



# Comprehensive Annual Financial Report

For the Year Ended December 31, 2020

# Borough of Chambersburg Pennsylvania

# Comprehensive Annual Financial Report

# For the Year Ended December 31, 2020

Prepared by the Department of Finance

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# Introductory Section



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

#### Borough of Chambersburg Pennsylvania

For its Comprehensive Annual Financial Report For the Fiscal Year Ended

December 31, 2019

Christopher P. Monill

Executive Director/CEO



## Borough of Chambersburg

A full service municipality in Franklin County celebrating over 65 years of consumer owned natural gas service over 100 years of community electric and a regional wastewater, water, and municipal solid waste utility

#### Letter of Transmittal for 2020 Comprehensive Annual Financial Report

June 28, 2021

To the Honorable Mayor, Town Council and the Citizens of the Borough of Chambersburg, Pennsylvania.

The Comprehensive Annual Financial Report of the Borough of Chambersburg for the year ended December 31, 2020, is hereby submitted for your review. This report represents the commitment of the Borough of Chambersburg to adhere to nationally recognized standards of excellence in financial reporting.

Borough of Chambersburg staff prepared all statements, schedules, and other presentations in this report. Management is responsible for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures. We believe that the data presented in this report is accurate in all material respects and is reported in a manner that presents fairly the financial position and results of operations of the Borough. Further, we believe that all disclosures necessary to enable the reader to gain an understanding of the Borough of Chambersburg's activities have been included.

The Comprehensive Annual Financial Report incorporates financial reporting standards established by Governmental Accounting Standards Board (GASB) Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments. Statement No. 34 was developed to make annual financial reports of governments more comprehensive and easier to understand and use. All required elements of Statement No. 34, including retroactive restatement of general infrastructure assets are now required in this report and are included in this report as they were in the previous years' reports.

Please review the Management's Discussion and Analysis (MD&A) which is located in the Financial Section of the Comprehensive Annual Financial Report. The MD&A is management's analysis of the municipality's financial position based on currently known facts as of the date of the auditor's report. It is required to precede the financial statements and provide the following analysis:

- Management's analysis of the organization's financial position and results of operations
- Comparison of current year assets, liabilities, revenues and expenses to the prior year
- Explanation of significant changes in fund based financial results and budgetary information
- Description of capital asset and long-term debt activity during the year
- Description of currently known facts, decisions or circumstances expected to have a significant effect on the future overall financial activities of the municipality

#### THE BOROUGH OF CHAMBERSBURG

#### **General Information**

The Borough of Chambersburg, one of the earliest permanent settlements west of the Susquehanna River, was founded in 1764 by Benjamin Chambers on land granted to him by the Penn Proprietors. Chambersburg was incorporated as a Borough by an Act of the State Legislature on March 21, 1803. It is located on Interstate 81 in the south-central region of Pennsylvania and is the county seat of Franklin County. The Borough covers an area of 6.58 square miles and lies approximately 50 miles southwest of Harrisburg, 25 miles west of Gettysburg, and 22 miles north of Hagerstown, Maryland. It is the historic and commercial center of the region characterized by varied small and medium industrial enterprises, a rich agricultural area, and residential growth.

According to the U.S. Bureau of the Census, the Borough's population increased from 20,268 to 20,832, between 2010 and 2019, an increase of 2.78 percent during the period. 2020 decennial census data is not yet available.

#### **Municipal Services and Facilities**

The Borough is a total service community providing a broad range of services for the citizens of Chambersburg, including the following general government functions: police and fire protection, emergency medical services, street construction and maintenance, storm water management, parks and recreation facilities and code enforcement.

The Borough is unique in Pennsylvania in that it owns and operates electric, gas, water, sewer, sanitation, storm sewer, and parking facilities. The Borough is the largest municipal electric system, and the only electricity producing, consumer-owned, system in the Commonwealth of Pennsylvania. The Chambersburg Electric Department is in its twenty-seventh year of its second century of service to the citizens of Chambersburg, and the Borough's Gas Department has been providing municipal gas for over 50 years. On August 20, 1875, the citizens of Chambersburg voted in favor of a bond issue to construct a water system, and sewer service was initiated on August 1, 1912.

#### **Governmental Organization**

The Act of Incorporation in 1803 provided for "the Burgess and Town Council of the Borough of Chambersburg as the one body politic and corporate in law". The title Burgess was changed to Mayor in 1961. The Mayor is elected at large every four years. His duties are outlined in the Borough Code and include the oversight of the Police Department. The Mayor votes on actions being considered by Town Council only to break tie votes.

The legislative and executive authority of the Borough is vested in a ten-member Council. Two councilpersons are elected from each of the five wards, one councilperson from each ward being elected at each biennial election. Council members are elected to overlapping four-year terms. The council enacts legislation to provide for Borough services, adopts budgets, levies taxes, borrows money, licenses and regulates businesses and trades, and performs such other duties consistent with the Borough Code. The presiding officer of the Council is the President of Council, who is a member of Council, and elected to that position by a vote of Council members.

By an ordinance approved in December 1975, Town Council created the office of the Borough Manager. The Borough Manager is the Chief Administrative Officer of the Borough and is responsible to the Town Council as a whole for the proper and efficient administration of the affairs of the Borough. The manager is appointed for an indefinite term and serves at the pleasure of Council.

The Director of Finance, who is appointed by the Borough Manager, is the Chief Financial Officer of the Borough. In the Borough of Chambersburg, the role of the Director of Finance and that of the Borough Treasurer – who is appointed by Town Council, are filled by the same individual, who exercises the powers granted to the Borough Treasurer position under the laws of the Commonwealth of Pennsylvania. As such, the Director of Finance is charged with the responsibility of receiving, disbursing, and maintaining custody of all funds of the Borough, and serves as the Pension Funds Chief Administrative Officer. The Director of Finance advises the Borough Manager and Town Council concerning financial matters and assists the Borough Manager in the preparation of the annual budget.

#### **Departmental Highlight – Chambersburg Emergency Services Department**

Each year we spotlight one of the Borough's many departments by reviewing the history, activities and accomplishments of the selected department. Last year's report focused on the Recreation Department. This year's report highlights our Emergency Services Department, which includes Fire and Ambulance service.

The Chambersburg Fire Department has a long and rich history of protecting lives and property in the Borough of Chambersburg. The first organized fire company in Pennsylvania was started in Philadelphia by Benjamin Franklin in the year 1777. Shortly after, the need was recognized locally, and the Friendship Fire Company was organized March 31, 1780 under the name of the United Fire Company. Over the next one hundred years additional volunteer organizations were organized, such as the Junior Hose and Truck Company, Goodwill Fire Company, Franklin Fire Company, and Cumberland Valley Hose Company.

Since the beginning, the mission has always remained the same, and continues throughout today's operations. That mission is to deliver superior fire prevention and suppression, and to protect the lives and property of the citizens that live in, work in, or visit the Borough of Chambersburg. Though the equipment and techniques to accomplish this mission have drastically improved, the department as a whole continues to respond every day, to emergencies ranging from structure fires to vehicle accidents.

Over the years, the department has expanded our operations to be an "all-hazards" department, which responds at a moment's notice to any emergency that the firefighters may be called to. In many cases, the time of arrival is under five minutes from the time the fire apparatus is dispatched. Over the past five years, call volume has remained on a steady increase, and last year the Chambersburg Fire Department fire apparatus responded to over 850 emergency calls. These responses are handled by a dedicated crew of men and women who are career and volunteer firefighters that have completed some of the most skilled and highest level firefighting training available in the country.

In addition to the daily emergency responses, the department's personnel are highly engaged in fire prevention activities and community training. Each year, over 400 commercial fire inspections are completed. Additionally, firefighters speak to over 10,000 community members and school students, annually, to educate them on how to be fire safe in their workplaces, homes, and schools.

Each year, the department focuses on the safety of the community by preventing fires, or via early detection of one, should it occur. In 2019, CFD and the American Red Cross collaborated in a "Sound the Alarm" event to get more working smoke detectors into residences. Since then, over 300 new working smoke detectors have been installed in, or provided to, residences across the Borough. Additionally, the department has worked hand-in-hand with the Borough Gas Department to supply carbon monoxide detectors to homes and businesses that may be required to have them. Though the overall impact of these efforts may never be fully measured, the firefighters know that each day their efforts save lives.

On August 15, 1924, a meeting was held by the Goodwill Fire Company to discuss the purchase of an ambulance by the Borough of Chambersburg. This ambulance would be used to service the Borough of Chambersburg and surrounding areas. After this groundbreaking meeting, an ambulance was purchased for \$ 3,500 and was built on a Garford chassis by Chambersburg's own H.B. McFerren Company, located on Harrison Avenue. The new ambulance was officially put into service on May 15, 1925, and the first patient was transported on June 4, 1925.

In August of 1975 the ambulance service went from volunteer department specific, to being under the umbrella of the Chambersburg Fire Department. The ambulance service provides lifesaving benefits to the residents of Chambersburg and the surrounding areas. Even though much has changed over the past 95 years, ambulance service is still provided with the same professionalism and dedication that occurred when the first patient was transported. Today, the ambulance service is primarily staffed by full-time and part-time career staff Firefighter/Emergency Medical Technicians, but the department also has five dedicated volunteer members that assist with staffing. The Chambersburg Fire Department has three Basic Life Support ambulances that are licensed through the Department of Health. One of these ambulances is in service 24 hours a day, seven days a week, and responds out of the Headquarters Fire Station (130 North Second Street). The second ambulance responds out of the McKinley Street Fire Station (261 East McKinley Street) and is on-duty Monday through Friday 6:00 am to 6:00 pm. The third ambulance is utilized as a reserve if another is due for maintenance.

The two ambulances that are in service respond to around 4,500 calls annually, and are some of the busiest units in Southcentral Pennsylvania. Recently, the call volume has been increasing each year, around three percent (3%).

In addition to providing lifesaving ambulance services, the staff is also utilized to cross-staff the fire apparatus during certain fire related emergencies.

Throughout the years, funding for emergency medical services has been a financial struggle. Each year there is over \$ 1.5 million in uncollectable funds, due largely to limitations that are placed on billing services through Federal mandates. Medicare and Medicaid both place stipulations on EMS agencies in regard to billing amounts for emergencies, and unfortunately, this can be quite burdensome when trying to cover operational expenses each year. In early 2020, an ambulance service fee was adopted to help cover some of these operational costs. The long-term goal is to be able to continue to offer superior services without interruption, to those who live in, work in, or visit the Borough of Chambersburg.

#### **Economic Environment - Historical**

Chambersburg's history as a strong commercial center is rooted in its strategic location. It was a crossroads of commerce almost from its founding. Situated in the center of the Cumberland Valley, it became the county seat of the newly created Franklin County in 1784. Scotch-Irish and German settlers predominated the early migration into the county. The Scotch-Irish began as farmers from the sheer necessity of survival, but many drifted into political and military occupations. The methodical and industrious Germans quickly and successfully assumed the development of agriculture in the community.

By congressional resolution in 1788, Chambersburg was placed on the post route between Philadelphia and Pittsburgh. The country's post-Revolutionary War expansion to the new western frontiers was beneficial to Chambersburg. At first, pack trains, and then the stagecoach and Conestoga wagons were common vehicles of traffic through the town. The demands for the movement of goods manufactured in the East to the West and the products from the frontier were beneficial to Chambersburg. It was reported of every tenth house being used as a hostelry, with the yards being filled nightly to overflowing with wagons.

As wagon traffic increased in volume, the demand for better roads arose. Many of the state's earliest roads were undertaken by the private sector. Acceding to public demands, the State Legislature made large appropriations available for highway construction between 1814 and 1821. \$275,000 was available for improvements of sections of the Carlisle to Chambersburg and the Chambersburg to Bedford sections of the turnpikes. In 1877, thirty-nine of the eighty-eight miles of turnpike in Franklin County were on roads converging on Chambersburg. By 1944, there were 228 miles of main highways and 338 miles of improved secondary roads in Franklin County.

In 1837, the Cumberland Valley Railroad was extended from Harrisburg to Chambersburg where it joined the turnpike to Pittsburgh. The railroad extended down the Cumberland Valley and crossed the Potomac River in 1870 and eventually was extended to Winchester, Virginia in 1889.

The Pennsylvania Turnpike was completed through the County in 1940. The county had two interchanges located within the general area of Chambersburg. The development of the largest U. S. Army Ordnance distribution facility of its kind in 1942 illustrated the possibilities of the area developing as a center of distribution. Chambersburg's location in relation to seaports, metropolitan markets and industrial areas was evident from the beginning.

#### **Economic Environment - Today**

The construction of the interstate highway system in the 1960's resulted in Interstate 81 being on the eastern edge of the Borough. Chambersburg has become a magnet for distribution warehouses to facilitate the flow of goods on the East Coast. Authorities are examining their options on how Interstate 81 can be improved to handle the abundant truck traffic that transverses the highway daily. This access to major highways and railroads coupled with Chambersburg's location has created opportunities for our continued prosperity. Other factors that make the Borough a good place to do business are competitively low utility rates, quality municipal services, ample power supplies, affordable housing, a skilled and diversified workforce, a low crime rate, and a progressive school district.

The 10 largest employers operating in the Borough in 2020 were:

EMPLOYER	PRIMARY BUSINESS	AVERAGE NUMBER OF EMPLOYEES
Wellspan (formerly Summit Health)	Health Care	3,629
Chambersburg Area School District	Public Education	1,206
County of Franklin	Government	698
Ventura Foods	Food Packaging	685
Menno Haven, Inc.	Retirement Community	591
Staples	Retailing	360
F & M Trust Company	Financial Services	275
Knouse Foods	Food Packaging	274
Borough of Chambersburg	Municipal Government	239
T.B. Woods	Power Transmission Equipment	200

The Borough of Chambersburg is considered the employment center for the region. Between 24,000 and 28,000 people work in the Borough on a daily basis.

However, within just five miles of Chambersburg there are a number of significant employers that add to the vitality of the community. Those employers are as follows:

EMPLOYER	PRIMARY BUSINESS	AVERAGE NUMBER OF EMPLOYEES
Letterkenny Army Depot/Tenants	Repair Military Vehicles and Missiles/Mis	c. 2,826
Target Distribution Center	Distribution Warehousing	930
Martins Famous Pastry Shoppe, Inc.	Potato Bread and Rolls	669
Ulta Beauty	Distribution Center	500
Walmart	Retail	422
Ingram Book Company	Warehousing	325
New Enterprise Stone & Lime Co., Inc.	Manufacturing	240

#### FINANCIAL INFORMATION

Borough management has taken the initiative to prepare a Comprehensive Annual Financial Report starting with fiscal year ending December 31, 2004, and each year thereafter. The Comprehensive Annual Financial Report provides readers of our financial statements with much additional information relating to the financial condition of the Borough of Chambersburg. Among these include information regarding our local taxpayers, employers, and a plethora of similar information encompassing the past ten years. We are honored and pleased that our efforts have resulted in our receiving the Certificate of Achievement for Excellence in Financial Reporting from the Government Finance Officers Association (GFOA) for each year a Comprehensive Annual Financial Report has been prepared. We are again cognizant of the implications of our continuing to strive for such a prestigious award and will continue to pursue it. With this award, we have been designated as having attained the "highest standards in governmental accounting and financial reporting".

#### Accounting/Budgetary Control System

*Internal Controls.* To provide reasonable assurance of the reliability of the information underlying the Borough of Chambersburg's financial statements, management of the Borough is responsible for the establishment and maintenance of an internal control system that provides reasonable, but not absolute, assurance that:

- 1. The Borough's assets are protected against loss and unauthorized use or disposition: and
- 2. Adequate accounting data are compiled to allow for the preparation of financial statements in conformity with accounting principles generaly accepted in the United States of America

The concept of reasonable assurance recognizes that:

- 1. The cost of control should not exceed the benefits likely to be derived; and
- 2. The valuation of costs and benefits requires estimates and judgments by management

As a recipient of federal and state financial assistance, the Borough is responsible for ensuring that adequate controls are in place to ensure and document compliance with applicable laws and regulations related to these programs.

**Budgetary Controls**. Town Council approves an annual budget for all funds and approves subsequent adjustments to that budget as needed. The "legal level of control" is the level of detail as approved by Council in its appropriation actions and ordinances. Total expenditures and encumbrances cannot exceed the amount approved by Council at the legal level of control. Legal level of control for the Borough is based on departmental level.

A purchasing control system is maintained which generally requires that an applicable appropriation be controlled through the issuance of encumbrances, authorized purchase orders and work orders before a purchase may be made or a contract executed.

#### Long Term Financial Planning

The Borough of Chambersburg Capital Improvements Plan is a five-year plan reflecting the programming and prioritization of capital improvement needs beginning in the current year. The plan is not a budget, but rather a multi-year approach to capital improvements planning and analysis. The plan incorporates projects and proposals that may, in final analysis, not receive funding, or that may be programmed for a future year.

The plan defines capital projects accordingly:

- A project related to a capital asset according to the Capital Asset Policy adopted by Town Council.
- A project that adds value or useful life to a capital asset.
- A project involving buildings, facilities, land or easements as long as title does not expire in less than twenty-one years.
- A project involving buildings, facilities, land or easements as long as the useful life of such is twenty years or greater and the fair market value is greater than \$ 10,000.
- A project involving technology, vehicles or equipment as long as the useful life of such is two years or greater and the fair market value is greater than \$ 10,000.

Capital improvement needs for a particular fiscal year are budgeted in a variety of accounts due to the complexity of the Borough budget. Regardless of their placement in the budget, projects require the approval of Town Council in scheduling and appropriation. Should the project be approved in a future budget, the recommended funding source will be set. As such, the plan is subject to change as Town Council adjusts spending limits going forward.

#### **CHANGES IN FINANCIAL POLICIES**

The Borough of Chambersburg adopted new accounting guidance, Government Accounting Standards Board ("GASB") Statement No. 84, *Fiduciary Activities*, as of January 1, 2020.

#### **INDEPENDENT AUDIT**

The independent accounting firm, Smith Elliott Kearns & Company, LLC, audited the basic financial statements of the Borough of Chambersburg for fiscal year 2020. The financial statements have received an unmodified opinion indicating that, in all material respects, the Borough's basic financial statements are presented fairly and in conformity with accounting principles generally accepted in the United States of America. Auditing standards generally accepted in the United States of America were used by the auditors in conducting the engagement.

#### ACKNOWLEDGMENTS

The preparation of this Comprehensive Annual Financial Report would not have been possible without the consistently meticulous hard work of every member of the Finance Department. This effort requires a significant investment of time and resources on behalf of many, above and beyond their routine responsibilities. Appreciation is also due to the Department Heads, Assistant Department Heads, Departmental Secretaries, employees of the various departments of the Borough, and our auditors Smith Elliott Kearns & Company, LLC, for their dedicated efforts in assisting in the preparation of this report.

It is important to recognize the individual and cumulative efforts put forth by the Borough's accounting division, which has continued to effectively facilitate the financial activities and the reporting requirements of the Borough, through a particularly trying 2020, due to the challenges presented by COVID-19. These individuals, as follow, are in many respects the people that are responsible for the accuracy and efficiency of our organization's business functions: Jena Bard – Staff Accountant, Gwen Sewell – Accounting Technician, Michelle Amsley – Accounting Technician, Jennifer Rutan – Accounts Receivable Clerk, Chris Roberts – Accounts Payable Clerk, and Stacy Seville – Fixed Asset Technician.

I would like to express our appreciation to our Borough Manager, Jeffrey Stonehill, who has shown continued confidence in, and consistent support of, the Finance Department. With the consistent implementation of additional new technologies and processes in the near future, it is encouraging that we have a Borough Manager/Director of Utilities at our helm, which is cognizant of both the need for, and value of, state-of-the-art technologies and industry best practices.

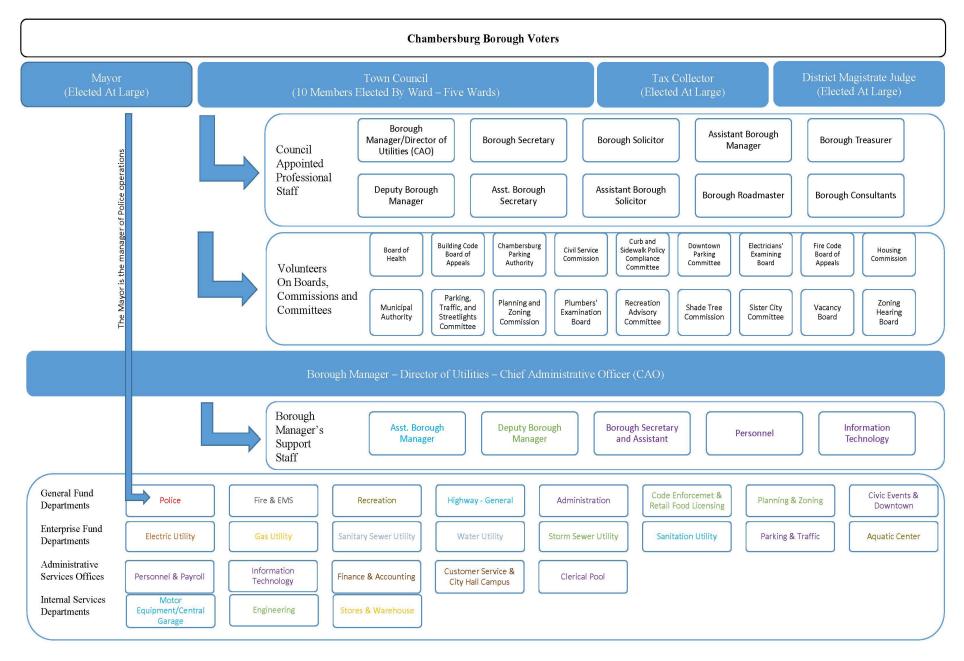
Finally, I wish to thank the Mayor and members of Town Council for their leadership and support, and particularly for their faith in the abilities and dedication of Borough staff to strive for, and to continue to meet, the high performance standards that have come to be the norm in our organization.

Respectfully submitted,

son H. Cover

Jason H. Cohen, MPA Director of Finance

#### Chambersburg Organizational Chart 2020



#### 2020 ROSTER MAYOR AND MEMBERS OF TOWN COUNCIL OF THE BOROUGH OF CHAMBERSBURG, PENNSYLVANIA

#### **MAYOR**

Walter C. Bietsch 530 East Liberty Street Chambersburg, PA 17201 2018-2021 Mayors Office 261-3243 mayor@chambersburgpa.gov

#### **COUNCIL MEMBERS**

Alice C. Elia 1447 Wilson Avenue First Ward - 2016-2019 aelia@chambersburgpa.gov

John Huber 234 South Coldbrook Avenue Second Ward – 2020-2023 jhuber@chambersburgpa.gov

Kathy J. Leedy 191 Eisenhower Drive Third Ward - 2016-2019 kleedy@chambersburgpa.gov

Sharon A. Bigler 359 High Street Fourth Ward - 2016-2019 sbigler@chambersburgpa.gov

Bill Everly 910 Leidig Drive Fifth Ward - 2020-2023 beverly@chambersburgpa.gov Allen B. Coffman 112 Pennsylvania Avenue First Ward – 2018-2021 acoffman@chambersburgpa.gov

Michael Herbert 209 South Coldbrook Avenue Second Ward – 2018-2021 mherbert@chambersburgpa.gov

Barbara Beattie 218 Lantern Lane Third Ward – 2018-2021 bbeattie@chambersburgpa.gov

Amer Chaudhry 97 Glen Street Fourth Ward – 2018-2021 achaudhry@chambersburgpa.gov

Heath E. Talhelm 840 Brandon Drive Fifth Ward - 2014-2017 htalhelm@chambersburgpa.gov

#### Council Meetings - 7:00 P.M. Regular Public: 2nd and 4th Mondays - Council Chambers

OFFICE ADDRESS: 100 SOUTH SECOND STREET, CHAMBERSBURG, PA 17201 \* OFFICE PHONE: (717) 264-5151 EXT. 3201 OR 3254

#### BOROUGH OFFICERS AND OFFICIALS AS OF DECEMBER 31, 2020

Jeffrey Stonehill Borough Manager Director of Utilities (717) 251-2433

Phil Wolgemuth Deputy Borough Manager/ Land Use and Development Director Public Works Director (717) 251-2436

David Finch Assistant Borough Manager/ Public Works Director (717) 660-2702

Jamia L. Wright Borough Secretary (717) 251-2437

(Vacant) Assistant Borough Secretary

G. Bryan Salzmann Borough Solicitor (717) 263-2121

Welton J. Fischer Assistant Borough Solicitor (717) 264-8020

Ron Pezon Electric Superintendent (717) 251-2426

Jeff Heverley Assistant Electric Superintendent (717) 251-2418

John Leary Gas Superintendent (717) 251-2422

Jon Mason Assistant Gas Superintendent (717) 251-2423

Lance Anderson Water and Sewer Superintendent (717) 251-2405 Travis Amsley Assistant to the Water and Sewer Superintendent (717) 251-2439

A. Elwood Sord Assistant Public Works Director (717) 251-2479

Dustin Ulrich Emergency Services Chief (717) 251-2475

Roland Camacho Police Chief (717) 264-4131

Julie Redding Recreation Superintendent (717) 251-2470

William F. Dubbs, Jr. Property Maintenance Code Officer (717) 251-2444

Ana Carey Property Maintenance Code Officer (717) 251-2445

Guy Shaul Community and Economic Development Specialist (717) 251-2446

Andy Stottlemyer Storm Sewer System Manager (717) 251-2434

Jason H. Cohen Finance Director (717) 251-2412

Brenda Hill Borough Tax Collector (717) 263-6565

Franklin County Area Tax Bureau Wage Tax Collector (717) 263-5141

# Financial Section



#### **INDEPENDENT AUDITOR'S REPORT**

To the Mayor and Borough Council Borough of Chambersburg Chambersburg, Pennsylvania

#### **REPORT ON FINANCIAL STATEMENTS**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Borough of Chambersburg, Pennsylvania, as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the Borough's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Borough of Chambersburg, Pennsylvania, as of December 31, 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis-of-Matter

As discussed in Note 1 to the financial statements, the Borough of Chambersburg adopted new accounting guidance, Government Accounting Standards Board ("GASB") Statement No. 84, *Fiduciary Activities*, as of January 1, 2020. See footnote 14 for restatement for the implementation of GASB 84. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 16, the schedules related to the pension and OPEB liabilities on pages 72 through 77, and budgetary comparison information on pages 78 through 79 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Borough of Chambersburg, Pennsylvania's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not required part of the basic financial statements.

The combining and individual nonmajor fund financial statements, schedules, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, schedules, and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### **OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS**

In accordance with *Government Auditing Standards*, we have also issued our report dated June 28, 2021, on our consideration of the Borough of Chambersburg's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Borough of Chambersburg's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Borough of Chambersburg's internal control over financial reporting and compliance.

Smith Elliot deams ! Company, UL

Chambersburg, Pennsylvania June 28, 2021

The management of the Borough of Chambersburg provides the following information as an introduction, overview, and analysis of the Borough's financial statements for the year ended December 31, 2020. Readers should also review the basic financial statements and related footnotes on pages 17 – 71 to further enhance their understanding of the Borough's financial performance.

The Management Discussion and Analysis (MD&A) is an element of the reporting model adopted by the Governmental Accounting Standards Board (GASB) in their Statement No. 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments*. Certain comparative information between the current year and the prior year is required to be presented in the MD&A.

#### **Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can first understand the Borough of Chambersburg as a financial whole. The statements then proceed to provide an increasingly detailed look at specific financial conditions.

The Statement of Net Position and Statement of Activities (referred to collectively as the government-wide statements) provide information about the activities as an entire operating entity, presenting both an aggregate view of the Borough's finances and a longer-term view of those assets and liabilities. Major fund statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what dollars remain for future spending. The proprietary funds statements are prepared on the same basis as the government-wide statements.

#### Reporting on the Borough of Chambersburg as a Whole

#### Statement of Net Position and Statement of Activities

These government-wide statements answer the question "How did the Borough, as a whole, perform financially during 2020?" They are prepared on the accrual basis of accounting, in much the same way as a private enterprise. This basis of accounting includes all assets and liabilities and takes into account all of the reporting year's revenues and expenses, regardless of when the cash was received or paid.

- **The Statement of Net Position**. This statement (page 17) reports all assets and liabilities of the Borough as of December 31, 2020. The difference between total assets plus deferred outflow of resources and total liabilities plus deferred inflows of resources is reported as "net position". Increases in net position generally indicate an improvement in financial standing while decreases may indicate a deterioration of financial position.
- The Statement of Activities. This statement (page 18) serves the purpose of the traditional income statement. It provides consolidated reporting of the results of all activities of the Borough for the year ended December 31, 2020. Changes in net position are recorded in the period in which the underlying event takes place, which may differ from the period in which cash is received or disbursed. The Statement of Activities displays the expense of the Borough's various programs net of related revenues, as well as a separate presentation of revenues available for general purposes.

A more detailed explanation of these statements is found in Note 1 on pages 28 - 42 in the Notes to the Financial Statements.

#### Reporting on the Borough of Chambersburg's Most Significant Funds

#### Fund Financial Statements

These statements provide the financial position and results of operations of the Borough's major funds. A fund is an accounting entity created to account for a specific activity or purpose. Major funds of the Borough of Chambersburg are the General Fund, Special Revenue Fund – Grant Program, Electric Fund, Gas Fund, Water Fund, Sewer Fund, and Swimming Pool Fund. The creation of some funds is mandated by law, while others are created by management to demonstrate financial compliance with budgetary or legal requirements. Funds are classified into three broad categories: governmental funds, proprietary funds, and fiduciary funds.

• **Governmental funds**. Governmental funds are used to account for "governmental-type" activities. Unlike the government-wide financial statements, governmental fund statements use a "flow of financial resources" measurement focus. That is to say, the operating statement of a governmental fund attempts to answer the question "Are there more or less resources that can be spent in the near future as a result of events and transactions of the reporting period?" Increases in spendable resources are reported in the operating statement as "revenues" or "other financing sources." Decreases in spendable resources are reported as "expenditures" or "other financing uses." We describe the differences between governmental funds and governmental *activities* (reported in the Statement of Net Position and the Statement of Activities) in reconciliations presented on pages 17 and 18.

The Borough of Chambersburg maintains separate governmental funds. The governmental fund financial statements on pages 19 through 22 separately display the governmental funds considered to be major funds. All other governmental funds - the "non-major" funds - are combined into a single column. Detailed financial data for each of the non-major governmental funds is provided in combining statements in the supplementary information section of this report.

• **Proprietary funds**. There are two types of proprietary funds: enterprise funds and internal service funds.

*Enterprise funds* - These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises for which either 1) the intent is that the costs (expenses, including depreciation) be recovered primarily through user charges, or 2) determination of net income is appropriate for management control, accountability or other purposes.

The Borough of Chambersburg's Electric, Gas, Water, Sewer, and Swimming Pool Funds are all considered to be major funds and are displayed separately in the proprietary fund statements on pages 23 through 25. The Borough has three other proprietary funds, Sanitation, Storm Sewer, and Parking, Traffic & Street Lights, the activities of which are combined into one column for non-major funds.

*Internal Service funds* - Often, governments wish to allocate the cost of providing certain centralized services (e.g., motor pools, data processing, warehouses) to the other departments of the governmental entity that use the services. An internal service fund is the appropriate accounting mechanism when it is the intent of the government to recover the full cost of providing the service, through user charges to other departments.

The Borough of Chambersburg's six internal service funds are combined into a single column in the proprietary fund financial statements. Detailed financial data for those funds can be found in the combining statements in the supplementary information section of this report.

• **Fiduciary funds**. Fiduciary funds are used to account for resources held for the benefit of parties outside of the Borough's government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Borough's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Fiduciary fund statements are on pages 26 - 27 of this report.

#### **Other Information**

#### Notes to the Basic Financial Statements

The notes provide additional and explanatory data. They are an integral part of the basic financial statements.

#### **Required Supplementary Information**

In addition to the basic financial statements and notes, this report also contains required supplementary information (RSI). RSI includes schedules of pension information, OPEB required schedule of funding progress and budgetary schedules for the General Fund and grant programs fund. This data is on pages 72 through 79 of this report.

#### The Borough of Chambersburg as a Whole

The following table presents condensed information on net position as of December 31, 2020 and 2019.

		Dece		Net Position er 31, 2020 au	nd 2	2019						
	202 Governm Activit	0 iental	Go	2019 vernmental Activities, as restated		2020 usiness-Type Activities	Α	2019 iness-Type ctivities, restated		2020 Total		2019 Total, as restated
Assets Current and other assets	\$ 18.20	)1,354	\$	14,777,628	\$	67,175,841	\$	60,022,309	\$	85,377,195	¢	74,799,937
Capital assets		51,523	φ	26,756,269	Ф	144,653,797		42,467,068	Ф	170,405,320	ф	169,223,337
Total assets		52,877	_	41,533,897	_	211,829,638		02,489,377	_	255,782,515	_	244,023,274
Deferred Outflows of Resources												
Deferred outflows related to pension liability	1,02	2,556		1,228,117		819,798		1,006,482		1,842,354		2,234,599
Deferred outflows related to OPEB liability	13	36,836		73,828		87,769		52,926		224,605		126,754
Deferred charge on bond refunding		-		-		23,623		39,472		23,623		39,472
Total deferred outflows of resources	1,15	59,392		1,301,945		931,190		1,098,880		2,090,582		2,400,825
Liabilities												
Current liabilities	1,39	93,156		1,174,210		9,250,651		6,659,983		10,643,807		7,834,193
Other liabilities	12,59	97,351		13,176,622		46,113,589		40,713,591		58,710,940		53,890,213
Total liabilities	13,99	90,507		14,350,832		55,364,240		47,373,574		69,354,747		61,724,406
Deferred Inflows of Resources												
Deferred inflows related to pension liability	1,42	20,673		688,938		1,716,794		1,303,418		3,137,467		1,992,356
Deferred inflows related to OPEB liability	52	24,119		560,762		472,461		497,203		996,580		1,057,965
Total deferred inflows of resources	1,94	4,792	_	1,249,700		2,189,255		1,800,621		4,134,047	_	3,050,321
Net Position:												
Net investment in capital assets	22,11	5,169		23,200,125		113,784,569	1	15,442,810		135,899,738		138,642,935
Restricted	7,89	97,042		7,283,910		-		-		7,897,042		7,283,910
Unrestricted	(83	35,241)		(3,248,725)		41,422,764		38,971,252		40,587,523		35,722,527
Total net position	\$ 29,17	76,970	\$	27,235,310	\$	155,207,333	\$ 1	54,414,062	\$	184,384,303	\$	181,649,372

In total, combined net position equaled \$ 184.38 million as of December 31, 2020.

The following tables present condensed information on the changes in net position for the years ended December 31, 2020, and 2019, respectively.

For the Year End		vernmental		siness-Type		Total	
		Activities		Activities	Activities		
Revenues							
Program revenues:							
Charges for services	\$	3,451,833	\$	50,178,942	\$	53,630,775	
Operating grants and contributions		2,669,592		976,785		3,646,377	
Capital grants and contributions		79,490		156,694		236,184	
General revenues:							
Property taxes, levied for general purposes		4,909,050		-		4,909,050	
Property taxes, levied for specific purposes		1,217,623		-		1,217,623	
Real estate transfer tax		631,580		-		631,580	
Earned income tax		2,291,675		-		2,291,675	
Local services tax		808,573		-		808,573	
Other taxes		74,371		-		74,371	
Unrestricted investment earnings (loss)		123,411		617,561		740,972	
Miscellaneous income		468,005		56,887		524,892	
Total revenues	\$	16,725,203	\$	51,986,869	\$	68,712,072	
Expenses							
General government	\$	2,526,221	\$	-	\$	2,526,221	
Public safety		11,212,547		-		11,212,547	
Public works		1,707,400		-		1,707,400	
Community development		177,017		-		177,017	
Culture and recreation (also interest expense)		1,393,769		-		1,393,769	
Electric		-		24,023,259		24,023,259	
Gas		-		5,760,745		5,760,745	
Water		-		4,779,583		4,779,583	
Sewer		-		8,434,520		8,434,520	
Swimming Pool		-		998,616		998,616	
Other business-type activities		-		4,963,464		4,963,464	
Total expenses	_	17,016,954		48,960,187		65,977,141	
Excess before transfers		(291,751)		3,026,682		2,734,931	
Transfers		2,233,411		(2,233,411)			
Change in net position		1,941,660		793,271		2,734,931	
Net position - beginning, as restated		27,235,310		154,414,062		181,649,372	
			-	155,207,333		184,384,303	

For the Year Ended December 31, 2019, as restated										
		vernmental	Βι	isiness-Type		Total				
		Activities		Activities		Activities				
Revenues										
Program revenues:										
Charges for services	\$	2,692,959	\$	52,014,349	\$	54,707,308				
Operating grants and contributions		2,375,110		756,431		3,131,541				
Capital grants and contributions		529,058		1,371,007		1,900,065				
General revenues:										
Property taxes, levied for general purposes		4,925,542		-		4,925,542				
Property taxes, levied for specific purposes		1,330,528		-		1,330,528				
Real estate transfer tax		571,571		-		571,571				
Earned income tax		2,254,401		-		2,254,401				
Local services tax		851,113		-		851,113				
Other taxes		87,937		-		87,937				
Unrestricted investment earnings (loss)		380,837		1,529,001		1,909,838				
Miscellaneous income		80,565		97,827		178,392				
Total revenues	\$	16,079,621	\$	55,768,615	\$	71,848,236				
Expenses										
General government	\$	2,309,817	\$	-	\$	2,309,817				
Public safety		11,232,851		-		11,232,851				
Public works		2,298,715		-		2,298,715				
Community development		641,838		-		641,838				
Culture and recreation (also interest expense)		1,547,042		-		1,547,042				
Electric		-		28,111,784		28,111,784				
Gas		-		6,786,444		6,786,444				
Water		-		4,093,906		4,093,906				
Sewer		-		9,756,565		9,756,565				
Swimming Pool		-		1,144,533		1,144,533				
Other business-type activities		-		5,132,763		5,132,763				
Total expenses		18,030,263		55,025,995		73,056,258				
Excess before transfers		(1,950,642)		742,620		(1,208,022				
Transfers		1,897,843		(1,897,843)		(_,_ · · ·, · <b>_</b>				
Change in net position		(52,799)		(1,155,223)		(1,208,022				
Net position - beginning, as restated		27,288,109		155,569,285		182,857,394				
· · · · · · · · · · · · · · · · · · ·	\$	27,235,310	\$	154,414,062	\$	181,649,372				

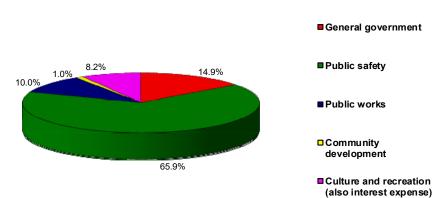
#### Changes in Net Position For the Year Ended December 31, 2019, as rest

Net position increased by \$ 2.73 million in 2020 for "total activities" compared to a decrease of \$ 1.21 million in 2019. This is a \$ 3.94 million increase in overall performance for 2020 compared to 2019 and is the result of a decrease in total revenues of \$ 3.14 million, and a decrease in expenses of \$ 7.08 million. Although offset by smaller increases and/or decreases in other funds, the decrease in total revenues is due primarily to a \$1.08 million decrease in charges for service, a \$ 1.66 million decrease in capital grants and contributions, and a \$ 1.17 million decrease in unrestricted investment earnings. The largest contributors to the year-over-year decrease in business-type activities expenses were a decrease of \$ 3.77 million in the Electric Fund's purchase of electric energy, due to decreased customer demand, a decrease of \$ 1.29 million in the Gas Fund's capital outlay for collection system improvements in the amount of \$ 2.10 million, as a result of completing projects in 2019. The measurable decreases occurring in these three Funds is otherwise mitigated by revenue and expense variability, both within these Funds, and across others. The decrease in governmental activities is largely attributable to a decrease in Public Works expenses, as a result of decreases in snow removal and street maintenance costs, as well as a decrease in Community Development expenses.

In the Business-Type Activities transfers line item, there were \$2,233,411 of transfers to governmental activities. This represents net transfers from the business-type activities funds to the governmental activities funds, the majority of which (\$1,920,000) consists of operating transfers (Payments in Lieu of Gross Receipts Tax) from the Electric and Gas Departments to the General Fund.

The Borough's largest governmental activities revenue source: real estate taxes, decreased by \$ 129,397 or 2.07% in 2020. There was no change in the property tax millage rate in 2020. The Earned Income Tax receipts increased by \$ 37,274 or 1.65%, in 2020, while the real estate transfer tax increased by \$ 60,009 or 10.50% in 2020. The Local Services Tax yield decreased by \$ 42,540, or 5.00%, in 2020.

Expenses of governmental activities break down as follows:



### Governmental Expenses by Program 2020

Total governmental expenses for 2020 were \$ 17.02 million, down from \$ 18.03 million in 2019. Public safety, which consisted primarily of police, fire, and ambulance services, comprised 65.89% of the total governmental expenses. General government expenses were 14.85%. Public works expenses, which include streets overlaying and repairs, were 10.03%. Leisure time activities represented by the Culture and Recreation portion of expenses were 8.19% of the total. Community development comprised 1.04% of total expenses.

The Statement of Activities reports expenses of each of the governmental activities programs and the related program revenue that offsets the cost of each program. The amount by which the cost of a particular program exceeds its program revenue represents the extent to which that program must be subsidized by general revenues, such as property taxes, earned income taxes, local services taxes, deed transfer taxes, and others.

The following tables and graph summarize the net cost of each program:

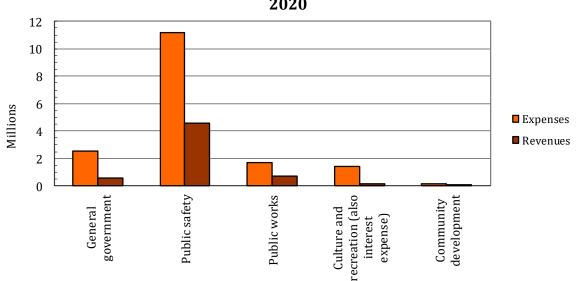
Expenses and Program Revenue - Governmental Activities	
Year Ended December 31, 2020	

			Operating Charges for Grants and				Capital Grants and	Net (Expense)	
Functions/Programs		Expenses	Services	C	ontributions	C	Contributions		Revenue
Governmental activities									
General government	\$	2,526,221	\$ 477,850	\$	96,228	\$	-	\$	(1,952,143)
Public safety		11,212,547	2,866,093		1,724,212		-		(6,622,242)
Public works		1,707,400	1,663		652,675		79,490		(973,572
Culture and recreation (also interest expense)		1,393,769	106,227		78,163		-		(1,209,379)
Community development		177,017	 -		118,314		-		(58,703)
Total Governmental Activities	\$	17.016.954	\$ 3.451.833	\$	2.669.592	\$	79.490	\$	(10.816.039

#### Expenses and Program Revenue - Governmental Activities

Year	Ended	Decem	ber	31,	201	19

		Charges for		Operating Grants and		Capital Grants and	Net (Expense)
Functions/Programs	Expenses	Services	C	ontributions	<u> </u>	Contributions	Revenue
Governmental activities							
General government	\$ 2,309,817	\$ 473,285	\$	50,014	\$	-	\$ (1,786,518)
Public safety	11,232,851	2,005,498		977,308		-	(8,250,045)
Public works	2,298,715	9,810		680,122		529,058	(1,079,725)
Culture and recreation (also interest expense)	1,547,042	204,366		82,919		-	(1,259,757)
Community development	 641,838	 -		584,747		-	 (57,091)
Total Governmental Activities	\$ 18,030,263	\$ 2,692,959	\$	2,375,110	\$	529,058	\$ (12,433,136)



### Expenses and Program Revenue - Governmental Activities 2020

The above chart and graph illustrate the priority that Chambersburg places on the safety of its citizens.

#### **Business-Type Activities**

Business-type net position increased by \$793,271, in 2020. Electric Department revenues decreased 4.86%, Gas Department revenues decreased 2.63%, Water Department revenues increased 1.72%, Sewer Department revenues decreased 12.40%, Sanitation Department revenues increased 8.96%, Parking, Traffic & Street Lights Department revenues decreased 61.75%, Storm Sewer Department revenues increased by 39.56%, and the Swimming Pool revenues decreased by 41.21%. The total decrease in Charges for Services revenues was \$ 1.84 million or 3.53%. The primary contributor to the reductions in both Electric and Gas revenues was a decrease in sales due to decreased industrial/commercial demand, as a result of COVID-19. The minor increase in Water Department revenues is immaterial. The significant decrease in the Sewer Department revenues was a result of no longer receiving capital expense reimbursements from neighboring Townships, as a result of the treatment plant project completion in 2019. The measurable increase in Sanitation Department revenues was a direct result of an 11% increase in the residential service rate. The large decrease in Parking, Traffic & Street Lights Department revenues was a result of decreased state and federal grant reimbursement receipts, due to limited project activity in 2020. Finally, the large increase in Storm Sewer revenue was a direct result of increasing the user fee amount, while the decrease in Swimming Pool revenues was due to decreased user fee revenue in 2020, as a result of capacity limitations due to COVID-19.

Electric Department expenses decreased by 14.56%, and Gas Department expenses decreased by 15.17%, both primarily as a result of decreased production/generation expenses due to a decrease in demand, as a result of COVID-19; Water Department expenses increased by 16.75% as a result of spending down bond issue funds on capital improvements; Sewer Department expenses decreased by 13.55% as a result of completing collection system capital improvements in 2019; Sanitation expenses decreased by 3.25%, largely due to no longer contracting with a third party for recycling collection; Parking, Traffic & Street Lights Department expenses increased by a minimal 1.70%; Storm Sewer expenses decreased by 13.98%, largely due to a reduction in engineering expenses for studies and mapping; and Swimming Pool expenses decreased by 12.75%, due almost entirely to decreases in personnel and facility operating expenses, resulting from a shortened season and limited facility capacity as a result of COVID-19.

The following table and graph summarize the expenses and program revenues for businesstype activities:

		C	harges for		perating ants and		Capital ants and	Net (Expense)
	Expenses		Services	Con	tributions	Con	tributions	Revenue
Electric	\$ 24,023,259	\$	27,661,278	\$	83,054	\$	7,000	\$ 3,728,073
Gas	5,760,745		7,136,435		615,483		6,520	1,997,693
Water	4,779,583		3,730,901		46,973		-	(1,001,709)
Sewer	8,434,520		7,110,699		50,766		132,174	(1,140,881)
Swimming Pool	998,616		373,201		3,429		-	(621,986)
Sanitation	3,239,985		3,474,556		37,759		-	272,330
Parking, traffic & st. lights	1,224,552		115,045		135,558		11,000	(962,949)
Storm Sewer	 498,927		576,827		3,763		-	 81,663
Total business-type activities	\$ 48,960,187	\$	50,178,942	\$	976,785	\$	156,694	\$ 2,352,234

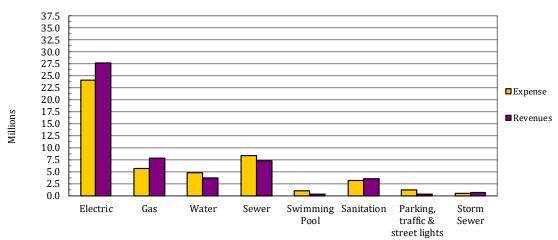
#### Expenses and Program Revenue - Business-Type Activities

#### **Expenses and Program Revenue - Business-Type Activities** For Year Ended December 31, 2019, as restated

		Expenses	Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions		Net (Expense) Revenue	
Electric	\$	28,111,784	\$	29,104,394	\$	64,871	\$	-	\$	1,057,481
Gas		6,786,444		7,890,056		28,037		50,000		1,181,649
Water		4,093,906		3,675,609		36,943		1,500		(379,854)
Sewer		9,756,565		6,973,566		45,190		1,307,507		(1,430,302)
Swimming Pool		1,144,533		637,857		2,749		-		(503,927)
Sanitation		3,348,653		3,123,263		100,298		-		(125,092)
Parking, traffic & st. lights		1,204,108		199,091		472,845		12,000		(520,172)
Storm Sewer		580,002		410,513		5,498		-		(163,991)
Total business-type activities	\$	55,025,995	\$	52,014,349	\$	756,431	\$	1,371,007	\$	(884,208)

Expenses and Program Revenue - Business-Type Activities

2020



#### **Individual Funds Summary and Analysis**

Governmental funds focus on spendable resources and near-term inflows and outflows of those resources. As such, fund balance is generally a good indicator of net resources available for spending at the end of the fiscal year, subject to any stated restrictions on its use.

The combined fund balances of the Borough's governmental funds as of December 31, 2020 were \$ 11.65 million, as compared to \$ 9.15 million as of December 31, 2019.

The General Fund is the primary operating fund of the Borough of Chambersburg, accounting for such activities as police and fire protection, ambulance services, highways, parks and recreation, and general governmental services. The General Fund balance increased from \$ 1,953,223 to \$ 3,751,167, as a result of not initiating a transfer into the General Capital Reserve Fund in 2020 (in 2015, 2016, 2017, 2018, and 2019, un-budgeted transfers of \$ 1.1 million, \$ 1.25 million, \$ 1 million, \$ 670,000, and \$ 822,000 respectively, were made in the same manner).

#### **Budget Variations**

Operations for the Borough's General Fund resulted in an overall favorable net budget variance of \$ 1.80 million for the year ended December 31, 2020. That means that we had \$ 1.80 million more in positive net change in fund balance than we budgeted. The budget was balanced, with revenues equaling expenditures, but finished the year with an actual net surplus of \$ 1.80 million. Total expenditures exceeded total revenues by \$ 721,517, and net inter-fund transfers from other Borough funds amounted to \$ 2.52 million, creating the overall positive results of \$ 1.80 million for net receipts or "net change in fund balance".

While we had a favorable budget variance of \$ 739,595 or 4.67%, of total budgeted operating expenditures (\$ 15,831,880), we also had a favorable budget variance of \$ 1.09 million or 8.23% of total budgeted operating revenues (\$ 13,278,035). Additionally, there was an unfavorable net budget variance of (\$ 101,377) (negative), or 40.86%, of budgeted transfers out of the General Fund, resulting primarily from increases in the required contributions towards multiple departments' Workers Compensation reserves.

The favorable variance of \$ 1.09 million in revenues can be tied to the higher-than-anticipated revenues for Real Estate taxes, Deed Transfer taxes, and Earned Income taxes. On the expenditure side, the favorable variance of \$ 739,595 can be attributed to lesser than anticipated expenses in the Police Department, the Highway Department, and the Recreation Department, largely due to reduced activity in all facets in 2020, as a result of COVID-19, although this variance was mitigated by a large increase in Emergency Services expenses, again, directly related to COVID-19.

#### **Changes in Revenue and Expenditure Levels**

In looking at the performance of the General Fund for 2020, we had an overall increase of \$ 1.65 million in 2020, as compared to 2019, for the net change in fund balance (*ncfb*). In 2020, we finished the year with a positive *ncfb* of \$ 1.80 million, compared to a positive *ncfb* of \$ 147,797 for 2019. In 2020, Borough Council chose not to transfer un-budgeted surplus into the General Capital Reserve Fund (in 2015, 2016, 2017, 2018, and 2019 transfers of \$ 1.1 million, \$ 1.25 million, \$ 1 million, \$ 670,000, and \$822,000, respectively, were made in the same manner). Although no such transfer was made in 2020, transfers of surplus will likely resume in the future. Although the Borough insists on setting funds aside for such future needs, ultimately, as the funds in the Capital Reserve Fund, they would be available for any capital-type General Fund operations, if that were ever deemed necessary.

In the absence of transfers to and from other departments, we would have ended the year with a *ncfb* of (\$ 721,517) (negative) for 2020, in the General Fund. Compared to the same for 2019, of (\$ 1,904,898) (negative), 2020 is \$ 1.18 million greater. In 2020 there was budgeted a net \$ 2,553,845 transfer into the general fund, whereas in 2019, budgeted net was \$ 2,920,075.

#### **Changes in Fund Balance**

The fund balance in the General Fund increased by \$ 1.80 million in 2020. This was because total expenditures (\$ 15,092,285) exceeded total revenues (\$ 14,370,768) by \$ 721,517, while net transfers, (\$ 2,519,461) from other departments, helped close the deficiency, resulting in a net increase in fund balance for the General Fund of \$ 1,797,944.

The fund balance in the Special Revenue Fund – Grant Funds, increased by \$ 18,704 in 2020. Revenues decreased by \$ 475,773 to \$ 164,325 in 2020, while expenditures decreased by \$ 481,614, to \$ 150,621. However, this net increase in resources of \$ 13,704 was added to by net transfers in, in the amount of \$ 5,000, resulting in an increase of the fund balance in the amount of \$ 18,704, related directly to receiving reimbursement for the spending down of grant funds in prior years.

The net position in the enterprise funds increased by \$ 498,805, or 0.35%, in 2020, compared to a decrease of \$ 365,947, or 0.26%, in 2019. Operating revenues in the enterprise funds decreased by \$ 1.86 million, or 3.62%. Operating expenses decreased by \$ 5.29 million, or 10.01%.

The net position of the Sewer Department decreased by \$ 1.20 million, or 2.33%, in 2020, due largely to recording \$ 3.35 million in depreciation expense. The net position of the Water Department decreased by \$ 935,576, or 4.19%, due largely to the addition of debt issuance expenses. Net position of the Gas Department increased by \$ 1.31 million, or 8.17%, primarily due to operating revenues exceeding expenses, and Electric increased this year by \$ 1.34 million, or 3.32%, also due to operating revenues exceeding expenses. Additionally, the net position of the Swimming Pool realized a decrease of \$ 128,773, or 59.97%, due to limited operation in 2020, resulting from COVID-19 restrictions, while the Other Enterprise Funds (Sanitation, Parking, Traffic & Street Lights, and Storm Sewer) increased by \$ 111,807, or 1.13%.

Also, the net position in the internal service funds increased by \$963,695, or 5.23%, compared to a decrease of \$160,596, or 0.85% in 2019. Operating revenues increased by \$2.31 million, or 26.50%, while operating expenses increased by \$289,460, or 2.74%. The increase in revenues, while mitigated or bolstered by smaller increases or decreases in other areas, is largely attributable to an increase in transfers into the Payroll Fund, resulting from the addition of several positions in 2020, in addition to increased rental payments to the Motor Equipment Fund, from contributing departments. Increases in expenses are primarily the result of increased vehicle rental payments to the Motor Equipment Department.

#### **Capital Asset and Debt Administration**

#### **Capital Asset Activity**

In 2020, Chambersburg Borough continued its ambitious multi-year plan to provide its residents, businesses, patrons, and visitors with top-notch infrastructure accommodations, via significant upgrades, by utilizing accumulated reserves in utility funds and special accounts, and financing partnerships with state and federal agencies.

The Gas Department was active in 2020, with gas main extensions and service line improvements in order to further improve the safety of the system, as well as to serve additional customers. A major pipe replacement project was completed on Lincoln Way East. Due to everincreasing demands for service, new gas mains were also installed in order to expand service to Suelinn Drive, Cosell Drive, Wellslee Drive, Elrock Drive, Eisenhower Drive, Parkview Drive, Lantern Lane, Hollywell Avenue, Limekiln Drive, Highfield Lane, Stonegate Court/Circle, Wilson Avenue, Roland Avenue, Beechwood Lane, and Geyer Drive. New gas mains were also extended into Greene Township, to support a Gas Transportation agreement with UGI Gas.

In 2020, in response to the COVID-19 pandemic, on May 18, 2020 Town Council authorized postponement of streets and Storm Sewer capital improvement projects originally scheduled and approved pursuant to the 2020 budget. Improvements to Guilford Ave., S. Fourth St., Fairground Ave., Stonegate Ct., and S. Second St. were all postponed and will be completed in 2021.

Also postponed for the Storm Sewer Department, were the S. Main St. stream restoration/riparian buffer project, the Broad St. storm sewer system improvements project, the N. Fourth St. streambank restoration project, and the Mill Alley storm sewer system improvements. The N. Fourth St. streambank restoration project, and possibly the S. Main St. stream restoration/riparian buffer project, Broad St. storm sewer system improvements project and Mill Alley storm sewer system improvements project, will be completed in 2021, depending on available funding.

In 2020, the Electric Department made continuous progress toward the successful and on-time completion of the routine capital upgrades, the capital improvements proposed within the 2019 Bond, and the traffic signal upgrade project. Transmission and distribution systems nearing end of life and other customer support improvements were made in electric load carrying capability and system reliability throughout the Borough during the year. The department made preparations for upgrading distribution feeders in the southeast by beginning transmission pole replacements on Orchard Drive.

Electric Bond funds were used to complete the Commerce Street Power Transformer upgrade project. There were also north-south distribution feeder ties completed that will be used to pick up existing and new customers along its route.

The electric interconnection substation to the solar facility was substantially completed in 2020 with its tested completion in March 2021. After one (1) year of operation of this new solar facility PPA (2022), coupled with the output of the public/private Landfill Gas to Energy (EPA) Award winning project of 2013, it is estimated that about 25% of the entire Borough's traditional and mix of annual energy requirements will be renewable energy. Various other transmission system and substation upgrades were completed to accommodate the additional privately-owned large generation facility.

The new Distribution Operations Center to be built on the Borough Utilities Service Center property began taking shape after several setbacks in 2020. The facility is expected to be substantially completed in 2021. The new facility will house fleet vehicles, line dept. equipment, and materials extending their useful lives, and thereby sustainably increasing the day to day safety of personnel, operations at the utilities warehouse, but while also furthering opportunities to lower operating and capital expenditures in the long term.

Engine maintenance and controls upgrades at the Falling Spring Generating Station were begun and are to be substantially completed in 2021.

Finally, significant field work on the multi-million dollar traffic signal upgrade project began in 2020 with a high level of completion expected in 2021.

In 2020, Borough Council opted to issue a \$ 9.99 million General Obligation bond, which includes the bond premium, in order to undertake a major upgrade to the water treatment plant, via the design and construction of a new clear well, in addition to any other system and/or treatment plant upgrades that are possible, after the clear well project is addressed.

In 2020, the Water Department continued to plan for future water needs with the construction of an additional 2.5 million gallon clear well at the water treatment plant. The second clear well will increase the borough's storage capacity and allow maintenance to take place on the existing 2 million gallon clear well, which was constructed in 1969. The project was awarded to Hickes Associates, Inc. from Alexandria, PA on March 30, 2020. Construction on the new clear well began in 2020 and continues into 2021, at a cost of \$ 5 million. The project will be financed through a portion of the \$ 9.99 million bond sale in January 2020.

Additionally, Water Department personnel constructed two additional weirs in the watershed, with a total estimated cost of \$ 50,000. These weirs will be used to determine accurate watershed yield, which is necessary for the Borough's Water Allocation Permit renewal process in 2029. The design phase for the rehabilitation of a third weir continued in 2020, with construction expected to take place in 2021 at a cost of approximately \$ 150,000 This rehabilitation project will also be financed through a portion of the \$ 9.99 million bond sale in January 2020.

In 2020, design work began on the wastewater treatment plant's solids processing upgrades and continued on the East Conococheague Pump Station. This work was postponed due to the coronavirus being present in raw sewage, as well as availability of professional engineering personnel. 2021 will see a return to these design efforts.

Moreover, the Water and Sewer Departments continued to undertake main and service line repairs in advance of future street paving and reconstruction projects. In 2020, improvements were made within Fairground Avenue, S. Second Street, Hamilton Avenue, Harrison Avenue, W. King Street, and Heintzelman Avenue. Much of the water and sewer infrastructure throughout Chambersburg is 50 to 100 years old. These repairs and improvements will allow us to continue to efficiently serve our customers for decades to come.

Additional detail on the capital asset activity for the year ended December 31, 2020 is presented in the Notes to the Basic Financial Statements in Note 4.

#### Debt

A summary of outstanding debt at December 31, 2020 and 2019, respectively, is as follows:

	December 31, 2020	December 31, 2019
General Obligation Bonds/Notes		
Governmental activities	\$ 3,614,129	\$ 3,532,861
Business-type activities	41,388,914	35,614,735
Total outstanding debt	<u>\$ 45,003,043</u>	<u>\$ 39,147,596</u>

Additional detailed data for all debt of the Borough of Chambersburg is presented in the Notes to the Basic Financial Statements in Note 5.

#### Contacting the Borough's Management

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with an overview of the Borough's finances. If you have questions or need additional financial information, please contact the Director of Finance, Borough of Chambersburg, 100 South Second Street, Chambersburg, PA 17201.

#### **BOROUGH OF CHAMBERSBURG** Statement of Net Position December 31, 2020

ASSETS Current assets Cash and equity in pooled cash and investments	Activities	Business-Type Activities	Total
Cash and equity in pooled cash and investments			
squity in poolea cash and in estiments	\$ 15,045,666	\$ 57,700,264	\$ 72,745,930
Taxes receivable, net of allowance	456,554	-	456,554
Accounts receivable, net of allowance	380,154	6,561,966	6,942,120
Due from other governments	1,601,948	113,084	1,715,032
Other receivables	146,372	127,494	273,866
Inventories	327,546	2,443,811	2,771,357
Prepaid expenses	6,425	229,222	235,647
Total current assets	17,964,665	67,175,841	85,140,506
Noncurrent assets			
Noncurrent receivables	236,689	-	236,689
Capital assets not being depreciated:	,		,
Land	402,115	1,991,488	2,393,603
Construction in progress	422,178	11,067,189	11,489,367
Capital assets net of accumulated depreciation:	, -	,,	,,.
Utility plant in service	-	105,034,358	105,034,358
Land improvements	1,883,227	11,490,554	13,373,781
Buildings and improvements	3,594,115	8,502,622	12,096,737
Machinery, equipment and furniture	2,257,882	6,567,586	8,825,468
Infrastructure	17,192,006	-	17,192,006
Total noncurrent assets	25,988,212	144,653,797	170,642,009
	23,900,212	144,055,797	170,042,009
Total assets	43,952,877	211,829,638	255,782,515
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows related to pension liability	1,022,556	819,798	1,842,354
Deferred outflows related to OPEB liability	136,836	87,769	224,605
Deferred charge on bond refunding	-	23,623	23,623
Total deferred outflows of resources	1,159,392	931,190	2,090,582
Total assets and deferred outflows of resources	\$ 45,112,269	<u>\$ 212,760,828</u>	<u>\$ 257,873,097</u>
LIABILITIES			
Current liabilities			
Accounts payable	\$ 152,116	\$ 3,239,557	\$ 3,391,673
Accrued wages and withholdings	55,938	80,821	136,759
Accrued interest expense		226,380	226,380
Unearned revenues	602.176	28,073	630,249
Customer deposits	002,170	1,787,097	1,787,097
Long-term liabilities: Due within one year	-	1,707,097	1,707,097
Bonds and notes payable	130,711	3,097,991	3,228,702
Compensated absences	393,991	634,660	1,028,651
•			
Liability for self-insured losses	58,224	156,072	214,296
Total current liabilities	1,393,156	9,250,651	10,643,807
Noncurrent liabilities			
Long-term liabilities: Due in more than one year			
Bonds and notes payable	3,505,643	39,904,935	43,410,578
Compensated absences	575,817	504,398	1,080,215
Net pension liability	6,378,183	4,762,420	11,140,603
OPEB liability	2,076,609	778,059	2,854,668
Liability for self-insured losses	61,099	163,777	224,876
Total noncurrent liabilities	12,597,351	46,113,589	58,710,940
Total liabilities	13,990,507	55,364,240	69,354,747
DEEEDDED INELOWS OF DESCLIPCES	1 400 (70	1 71 ( 704	2 1 2 7 1 4 5
DEFERRED INFLOWS OF RESOURCES	1,420,673	1,716,794	3,137,467
Deferred inflows related to pension liability	524,119	472,461	996,580
	1,944,792	2,189,255	4,134.047
Deferred inflows related to pension liability Deferred inflows related to OPEB liability Total deferred inflows of resources	1,944,792	2,189,255	4,134,047
Deferred inflows related to pension liability Deferred inflows related to OPEB liability Total deferred inflows of resources NET POSITION			
Deferred inflows related to pension liability Deferred inflows related to OPEB liability Total deferred inflows of resources <b>NET POSITION</b> Net investment in capital assets	22,115,169	2,189,255 113,784,569	135,899,738
Deferred inflows related to pension liability Deferred inflows related to OPEB liability Total deferred inflows of resources <b>NET POSITION</b> Net investment in capital assets Restricted	22,115,169 7,897,035	113,784,569	135,899,738 7,897,035
Deferred inflows related to pension liability Deferred inflows related to OPEB liability Total deferred inflows of resources <b>NET POSITION</b> Net investment in capital assets	22,115,169		4,134,047 135,899,738 7,897,035 40,587,530
Deferred inflows related to pension liability Deferred inflows related to OPEB liability Total deferred inflows of resources <b>NET POSITION</b> Net investment in capital assets Restricted	22,115,169 7,897,035	113,784,569	135,899,738 7,897,035

					Net (Expense) Revenue and Changes in Net Position				
		F	Program Revenu	es	Primary Government				
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total		
Primary government	Expenses	bervices	contributions	contributions	neuvines	neuvines	Total		
Governmental activities									
General government	\$ 2,526,221	\$ 477,850	\$ 96,228	\$-	\$ (1,952,143)	\$-	\$ (1,952,143		
Public safety	11,212,547	2,866,093	1,724,212	-	(6,622,242)	-	(6,622,242		
Public works	1,707,400	1,663	652,675	79,490	(973,572)	-	(973,572		
Culture and recreation	1,366,457	106,227	78,163	-	(1,182,067)	-	(1,182,067		
Community development	177,017	-	118,314	-	(58,703)	-	(58,703		
Interest expense and debt issuance costs	27,312	-		-	(27,312)	-	(27,312		
Total governmental activities	17,016,954	3,451,833	2,669,592	79,490	(10,816,039)		(10,816,039		
Business-type activities									
Electric	24,023,259	27,661,278	83,054	7,000	-	3,728,073	3,728,073		
Gas	5,760,745	7,136,435	615,483	6,520	-	1,997,693	1,997,693		
Water	4,779,583	3,730,901	46,973	0,320	_	(1,001,709)			
Sewer	8,434,520	7,110,699	50,766	132,174	-	(1,140,881)	(1,140,881		
Swimming pool	998,616	373,201	3,429	152,174	-	(621,986)	(621,986		
Sanitation	3,239,985	3,474,556	37,759	-	-	272,330	272,330		
Parking, traffic and street lights	1,224,552	115,045	135,558	- 11,000	-	(962,949)			
Storm sewer				-	-	, ,			
	498,927	576,827	3,763			81,663	81,663		
Total business-type activities	48,960,187	50,178,942	976,785	156,694		2,352,234	2,352,234		
Total primary government	<u>\$ 65,977,141</u>	<u>\$ 53,630,775</u>	\$ 3,646,377	\$ 236,184	<u>\$ (10,816,039</u> )	<u>\$    2,352,234</u>	<u>\$ (8,463,805</u> )		
	<b>General revenu</b> Taxes:	ies and transfer	s:						
		es, levied for gene	ral nurnococ		\$ 4,909,050	¢	\$ 4,909,050		
		es, levied for spec	\$ 4,909,030 1,217,623	φ -	1,217,623				
	Real estate tr	· •	631,580	-	631,580				
	Earned incon		2,291,675	-	2,291,675				
	Local service		808,573	-	808,573				
	Payments in		74,371	-	74,371				
	5			-	-				
	Miscellaneous	ivestment earning	123,411 468,005	617,561 56,887	740,972				
		Income	,	,	524,892				
	Transfers Total gener	al revenues and t	<u>2,233,411</u> 12,757,699	(2,233,411) (1,558,963)	- 11,198,736				
	Ũ	net position			1,941,660	793,271	2,734,931		
	Net position - beg	,	d		27,235,310	154,414,062	181,649,372		
	Net position - en		u		\$ 29,176,970	<u>\$ 155,207,333</u>	\$ 184,384,303		
	POn On	0							

#### **BOROUGH OF CHAMBERSBURG** Balance Sheet - Governmental Funds December 31, 2020

	Ge	eneral Fund	Special Revenue Fund - Grant Programs		e Other Governmental Funds		Total Governmental Funds	
ASSETS								
Cash and equity in pooled cash and investments	\$	2,784,560	\$	149,641	\$	7,398,085	\$	10,332,286
Taxes receivable, net		364,134		-		92,420		456,554
Due from other funds		1,481		-		-		1,481
Receivable from other governments		1,565,853		27,726		-		1,593,579
Other receivables, net		447,480		47,455		252,525		747,460
Total assets	\$	5,163,508	\$	224,822	\$	7,743,030	\$	13,131,360
LIABILITIES								
Accounts payable	\$	561,392	\$	11,495	\$	609	\$	573,496
Due to other funds		-		1,481		-		1,481
Unearned revenue		86,480		8,698		-		95,178
Accrued wages, benefits and withholdings		46,185		-		-		46,185
Total liabilities		694,057		21,674		609		716,340
DEFERRED INFLOWS OF RESOURCES								
Unavailable tax revenue		718,284		-		48,534		766,818
Total deferred inflows of resources		718,284		-		48,534		766,818
FUND BALANCES								
Restricted		-		203,148		7,693,887		7,897,035
Unassigned		3,751,167		-		-		3,751,167
Total fund balances		3,751,167		203,148		7,693,887		11,648,202
Total liabilities, deferred inflows of resources,								
and fund balances	\$	5,163,508	\$	224,822	\$	7,743,030	\$	13,131,360

Total fund balance - governmental funds	5	5 11,648,202
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the fund financial statement, but are reported in the governmental activities of the Statement of Net Position. Cost of assets Accumulated depreciation	42,228,390 (20,296,798)	21,931,592
Taxes receivable will be collected in the future, but are not available soon enough to pay for the current period's expenditures, and therefore are not recorded in the fund financial statement.		723,084
Long-term liabilities are not due and payable in the current period and are not included in the fund balance sheet, but are included in the governmental activities of the Statement of Net Position. Long-term liabilities and related deferred inflows and outflows of resources consist of:		
Bonds payable, net of premium Compensated absences Net pension liability Deferred outflows related to pension liability Deferred inflows related to pension liability OPEB liability Deferred outflows related to OPEB liability Deferred inflows related to OPEB liability	(1,177,460) (809,604) (5,774,270) 905,583 (1,220,736) (1,977,944) 123,648 (465,453)	(10,396,236)
Internal service funds are used by management to charge the costs of certain activities, such as insurance, motor equipment, engineering, administrative, and others, to individual funds. A portion of these assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the internal service funds are included in the governmental activities and are allocated based on the usage of those funds by the governmental funds.		5,270,328
Total net position - governmental activities	 	\$ 29,176,970

# BOROUGH OF CHAMBERSBURG Statement of Revenues, Expenditures, and Changes in Fund Balance -Governmental Funds Year Ended December 31, 2020

		Special Revenue Fund Grant	Governmental	Total Governmental
REVENUES	General Fund	Programs	Funds	Funds
Taxes	\$ 8,700,212	\$ -	\$ 1,251,277	\$ 9,951,489
Licenses and permits	459,418		-	459,418
Fines and forfeits	138,118		-	138,118
Interest earnings and unrealized investment	,			
gains (losses)	31,256	386	51,691	83,333
Intergovernmental	1,885,265		614,838	2,649,087
Charges for services	2,669,553		-	2,669,553
Miscellaneous	486,946		171,528	673,429
Total revenues	14,370,768		2,089,334	16,624,427
EXPENDITURES		101,010		10,021,127
General government	1,775,471	49,416	36,277	1,861,164
Public safety	1,7,70,171	17,110	00,277	1,001,101
Police department	5,010,933	10,156	238,376	5,259,465
Emergency services	5,538,808	,		5,559,600
Planning and zoning	749,548		-	749,548
Public works	,			,
Highways	956,860	-	43,747	1,000,607
Culture and recreation	1,060,665		53,774	1,114,439
Community development	-	70,257	9,058	79,315
Debt service	-	-	74,998	74,998
Total expenditures	15,092,285	150,621	456,230	15,699,136
Excess (deficiency) of revenues over				
expenditures	(721,517	)13,704	1,633,104	925,291
OTHER FINANCING SOURCES (USES)				
Transfers in	2,868,928		224,603	3,098,531
Transfers out	(349,467	)	(1,174,802)	(1,524,269)
Total other financing sources and uses	2,519,461	5,000	(950,199)	1,574,262
Net change in fund balances	1,797,944	18,704	682,905	2,499,553
Fund balances - beginning, as restated	1,953,223	184,444	7,010,982	9,148,649
Fund balances - ending	<u>\$ 3,751,167</u>	\$ 203,148	\$ 7,693,887	<u>\$ 11,648,202</u>

# BOROUGH OF CHAMBERSBURG Reconciliation of Statement of Revenues, Expenditures, and Changes in Fund Balance of Governmental Funds to the Statement of Activities Year Ended December 31, 2020

Net change in fund balances - total governmental funds:		\$ 2,499,553
Amounts reported for Governmental Activities in the Statement of Activities are different because:		
	561,809) 459,824	
In the statement of activities, only the gain or loss on the sale of capital assets is reported, whereas in the governmental funds, the proceeds from the sale from the sale increase other financing sources. Thus, the change in net position differs from the		(1,101,985)
changes in the fund balance by the cost of the capital assets sold.		(2,956)
Governmental funds do not present revenues that are not available to pay current obligations. In contrast, such revenues are reported in the Statement of Activities when earned.		(18,617)
The repayment of principal of long term obligations consumes the current financial resources of governmental funds. Also, governmental funds report prepaid bond issuance, bond premiums, and other similar items when the debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.		
Repayment of long-term obligations Amortization of bond premium	44,095 1,058	45 152
Some expenses reported in the statement of activities do not require the use of current financial resources and these are not reported as expenditures in governmental funds. This is the difference between the amount incurred and the amount paid of:		45,153
Net pension liability and related deferred outflows and inflows	2,533 283,639) 207,908 (75,519)	(148,717)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue (expense) of certain internal service funds is reported with governmental activities.		 669,229
Change in net position - governmental activities		\$ 1,941,660

# **BOROUGH OF CHAMBERSBURG** Statement of Net Position - Proprietary Funds December 31, 2020

				Enterprise Fun		Other		-
	Electric Fund	Gas Fund	Water Fund	Sewer Fund	Swimming Pool Fund	Enterprise Funds	Total	Internal Service Fund
ASSETS								
Current assets								
Cash and equity in pooled cash and investments	\$ 16,412,250	\$ 3,637,590	\$ 13,654,960	\$ 8,507,764	\$ 88,914	\$ 2,764,430	\$ 45,065,908	\$ 17,347,736
Accounts receivable, net	3,145,843	1,480,480	354,222	1,327,352	156	253,866	6,561,919	65
Receivables from other governments	14,081	37	7,703	28,954	2,767	17,281	70,823	58,027
Other receivables	42,138	15,637	25,437	17,690	-	5,343	106,245	30,691
Inventories	1,092,363	334,938	57,557	80,957	-	-	1,565,815	1,205,542
Prepaid expenses	92,804	16,406	31,193	47,292		24,305	212,000	23,647
Total current assets	20,799,479	5,485,088	14,131,072	10,010,009	91,837	3,065,225	53,582,710	18,665,708
Noncurrent assets								
Capital assets not being depreciated:								
Land	464,369	37,716	384,488	24,299	-	1,070,431	1,981,303	13,984
Construction in progress	3,380,567	2,762,560	3,838,253	44,318	-	1,036,803	11,062,501	6,437
Capital assets being depreciated:	77 270 476	16 070 610	10.025.270	00.005.000		2 004 021	207 072 204	0.020.205
Buildings and system	77,279,476	16,978,619	19,925,279	90,005,899	-	2,884,031	207,073,304	9,929,385
Improvements other than buildings	63,060	2,860 419,760	420,481 470,919	14,150 652,344	8,557,225	4,597,081 5,317,701	13,654,857 7,667,270	-
Machinery and equipment Less accumulated depreciation	806,546 (42,762,609)				- (817,881)	(5,240,794)		11,183,170 (7,073,605
-								
Total capital assets	39,231,409	13,986,848	17,297,755	46,493,748	7,739,344	9,665,253	134,414,357	14,059,371
Total noncurrent assets	39,231,409	13,986,848	17,297,755	46,493,748	7,739,344	9,665,253	134,414,357	14,059,371
Total assets	60,030,888	19,471,936	31,428,827	56,503,757	7,831,181	12,730,478	187,997,067	32,725,079
DEFERRED OUTFLOWS OF RESOURCES								
Deferred outflows related to pension liability	145,344	64,998	60,854	73,900	31,112	130,042	506,250	430,521
Deferred outflows related to OPEB liability	14,784	6,611	6,190	7,517	4,008	13,308	52,418	48,539
Deferred charge on bond refunding	23,623						23,623	
Total deferred outflows of resources	183,751	71,609	67,044	81,417	35,120	143,350	582,291	479,060
Total assets and deferred outflows								
of resources	\$ 60,214,639	\$ 19,543,545	\$ 31,495,871	\$ 56,585,174	\$ 7,866,301	\$ 12,873,828	<u>\$ 188,579,358</u>	\$ 33,204,139
LIABILITIES								
Current liabilities	¢ 1510040	* E(( 10E	¢ (50.405	¢ 054.055	¢ 700	* 10(000	¢ 0.400.454	* 154.050
Accounts payable	\$ 1,510,943							
Accrued wages payable	16,342 125,511	7,569	10,548 75,460	9,463	315	10,382 10,840	54,619 226,380	35,977
Accrued interest payable Unearned revenue	3,217	- 24,856	75,460	-	14,569	- 10,840	226,380	-
Customer deposits	947,161	696,968	53,613	89,355	-		1,787,097	-
Compensated absences - current	141,340	53,699	71,295	68,430	3,822	61,882	400,468	321,560
Liability for self insured losses - current	-	-	, 1,2,5	-		-	-	214,296
Bonds, notes and loans payable - current	1,899,020		293,874	259,666	288,296	129,611	2,870,467	312,404
Total current liabilities	4,643,534	1,349,217	1,177,195	678,271	307,784	339,554	8,495,555	1,038,307
Noncurrent liabilities	4,045,554	1,547,217	1,177,175	070,271	507,704	557,554	0,475,555	1,030,307
Compensated absences	131,417	35,889	59,462	50,288	1,589	30,515	309,160	268,074
Liability for self insured losses	-	-	57,402		1,507		505,100	224,876
Net pension liability	1,123,822	502,574	470,533	571,404	35,008	440,273	3,143,614	2,222,719
OPEB liability	183,605	82,108	76,871	93,353	5,719	71,930	513,586	363,138
Bonds, notes and loans payable	11,837,706	-	8,051,154	4,479,234	7,415,923	1,757,304	33,541,321	8,737,628
Total noncurrent liabilities	13,276,550	620,571	8,658,020	5,194,279	7,458,239	2,300,022	37,507,681	11,816,435
Total liabilities	17,920,084	1,969,788	9,835,215	5,872,550	7,766,023	2,639,576	46,003,236	12,854,742
DEFERRED INFLOWS OF RESOURCES								
Deferred inflows related to pension liability	359,496	175,411	202,667	226,037	11,048	206,199	1,180,858	735,873
Deferred inflows related to OPEB liability	106,994	50,822	50,286	58,655	3,281	45,166	315,204	215,923
Total deferred inflows of resources	466,490	226,233	252,953	284,692	14,329	251,365	1,496,062	951,796
NET POSITION								
Net investment in capital assets	32,529,705	13,906,959	13,430,461	41,754,357	34,343	8,481,259	110,137,084	5,008,217
Unrestricted	9,298,360	3,440,565	7,977,242	8,673,575	51,606	1,501,628	30,942,976	14,389,384
Total net position	41,828,065	17,347,524	21,407,703	50,427,932	85,949	9,982,887	141,080,060	19,397,601
Total liabilities, deferred inflows of resources, and net position	\$ 60,214,639	\$ 19,543,545	<u>\$ 31,495,871</u>	<u>\$ 56,585,174</u>	<u>\$ 7,866,301</u>	<u>\$ 12,873,828</u>	<u>\$ 188,579,358</u>	<u>\$</u> 33,204,139
			statement of ne	reported for bus et position are dif assets and liabilit	ferent because c	ertain internal		

statement of net position are different because certain internal service funds' assets and liabilities are included with businesstype activities.

Net position of business-type activities

<u>14,127,273</u> \$ 155,207,333

# BOROUGH OF CHAMBERSBURG Statement of Revenues, Expenses, and Changes in Fund Net Position - Proprietary Funds Year Ended December 31, 2020

				Enterprise Fund	s			
	Electric Fund	Gas Fund	Water Fund	Sewer Fund	Swimming Pool Fund	Other Enterprise Funds	Total	Internal Service Funds
OPERATING REVENUES								
Charges for services Miscellaneous	\$ 26,950,637 675,849	\$ 7,086,718 48,900	\$ 3,388,362 93,626	\$ 6,985,254 40,178	\$ 373,212 4,071	\$ 3,911,056 102,431	\$ 48,695,239 965,055	\$ 11,034,323 13,190
Total operating revenues	27,626,486	7,135,618	3,481,988	7,025,432	377,283	4,013,487	49,660,294	11,047,513
OPERATING EXPENSES								
Production, gathering, treatment and	2004004	1 010 ((1	0.555.405	2 05 4 200			0.005 550	
transmission	2,994,284	1,019,661	2,757,625	3,054,200	-		9,825,770	
Operation and maintenance	-	-	-	-	475,674	829,814	1,305,488	7,617,234
Collection and disposal	-	-	-	788,038	-	2,878,410	3,666,448	-
Purchase of energy for sale	15,158,150	2,821,282	-	-	-	-	17,979,432	-
Customer accounting and administrative	3,300,867	1,529,254	1,101,211	1,109,066	-	748,976	7,789,374	1,209,958
Claim payments and special services	-	-	-	-	-	-	-	1,046,823
Increase (decrease) in expected unpaid losses	-	-	-	-	-	-	-	(31,163)
Depreciation and amortization	2,064,807	359,190	483,936	3,351,667	328,853	407,604	6,996,057	1,017,726
Total operating expenses	23,518,108	5,729,387	4,342,772	8,302,971	804,527	4,864,804	47,562,569	10,860,578
Operating income (loss)	4,108,378	1,406,231	(860,784)	(1,277,539)	(427,244)	(851,317)	2,097,725	186,935
NONOPERATING REVENUES (EXPENSES)								
Connection fees	-	-	221,290	83,692	-	-	304,982	-
Interest earnings and unrealized investment								
gains (losses)	201.007	38.926	175,430	67,620	1,317	25,830	510,130	147,509
Gain (loss) on sale of assets	(411)	(437)	(411)			5,951	2,109	(587,860)
Reimbursement of prior year expense	-	-	-	-	-	-	-	291,205
Other nonoperating expenses	(16,019)	(16,021)		-			(32,040)	
Other nonoperating revenues	38,796	819	61,954	4,419	9,888	168.979	284,855	2,384
Intergovernmental revenues	83,054	615,483	39,270	50,766	3,429	154,684	946,686	226,528
Interest expense and debt issuance costs	(459,067)	-	(424,658)	(116,931)		(84,797)	(1,279,181)	(229,602)
Total nonoperating revenues (expenses)	(152,640)	638,770	72,875	86,983	(179,094)	270,647	737,541	(149,836)
Income (loss) before contributions								
and transfers	3,955,738	2,045,001	(787,909)	(1,190,556)	(606,338)	(580,670)	2,835,266	37,099
Capital contributions and grants	7,000	6,520	7,703	132,174	-	11,000	164,397	-
Transfers in	-	-	-		477,695	983,032	1,460,727	1,829,971
Transfers out	(2,618,545)	(741,085)	(155,370)	(144,900)		(301,555)	(3,961,585)	(903,375)
Change in net position	1,344,193	1,310,436	(935,576)	(1,203,282)	(128,773)	111,807	498,805	963,695
Total net position - beginning, as restated	40,483,872	16,037,088	22,343,279	51,631,214	214,722	9,871,080	140,581,255	18,433,906
Total net position - ending	\$ 41,828,065	\$ 17,347,524	\$ 21,407,703	\$ 50,427,932	\$ 85,949	\$ 9,982,887	\$ 141,080,060	\$ 19,397,601

Some amounts reported for business-type activities in the statement of activities are different because the net revenue (expense) of certain internal service funds is reported with business-type activities

294,466

Change in net position of business-type activities

793,271

\$

# **BOROUGH OF CHAMBERSBURG** Statement of Cash Flows - Proprietary Funds Year Ended December 31, 2020

					E	Ente	erprise Fund	s							
	Electric Fund	6	as Fund	14	latan Fund	6	awan Fund		wimming Pool Fund	E	Other Enterprise Funds		Total		nternal /ice Funds
Cash flows from operating activities:	Electric Fulla	u	as runu	vv	ater Fund	3	ewer Fund	r	2001 Fulla		runus		Totai	Serv	lice runus
Receipts from customers	\$ 27,658,303	\$	7,281,202	\$	3,515,277	\$	6,690,314	\$	388,100	\$	4,184,774	\$	49,717,970	\$	-
Receipts from interfund services provided	-		-		-		-		-		-		-		1,178,193
Payments to suppliers	(19,029,296)		4,419,352)		(2,250,217)		(3,182,082)		(176,581)		(2,727,178)		(31,784,706)		3,977,068)
Payments to and on behalf of employees	(2,808,709)	(	1,023,791)		(1,740,016)		(1,711,006)		(293,536)		(1,832,054)		(9,409,112)	(	6,170,830)
Refund received for health insurance			-					_		_		_			291,205
Net cash provided (used) by operating activities	5,820,298		1,838,059		(474,956)	_	1,797,226	_	(82,017)	_	(374,458)	_	8,524,152		1,321,500
Cash flows from capital and related financing activities:															
Grants and reimbursements received			584,100		-		-		-		60,226		644,326		
Proceeds from capital debt	-		-		8,742,736		-		-		1,255,884		9,998,620		-
Purchase of capital assets	(2,649,311)	(	2,405,742)		(2,138,928)		(149,474)		-		(1,871,809)		(9,215,264)		(802,670)
Proceeds from sale of assets	-		-		-		-		-		6,358		6,358		37,375
Proceeds from tap fees	-		-		221,290		83,692		-		-		304,982		-
Transfer from other funds for debt service	-		-		-		-		49,286		-		49,286		-
Principal paid on capital debt	(1,810,334)		-		(363,007)		(259,665)		(280,897)		(137,497)		(2,851,400)		(299,051)
Interest and fiscal charges paid on capital debt	(501,325)		<u> </u>	_	(383,899)	_	(116,931)	_	(196,797)	—	(78,942)	_	(1,277,894)		(229,602)
Net cash provided (used) by capital and related															
financing activities	(4,960,970)		1,821,642)		6,078,192	_	(442,378)		(428,408)	_	(765,780)	_	(2,340,986)	(	1,293,948)
Carl Gauss formula and the Branching and the training															
Cash flows from non-capital financing activities:											000.000		000.000		1 000 05:
Transfer from other funds	-		-		-		-		-		983,032		983,032		1,829,971
Transfer to other funds	(2,618,545)		(741,085)		(155,370) 39,270		(144,900)		(130)		(301,555)		(3,961,585)		(903,375)
Grants received	68,973		31,346	-	39,270	-	23,902	-	662	-	140,170	-	304,323		168,500
Net cash provided (used) by non-capital financing activities															
infancing activities	(2,549,572)		(709,739)		(116,100)		(120,998)	_	532	_	821,647	_	(2,674,230)		1,095,096
Cash flows from investing activities:															
Interest and dividends received	183,623		33,575		135,793		57,962		488		23,497		434,938		125,980
Net cash provided (used) by investing activities	183,623	-	33,575		135,793		57,962		488		23,497		434,938		125,980
Net increase (decrease) in cash and cash equivalents	(1,506,621)		(659,747)		5,622,929		1,291,812		(509,405)		(295,094)		3,943,874		1,248,628
Market appreciation (depreciation) (*)	42,808		12,301		39,469		15,275		829	—	6,384		117,066		38,422
Total increase (decrease) in cash and cash equivalents	(1,463,813)		(647,446)		5,662,398		1,307,087		(508,576)	—	(288,710)		4,060,940		1,287,050
Cash and equity in pooled cash and investments -															
beginning of the year	17,876,063		4,285,036		7,992,562	_	7,200,677	_	597,490	_	3,053,140	_	41,004,968	1	6,060,686
Cash and equity in pooled cash and investments -															
end of the year	\$ 16,412,250	\$	3,637,590	\$	13,654,960	\$	8,507,764	\$	88,914	\$	2,764,430	\$	45,065,908	\$ 1	7,347,736
	<u> </u>	-										_			
Reconciliation of income (loss) from operations to															
net cash provided (used) by operating activities: Operating income (loss)	\$ 4.108.378	\$	1.406.231	\$	(9(0.704)	÷	(1,277,539)	¢	(427.244)	¢	(851.317)	¢	2,097,725	\$	186.935
Adjustments to reconcile operating income (loss)	\$ 4,100,370	φ	1,400,231	φ	[800,784]	φ	(1,277,339)	φ	(427,244)	¢	(031,317)	φ	2,097,723	φ	100,933
to net cash provided (used) by operating activities:															
Depreciation and amortization expense	2,064,807		359,190		483,936		3,351,667		328,854		407,604		6,996,058		1,017,726
Miscellaneous nonoperating income	38,796		819		61,954		4,419		9,888		168,979		284,855		2,385
Miscellaneous nonoperating expense	(16,019)		(16,021)		-		-		-		-		(32,040)		-
(Increase) decrease in:															
Accounts receivable	(259,952)		(50,964)		(41,275)		(339,537)		929		2,308		(688,491)		(5)
Inventories	(35,099)		78,690		(2,527)		8,314		-		-		49,378		20,313
Prepaid expenses	(36,407)		(15,438)		(25,548)		(39,501)		-		(23,671)		(140,565)		(18,976)
Increase (decrease) in:															
Accounts payable and accrued expenses Net pension liability and related deferred outflows	(263,999)		(100,935)		(77,547)		92,922		(994)		(68,367)		(418,920)		(100,882)
and inflows	(77,198)		(38,184)		(45,360)		(50,064)		4,279		(28,307)		(234,834)		(123,139)
And inflows Net OPEB liability and related deferred outflows	[77,198]		(38,184)		(43,300)		(SU,U64)		4,279		(28,307)		(234,834)		(123,139)
and inflows	44,018		18,942		17,058		21,316		2,271		18,313		121,918		90,809
Unearned revenue	(14,453)		(1,057)		- 17,030		- 21,510		2,2		- 10,515		(15,510)		-
Customer deposits	267,426		196,786		15,137		25,229		-		-		504,578		(44,871)
Refund received for health insurance	-		-		-		-		-		-		-		291,205
Net cash provided (used) by operating activities	\$ 5,820,298	\$	1,838,059	\$	(474,956)	\$	1,797,226	\$	(82,017)	\$	(374,458)	\$	8,524,152	\$	1,321,500
Non each investing conital or down white for an inter-								-		-		-			
Non-cash investing, capital and non-capital financing activ		¢	6 500	~			10.072	ć		<u>_</u>	11.000		27.100	¢	
Donated assets from developers Market appreciation (depreciation) (*)	\$ 7,000 42,808	Э	6,520 12,301	\$	- 39,469	\$	12,968 15,275	\$	- 829	\$	11,000 6,384	\$	37,488 117,066	3	- 38,422
market appretiation (depretiation) (	42,008		12,301		37,409		13,475		029		0,384		117,000		30,422

(\*) Cash and equity in pooled cash and investments includes various investments held by the Borough. The market appreciation (depreciation) represents the unrealized gain (loss) on these investments.

# **BOROUGH OF CHAMBERSBURG** Statement of Fiduciary Net Position December 31, 2020

	Ре	Private Purpose Trust Funds		
ASSETS				
Cash and equity in pooled cash and investments	\$	221,864	\$	27,982
Mutual funds - Corporate bonds		15,552,299		-
Mutual funds - Stocks		32,355,434		-
Mutual funds - Real estate securities		1,438,954		-
Employee contribution receivable		37,183		-
Total assets	\$	49,605,734	\$	27,982
LIABILITIES				
Accounts payable	\$	944	\$	-
Total liabilities		944		-
NET POSITION				
Net position restricted for pensions		49,604,790		-
Held in trust for other purposes		-		27,982
Total net position		49,604,790		27,982
Total liabilities and net position	\$	49,605,734	\$	27,982

# BOROUGH OF CHAMBERSBURG Statement of Changes in Fiduciary Net Position Year Ended December 31, 2020

	Pension Trust Funds	Private Purpose Trust Funds
ADDITIONS		
Contributions		
Employer	\$ 1,817,100	\$-
Plan member	893,310	-
Total contributions	2,710,410	
Investment income		
Net appreciation (depreciation) in fair value of		
investments and gain (loss) on sale of investments	4,567,389	-
Interest, dividends, and other	885,133	176
Total net investment earnings	5,452,522	176
Total additions	8,162,932	176
DEDUCTIONS		
Benefits	2,913,425	-
Administrative expenses	83,361	-
Total deductions	2,996,786	
Change in net position	5,166,146	176
Net position - beginning, as restated	44,438,644	27,806
Net position - ending	<u>\$ 49,604,790</u>	\$ 27,982

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Nature of Operations

The financial statements of the Borough of Chambersburg have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

# **Reporting Entity**

The GASB defines the criteria used to determine the composition of the reporting entity. It requires that the reporting entity include (a) the primary government, (b) organizations for which the primary government is financially accountable, (c) organizations that are fiscally dependent on the primary government and a financial benefit or burden exists, and (d) other organizations for which the nature and significance of their relationship with the primary governments to be misleading or incomplete.

The definition of the reporting entity is based primarily on the notion of financial accountability. A primary government is financially accountable for the organizations that make up its legal entity. It is also financially accountable for legally separate organizations if its officials appoint a voting majority of an organization's governing body and if it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the primary government. A primary government may also be financially accountable for the governmental organizations that are fiscally dependent on it.

A primary government has the ability to impose its will on an organization if it can significantly influence the programs, projects, or activities of, or the level of services performed or provided by, the organization. A financial benefit or burden relationship exists if the primary government (a) is entitled to the organization's resources; (b) is legally obligated or has otherwise assumed the obligation in some manner for the debt of the organization; or (c) is obligated in some manner for the debt of the organization.

Some organizations are included as component units because of their fiscal dependency on the primary government. An organization is fiscally dependent on the primary government if it is unable to adopt its budget, levy taxes or set rates or charges, or issue bonded debt without approval by the primary government.

Based upon the application of these criteria, the following component unit meets the criteria for blending:

The Municipal Authority of the Borough of Chambersburg (the "Authority") is governed by a Board appointed by Borough Council. The Authority exists to provide services entirely to benefit the Borough. The Authority had minimal financial activity during 2020. See Note 12 for additional information.

# Fund Accounting

The Borough uses funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balance/net position/(deficit), revenue, and expenditures/expenses. The various funds of the primary government are grouped into the categories of governmental, proprietary, and fiduciary.

#### **Governmental Funds**

Governmental Funds are those through which most governmental functions of the Borough are financed. The measurement focus is on the flow of expendable resources, rather than on net earnings determination.

The Borough reports the following major governmental funds:

*General Fund* – The General Fund is the general operating fund of the Borough. This fund is used to account for all financial transactions except those required to be accounted for in another fund. This is a budgeted fund, and any unrestricted fund balances are considered as resources available for use.

*Special Revenue Fund - Grant Programs* - Grant Programs are used to account for the proceeds of specific revenue sources from grants used to finance specific activities as required by law or administrative regulation obtained by the Borough for the governmental activities.

Additionally, the Borough reports the following non-major governmental funds:

*Special Revenue Funds* – These funds are used to account for proceeds of specific revenue sources used to finance specific activities as required by law or administrative regulation. The Borough has four Special Revenue Funds, the Grant Program Fund above and the following:

<u>Liquid Fuels Fund</u> is used to account for state liquid fuels tax revenue used primarily for building, improving, and maintaining local roads and bridges.

<u>Fire Tax Fund</u> is used to account for real estate tax revenue used primarily for fire department support.

<u>Recreation Tax Fund</u> is used to account for real estate tax revenue used primarily for recreational purposes.

<u>Citizen's Reward Fund</u> is used to hold contributions from private citizens for the purpose of rewarding police informants for their assistance in solving crime.

*Capital Reserve Fund* – This fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by enterprise funds).

#### Fund Accounting (Continued)

#### **Proprietary Funds**

Proprietary funds are used to account for activities similar to those found in the private sector, where the focus of proprietary funds is on the determination of net earnings and capital maintenance. Goods or services from such activities can be provided either to outside parties (enterprise funds) or to other departments or agencies primarily within the government (internal service funds).

The Borough reports the following major enterprise funds:

*Electric Department* – Provides electric power and related services to the Borough of Chambersburg and all customers, both residential and commercial, throughout the Borough.

*Gas Department* – Provides natural gas and related services to the Borough of Chambersburg in addition to its residential and commercial customers throughout the Borough and within its proximity.

*Water Department* – Provides water and related services, including laboratory analyses, to the Borough of Chambersburg, its residents, business establishments and various customers within the proximity of the Borough.

**Sewer Department** – Provides wastewater treatment services for the Borough of Chambersburg, its residents, commercial establishments and various customers located within the neighboring areas of Greene Township, Guilford Township, Hamilton Township and Letterkenny Township.

*Swimming Pool Department* – Provides aquatic recreational services for the residents of Chambersburg and the surrounding areas.

The Borough reports the following non-major enterprise funds:

*Sanitation Department* – Provides trash and garbage removal for the Borough of Chambersburg, its residents and commercial establishments throughout the Borough.

*Parking, Traffic and Street Lights Department* – Regulates and controls vehicle parking, traffic and streetlights throughout the Borough of Chambersburg.

*Storm Sewer Department* – Provides stormwater removal for the Borough of Chambersburg, its residents and commercial establishments throughout the Borough.

For proprietary funds, the Borough has classified its revenues as either operating or nonoperating revenues according to the following criteria:

**Operating Revenues** – Operating revenues are defined as any charge for service or revenue related to the general operations of the respective fund. Operating revenues include activities that have the characteristics of exchange transactions, such as (1) utility billings; (2) penalties and late charges; and (3) other miscellaneous sales.

#### Fund Accounting (Continued)

#### **Proprietary Funds (Continued)**

**Nonoperating Revenues** - Nonoperating revenues include activities that have the characteristics of non-exchange transactions (in which the Borough receives value without directly giving equal value in return), such as contributions and grants, and other revenues that are defined as nonoperating revenues by GASB pronouncements, such as investment earnings. Tap fees are also considered nonoperating since they are charged based on future capacity needs of the system and are not based on an exchange-type transaction.

Internal service funds of a government (which traditionally provide services primarily to other funds of the government) are presented, in summary form, as part of the proprietary fund financial statements. Since the principal users of the internal services are a combination of the Borough's governmental and enterprise funds, financial statements of internal service funds are allocated based on the usage of those funds and included in the governmental and business-type column when presented at the government-wide level. The costs of these services are allocated to the appropriate functional activity.

The Borough's internal service funds consist of:

*Stores Fund* – The Stores Department is responsible for the purchase, storage, and disbursal of inventory which is used to support the construction and maintenance functions of the Borough utilities.

*Motor Equipment Fund* – This fund supports the activities of the Motor Equipment Department which manages a rolling stock of more than 120 vehicles.

*Self-insurance Fund* – This fund is used for the purpose of funding risk which the Borough does not transfer to commercial insurance carriers or insurance pools.

**Engineering Fund** –This fund supports the activities of the Engineering Department which is responsible for furnishing engineering, surveying, drafting, and utility location information to other departments. The department also designs and inspects public works projects.

*Worker's Compensation* – This fund underwrites the risks to the Borough resulting from job-related injury or illness to its employees.

*Administrative Services Fund* – Administrative Services is responsible for the complete financial reporting and utility meter reading, as well as the operation and maintenance of Borough Hall. This fund also includes the Finance Department.

The major fund concept does not apply to internal service funds.

#### Fund Accounting (Continued)

#### **Fiduciary Fund Types**

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds (Firemen's, Police, and Bargaining and Administrative Employees), investment trust funds, and private-purpose trust fund (Sister City).

Trust funds are used to account for assets held by the Borough under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the Borough's own program.

With the adoption of a new accounting standard described in Note 14, several funds that were previously presented as fiduciary funds were evaluated. Based on the evaluation of the Borough's administrative involvement, the Citizen's Reward Fund is now presented as a special revenue fund and the Payroll Clearing Fund was merged into the General Fund. The Project Heat and Consumer Deposit Funds were merged into various enterprise funds.

The Borough's fiduciary funds consist of:

**Police Pension Fund** - This fund is used to account for the accumulation of resources for pension benefit payments to qualified public safety (police) employees.

**Bargaining and Administrative Employees Pension Fund** - This fund is used to account for the accumulation of resources for pension benefit payments to qualified employees of the Borough other than police or fire department employees.

*Firemen's Pension Fund* - This fund is used to account for the accumulation of resources for pension benefit payments to qualified Fire Department employees.

*Sister City Fund* - Trust fund used to hold money that accumulates for the specific purpose of "sister city" activities. Our sister city is Gotemba, Japan.

# **Basis of Presentation**

**Government-wide Financial Statements** – The statement of net position and the statement of activities display information about the Borough as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the Borough that are governmental and those that are considered business-type activities.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financials but differs from the manner in which governmental fund financials are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and statements for governmental funds.

# **Basis of Presentation (Continued)**

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the Borough, and for each function or program of the Borough's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient for the goods or services offered by the program and grants and contributions that are restricted to meeting the operation or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Borough, with certain limited exceptions. The comparison of direct expenses and program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the Borough.

**Fund Financial Statements** – Fund financial statements report detailed information about the Borough. The focus of the governmental and proprietary fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The major fund concept does not apply to internal service funds which are considered proprietary funds and are presented with enterprise funds. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, deferred outflows of resources and deferred inflows of resources and a statement of revenues, expenditures, and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

All proprietary funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total position. The statement of cash flows provides information about how the Borough finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds are reported using the economic resources measurement focus.

# **Basis of Accounting**

The government-wide, proprietary, and fiduciary fund (except agency fund) financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Net position (total assets plus deferred outflows of resources less total liabilities and deferred inflows of resources) is used as a practical measure of economic resources and the operating statement includes all transactions and events that increased or decreased net position. Depreciation is charged as expense against current operations and accumulated depreciation is reported on the statement of net position. The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers tax revenue to be available if collected within 60 days of the end of the fiscal period. Revenue from federal, state, and other grants designated for payment of specific Borough expenditures is recognized when the related expenditures are incurred; accordingly, when such funds are received, they are recorded as unearned revenues until earned. If time eligibility requirements are not met, a deferred inflow of resources would be recorded. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

# Budgets

Budgets are adopted on a basis consistent with generally accepted accounting principles. Annual appropriated budgets are adopted for the general fund, liquid fuels fund, capital reserve, grant program tax funds, and proprietary funds. All annual appropriations lapse at year end and must be reappropriated. Budgets are not revised during the year. Encumbrance accounting is utilized for internal management purposes, but not for financial reporting. The budget is prepared and approved at the departmental level. The departments presented in the Budgetary Comparison Schedules included as required supplementary information represent the legal level of budgetary control.

# Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, deferred inflows of resources, deferred outflows of resources and the disclosure of contingent assets and liabilities, if any, at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### Cash, Cash Equivalents, and Investments

Cash and cash equivalents include cash on hand, demand deposits, and in accordance with GASB pronouncements, each fund's equity in the Borough's investment pool since each fund can deposit or effectively withdraw cash at any time without prior written notice or penalty. Cash and cash equivalents on the Proprietary Funds' cash flow statements are in agreement with the amounts listed on the related statement of net position as "cash and equity in pooled cash and investments".

Investments are reported at fair value based on quoted values from established markets. Managed funds related to the retirement systems not listed on an established market are reported at estimated fair value as determined by the respective fund managers based on quoted sales prices of the underlying securities. Income, including the change in fair value, from investments held by the individual funds is recorded in the respective fund as it is earned. All other investments owned by the Borough are accounted for in pooled cash and temporary investment accounts. Income earned from this pooling of investments is allocated monthly to the respective funds based upon month end balances.

#### Inventories

Inventories held by the Electric, Gas, Water, Sewer, and Stores Funds, as well as fuel in the Motor Equipment Fund are priced using the moving weighted-average method. Inventories of parts held by the Motor Equipment Fund are stated at the lower of cost or market, cost being determined using the first-in/first-out (FIFO) method.

# **Capital Assets**

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type column of the government-wide statement-wide statement of net position and in the respective fund.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition value as of the date received. The Borough maintains a capitalization threshold of \$ 10,000. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are expensed. Interest costs related to construction are expensed as incurred.

Infrastructure assets that have been acquired since 1980 have been recorded in accordance with GASB requirements. These consist mainly of highway improvements.

# Capital Assets (Continued)

All reported capital assets are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental Activities	Business-Type Activities
Land improvements	10-20 years	10-20 years
Buildings	40-50 years	40-50 years
Machinery and equipment	8-40 years	8-40 years
Utility plant in service	20-50 years	20-50 years
Infrastructure - railroads	25 years	N/A
Infrastructure - highways	25 years	N/A
Infrastructure - other	5-50 years	N/A

# Deferred Outflows and Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The Borough has several items that qualify for reporting in this category, including the deferred charge on bond refunding and various amounts related to the pension and OPEB liabilities. These amounts will be amortized in future periods. A deferred charge on bond refunding results from the difference in the carrying value of refunding debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Borough has several items that qualify for reporting in this category, including unavailable tax revenue that is reported as deferred inflows of resources in the governmental funds balance sheet and various amounts related to the pension and OPEB liabilities on the statements of net position. These amounts will be amortized in future periods.

# **Interfund Transactions**

Advances between funds are accounted for in the appropriate interfund receivable and payable accounts. Advances between funds which are not expected to be repaid are accounted for as transfers. Interfund balances and transactions are eliminated in the government-wide financial statements.

# Interfund Transactions (Continued)

Exchange transactions, if any, between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and are shown separately in proprietary funds.

# Allowance for Uncollectible Accounts

The Borough provides credit to its customers in the normal course of business. Receivables are generally due thirty days after billed. The Borough provides an allowance for uncollectible accounts equal to the estimated losses based on historical collection experience that will be incurred in the collection of all receivables.

# Loans Receivable

Loans receivable on the statement of net position (classified in "other receivables") represent loans made to low income residents under a revolving loan program funded by the Pennsylvania Department of Community and Economic Development (DCED) and the Federal HOME Program, as well as loan agreements with the Chambersburg Area Development Corporation for the renovation of the Heritage Center funded by DCED and Franklin County Visitor's Bureau for visitor center renovations.

# Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental or business type activity columns in the statement of net position. This same treatment also applies to proprietary fund financial statements.

Bond premium and discounts, deferred charge on bond refunding, as well as prepaid bond insurance costs, are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. The deferred charge on bond refunding is reported as deferred outflows of resources and amortized over the shorter of the life of the refunded or refunding debt. Prepaid bond insurance costs are reported as an asset and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources while discounts on debt issuances are reported as other financing uses (if resulting from a disparity in interest rates) or as debt service expenditures (if resulting from underwriter's fees). Issuance costs (including prepaid bond insurance), whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### **Net Position**

In the government-wide financial statements and proprietary fund financial statements, net position is classified in the following categories:

**Net Investment in Capital Assets**: This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt and accounts payable and retainage payable that are attributable to the acquisition, construction or improvement of these assets reduce this category. *Net Investment in Capital Assets* consists of the following at December 31, 2020:

#### Government-Wide Activity

				usiness-Type Activities
Capital assets	\$	25,751,523	\$	144,653,797
Bonds and notes payable		(3,636,354)		(43,002,926)
Deferred charge on bond refunding Accounts and retainage payable		-		23,623
related to capital assets		-		(933,800)
Unspent bond proceeds		-	_	13,043,875
Net investment in capital assets	\$	22,115,169	\$	113,784,569

#### **Proprietary Funds**

	Electric	Gas	Water	Sewer	Swimming Pool	Sanitation	Parking, Traffic, and Street	Storm Sewer
	Fund	Fund	Fund	Fund	Fund	Fund	Lights Fund	Fund
Capital assets	\$ 39,231,409	\$ 13,986,848 \$	17,297,755 \$	46,493,748	\$ 7,739,344	\$ 2,251,068	\$ 3,514,033	\$ 3,900,152
Bonds and notes payable	(13,736,726)	-	(8,345,028)	(4,738,900)	(7,704,219)	(1,886,915)	-	-
Deferred charge on bond								
refunding	23,623	-	-	-	-	-	-	-
Accounts and retainage payable								
related to capital assets	(225,240)	(79,889)	(600,113)	(491)	(782)	-	(26,468)	-
Unspent bond proceeds	7,236,639	-	5,077,847	-	-	729,389	-	-
Net investment in capital assets	\$ 32,529,705	\$ 13,906,959 \$	13,430,461 \$	41,754,357	\$ 34,343	\$ 1,093,542	\$ 3,487,565	\$ 3,900,152

#### Internal Service Funds

			Motor					
	Stores	I	Equipment	E	ngineering	Ad	ministrative	
	Fund		Fund		Fund	Services Fund		
Capital assets	\$ 768	\$	4,879,840	\$	24,741	\$	9,154,022	
Bonds and notes payable Accounts and retainage payable	-		-		-		(9,050,032)	
related to capital assets	-		-		-		(1,122)	
Unspent bond proceeds	 -		-		-		-	
Net investment in capital assets	\$ 768	\$	4,879,840	\$	24,741	\$	102,868	

**Restricted**: This category presents external restrictions imposed by creditors, grantors, contributors or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation. The following details governmental activities restricted net position:

Restricted for capital improvements	\$ 6,914,735
Restricted for grant expenses	203,148
Restricted for fire expenses	32,171
Restricted for recreation expenses	181,641
Restricted for police expenses	11,237
Restricted for highway improvements/projects	 554,103
	\$ 7,897,035

#### **Net Position**

**Unrestricted**: This category of net position is the net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

#### **Net Position Flow Assumption**

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g. restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted-net position and unrestricted net position, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Borough's policy to use restricted resources first, then unrestricted resources as they are needed.

# **Deficit Net Position**

The Administrative Services Fund, Engineering Fund, and Worker's Compensation Fund (internal service funds) have deficit net position balances of \$ 2,185,420, \$ 229,480, and \$ 110,038 respectively, at December 31, 2020.

#### Fund Balance – Governmental Funds

Governmental funds classify fund balance based on the relative strength of the spending constraints placed on the purpose for which resources can be used. The classifications are as follows:

**Nonspendable**: This classification includes amounts that cannot be spent because they are either (1) not in spendable form or (2) legally or contractually required to be maintained intact. This classification includes items such as prepaid amounts, inventories, and the long-term portion of loans and notes receivable. This also includes the corpus (or principal) of permanent funds.

**Restricted**: This classification includes amounts where the constraints placed on the use of resources are either (1) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or (2) imposed by law through constitutional provisions or enabling legislation. Enabling legislation authorizes the government to assess, levy, change or mandate payment and includes a legally enforceable requirement on the use of these funds. The following details restricted fund balance:

Restricted for capital improvements	\$ 6,914,735
Restricted for grant expenses	203,148
Restricted for fire expenses	32,171
Restricted for recreation expenses	181,641
Restricted for police expenses	11,237
Restricted for highway improvements/projects	 554,103
	\$ 7.897.035

# Fund Balance - Governmental Funds (Continued)

**Committed**: This classification includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Borough's highest level of decision-making authority. This formal action is in the form of a resolution which is made by the Borough Council. Once an amount is committed, it cannot be used for any other purpose unless changed by the same type of formal action used to initially constrain the funds.

**Assigned**: This classification includes spendable amounts that are reported in governmental funds *other than in the General Fund*, that are neither restricted nor committed, and amounts in the General Fund that are intended to be used for a specific purpose. The intent of an assigned fund balance should be expressed by the Borough Council. The assignment of fund balance cannot result in a negative unassigned fund balance.

**Unassigned**: This classification represents the portion of a spendable fund balance that has not been categorized as restricted, committed, or assigned. The general fund is the only fund which would include a positive unassigned fund balance as all other fund types must categorize amounts within the other classifications. A negative unassigned fund balance may occur in any fund when there is an over expenditure of restricted or committed fund balance. In this case, any assigned fund balance (and unassigned fund balance in the general fund) would be eliminated prior to reporting a negative unassigned fund balance.

# **Minimum Fund Balance**

The Borough's policy is to maintain a minimum of 5% of the total budgeted expenditures (including interfund transfers out) as the residual unassigned fund balance at year end. Three methods that can be employed in increasing fund balance if it were to fall below the minimum threshold are: 1) increase general fund revenues via tax or other revenue increase (charges for service), 2) decreasing general fund expenditures, or 3) increasing transfers from other Borough funds.

# **Order of Spending Policy**

The Borough's policy for spending order when fund balance resources are available for a specific purpose in multiple classifications is to use restricted resources first and then apply unrestricted resources in the following order: unassigned, assigned, and committed.

# **Pension Trust Funds**

The GASB requires a statement of plan net position and a statement of changes in plan net position. These are shown as part of the fiduciary statements. It also requires plan investments to be recorded at their fair value and establishes standards for the measurement, recognition, and display of pension expense and related liabilities, assets, and note disclosures.

#### **Deferred Compensation Plan**

The Borough has established a deferred compensation plan under Internal Revenue Code Section 457 which covers all employees. All assets and income of the plan are held for the exclusive benefit of the plan's participants and their beneficiaries. In accordance with the provisions of the GASB, the assets and liabilities of the plan are not reported on the financial statements of the Borough.

#### **Compensated Absences**

Liability for compensated absences is accounted for in accordance with the provisions of the GASB, which require entities to accrue for employees' rights to receive compensation for vacation leave, or payments in lieu of accrued vacation or sick leave, as such benefits are earned, and payment becomes probable.

Under terms of the Borough's employment agreements, employees are granted vacation and sick leave in varying amounts. Vacation days not used by December 31 are lost unless otherwise approved or are retained if employed for at least 20 years by the Borough. Upon retirement from the Borough, employees with a certain number of years of continuous service are reimbursed as follows for their accumulated sick leave:

- Bargaining, Non-Bargaining and Police As a wellness incentive, the Borough shall pay to an employee with at least five (5) years of continuous employment with the Borough, a post-separation lump sum payment of 1% of such employee's unused accumulated sick leave for each year that the employee has been employed with the Borough. (Example: An employee who has been employed for 15 years with the Borough would be entitled to 15% of the employee's unused accumulated sick leave, subject to the maximum payment amount set forth below). Such payment shall be based upon the employee's hourly rate at the time of separation. However, any employee who is terminated due to gross neglect, fraud, dishonesty, or willful failure to perform such employee's duties, shall forfeit all rights to such lump sum payment for unused sick leave (the wellness incentive). Additionally, employees shall only be eligible for the wellness incentive if, upon separation, the employee has accumulated at least five hundred (500) hours of sick leave. The maximum amount to be paid to any employee for such wellness incentive shall be ten thousand dollars (\$ 10,000).
- Fire 15% to 27.5% of accumulated sick leave based on years of service.

Sick leave accumulated by bargaining and non-bargaining employees as of January 1, 2016, shall be converted to Catastrophic Sick Leave and credited to their Catastrophic Sick Leave bank. Employees may accumulate a maximum of 1,200 hours of Catastrophic Sick Leave (the "Catastrophic Sick Leave Cap"). At the end of each calendar year, employees with less than 1,200 hours of Catastrophic Sick Leave may roll any unused Regular Sick Leave into their Catastrophic Sick Leave bank, up to the Catastrophic Sick Leave Cap. Regular part-time employees shall be entitled to one-half of this benefit (600 hours catastrophic sick leave). Any accumulated sick leave under this benefit will be paid in accordance with the provisions noted above.

# Other Postemployment Benefits Other Than Pension

GASB establishes standards for the measurement, recognition, and display of other postemployment benefit expenditures and related liabilities, note disclosures, and if applicable, required supplementary information (RSI) in the financial reports of state and local governmental employers. The Borough's other postemployment benefits are accounted for in accordance with these standards.

The Borough provides postemployment benefits by permitting retired employees the ability to participate in the employee health plan. Even though the retirees pay 102% of the Borough's blended premium rate, the Borough is still providing an implicit rate subsidy to its retirees. These benefits are financed on a pay-as-you-go basis. The Borough provides no other postemployment benefits for Borough employees.

# Statement of Cash Flows - Proprietary Funds

Because the Borough accounts for all deposits and investments through a Central Treasury function, all investments are considered to be cash equivalents for purposes of the statement of cash flows.

# **Risks and Uncertainties**

Recent economic and government reactions to the COVID-19 pandemic have resulted in temporary reductions or shutdowns of operations for some businesses and created many economic uncertainties. The long-term financial impact and duration of these impacts cannot be reasonably estimated at this time.

# NOTE 2 CASH AND CASH EQUIVALENTS

The Borough is authorized to invest in the following under Borough code and Act 10 of 2016:

- ➢ U.S. Treasury Bills.
- > Short-term obligations of the U.S. Government and federal agencies.
- Deposits in savings accounts or time deposits or share accounts of institutions insured by the Federal Deposit Insurance Corporation or the National Credit Union Share Insurance Fund to the extent that such accounts are so insured, and, for any amounts above the insured maximum, provided that approved collateral as provided by law therefore shall be pledged by the depository.
- Obligations of the United States of America or any of its agencies or instrumentalities backed by the full faith and credit of the respective governmental entity.
- Shares of an investment company restricted under the Investment Company Act of 1940.
- Obligations, participations or other instruments of any Federal agency, instrumentality, or United States government-sponsored enterprise if the debt obligations are rated at least "A" or its equivalent.
- Commercial paper issued by corporations or other business entities organized in accordance with federal or state law, with a maturity not to exceed 270 days.
- Bills of exchange or time drafts drawn on and accepted by a commercial bank, otherwise known as bankers' acceptances, if the bankers' acceptances do not exceed 180 days maturity.
- Negotiable certificates of deposit or other evidences of deposit, with a remaining maturity of three years or less.

#### Deposits

#### **Custodial Credit Risk - Deposits**

Custodial credit risk is the risk that in the event of a bank failure, the Borough's deposits may not be returned to it. The Borough does not have a written policy for custodial credit risk. As of December 31, 2020, the Borough has a bank balance of \$ 11,109,486. Of this balance, \$ 500,000 is covered by FDIC insurance and the remaining balance of \$ 10,609,486 is collateralized by securities held by the pledging financial institution, not in the Borough's name.

Pennsylvania Act 72 of 1971, as amended, is an act standardizing the procedures for pledges of assets to secure deposits of public funds with banking institutions pursuant to other laws; establishing a standard rule for the types, amounts and valuations of assets eligible to be used as collateral for deposits of public funds; permitting assets to be pledged against deposits on a pooled basis and authorizing the appointment of custodians to act as the pledger of the assets. Based on the standards outlined in Act 72, the various banks utilized by the Borough have pledged collateral on a pooled basis on behalf of the Borough and all other governmental depositors in the respective financial institutions.

#### Investments

As of December 31, 2020, the Borough's investments were as follows:

Investment Type	Fair Value	Average Credit Quality Rating
PLGIT/PLGIT Prime	\$ 15,981,636	AAAm
PLGIT/PLGIT Class	110,508	AAAm
U.S. Treasury Notes	9,672,639	N/A
Wealthscape - Government Sponsored Enterprises	20,535,695	AA+
Wealthscape - Money Market Fund	7,239,550	AAA
Wealthscape - Negotiable CD's	9,184,730	Not Rated

#### **Credit Risk - Investments**

The Borough has no investment policy that would limit its investment choices to certain credit ratings.

Included in cash and cash equivalents in the financial statements are pooled investments in the Pennsylvania Local Government Investment Trust (PLGIT) - Class and PLGIT - Prime. PLGIT is an external investment pool. These funds operate similarly to mutual funds and consist of short-term money market instruments and seek to maintain a constant net asset value of \$ 1 per share.

#### **Investments (Continued)**

#### **Interest Rate Risk - Investments**

The following investments are subject to interest rate risk:

	Investment Maturities (in Years)					
	Total Fair	Less				
	 Value	Than 1		1-5		>5
U.S. Treasury Notes	\$ 9,672,639 \$	8,906,904	\$	765,735	\$	-
Wealthscape - Government Sponsored Enterprises	20,535,695	2,465,746		15,062,026		3,007,923
Wealthscape - Negotiable CD's	9,184,730	6,419,532		2,765,198		-

The Borough does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### **Concentrations of Credit Risk - Investments**

At December 31, 2020, the following investments were in excess of 5% of the Borough's investments: Federal Farm Credit Banks (14.47%), Federal Home Loan Mortgage Corp (11.37%), and money market funds (11.54%).

#### **Policies Followed at PLGIT**

#### **Regulatory Oversight**

The operation of PLGIT is governed by an eleven-member Board of Trustees. The Trustees must be employees or elected officials of a local government or school district and are elected at the annual meeting of investors. The Trustees have exclusive and absolute control over the affairs of the Trust and its' assets, subject to rights of the Investors, as provided in the Declaration of Trust.

PLGIT is not registered with the Securities and Exchange Commission (SEC); however, PLGIT follows investment procedures similar to those followed by SEC registered money market funds.

#### Valuation of Investments

Portfolios are valued using the net asset value per share. The net asset value per share is computed by dividing the total value of the securities and other assets of the portfolio less liabilities, by the outstanding shares of the portfolio.

The Borough has no limitations or restrictions on withdrawals on accounts held at PLGIT.

#### **Investments (Continued)**

#### **Municipal Pension Plans**

Investments held by the trustees of the pension plans are as follows:

			Iı	ment Maturities (in Years)	
	То	tal Fair Value	N/A	1-5	>5
Corporate Bond Mutual Funds	\$	15,552,300 \$	-	\$ 7,017,950 \$	8,534,350
Open-End Mutual Funds		33,794,389	33,794,389	-	-
Total					

#### **Credit Risk - Pension Plans**

The Borough does not have a formal policy pertaining to credit risk. The corporate bond mutual funds credit rating is detailed below:

Rating	Percentage of Total
AAA	41.63%
AA	3.60%
А	21.59%
BBB	29.51%
BB	0.04%
В	0.00%
Below B	1.33%
Not rated	2.30%
	100.00%

#### Foreign Securities and Currencies Risk - Pension Plans

Foreign securities prices may decline or fluctuate because of economic or political actions of foreign governments or the possibility that foreign currency will fluctuate in value against the U. S. dollar. Included in the \$ 33,794,389 of Open-End Mutual Funds shown above are International Mutual Funds with a fair value of \$ 6,448,934. The International Mutual Funds may be subject to foreign securities and currencies risk.

#### **Investments - Fair Value Measurements**

Generally accepted accounting principles define fair value, describe a framework for measuring fair value, and require disclosure about fair value measurements. Recurring fair value measurements are those that GASB Statements require or permit in the statement of net position at the end of each reporting period. The established framework includes a three-level hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The fair value hierarchy gives the highest priority to quoted prices in active markets for identical assets or liabilities (Level 1) and the lowest priority to unobservable inputs (Level 3). If the inputs used to measure the assets or liabilities fall within different levels of the hierarchy, the classification is based on the lowest level input that is significant to the fair value measurement of the asset or liability. Classification of assets and liabilities within the hierarchy considers the markets in which the assets and liabilities are traded and

#### **Investments (Continued)**

#### Investments - Fair Value Measurements (Continued)

reliability and transparency of the assumptions used to determine fair value. The hierarchy requires the use of observable market data when available. The levels of the hierarchy and those investments included in each are as follows:

**Level 1** – Represented by quoted prices available in an active market. Level 1 securities include highly liquid government bonds, treasury securities, mortgage products and exchange traded equities and mutual funds.

**Level 2** – Represented by assets and liabilities similar to Level 1 where quoted prices are not available, but are observable, either directly or indirectly through corroboration with observable market data, such as quoted prices for similar securities and quoted prices in inactive markets and estimated using pricing models or discounted cash flows. Level 2 securities would include U.S. agency securities, mortgage-backed agency securities, obligations of states, and political subdivisions and certain corporate, asset backed securities, swap agreements, and life insurance contracts.

**Level 3** – Represented by financial instruments where there is limited activity or unobservable market prices and pricing models significant to determining the fair value measurement include the reporting entity's own assumptions about the market risk. Level 3 securities would include hedge funds, private equity securities, and those with internally developed values.

A financial instrument's level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement.

The following is a description of the valuation methodologies used for instruments measured at fair value on the statement of net position, as well as the general classification of such instruments pursuant to the valuation hierarchy.

#### **Money Market Funds**

The fair value of money market funds is estimated using quoted active markets for identical assets. Such investments are generally classified as Level 1 of the valuation hierarchy.

#### **Negotiable Certificates of Deposit**

The fair value of negotiable certificates of deposit are estimated using a discounted cash flow calculation that applies to interest rates currently being offered for deposits of similar remaining maturities to a schedule of aggregated expected maturities of such deposits. Such investments are generally classified within Level 2 of the valuation hierarchy.

#### **U.S. Treasury Notes**

The fair value of the U.S. Treasury Notes are estimated using quoted active markets for identical assets. Such investments are generally classified as Level 1 of the valuation hierarchy.

#### **Investments (Continued)**

#### Investments - Fair Value Measurements (Continued)

#### **Agency Bonds**

Agency Bonds consisting of Federal Farm Credit Banks, Federal Home Loan Mortgage Corp, Federal Home Loan Bank, Federal Home Loan Mortgage Co., Federal National Mortgage Association and Fannie Mae are generally valued at the most recent price of the equivalent quotes yield for such securities, or those of comparable maturity, quality, and type. Such investments are generally classified within Level 2 of the valuation hierarchy.

#### **Mutual Funds**

Mutual funds listed on a national market or exchange are valued at the last sales price, or if there is no sale and the market is still considered active, at the mean of the last bid and ask prices on such exchange. The Borough's interests in mutual funds are categorized by type as equity, fixed income, or alternative investments. Such securities are classified within Level 1 of the valuation hierarchy.

The following table sets forth, by level within the fair value hierarchy, the financial assets that were accounted for at fair value on a recurring basis as of December 31, 2020:

	I	Fair Value	M	oted Prices in Active larkets for Identical Assets (Level 1)		Significant Other Dbservable Inputs (Level 2)	Significant tobservable Inputs (Level 3)
Negotiable certificates of deposit	\$	9,184,730	\$	-	\$	9,184,730	\$ -
U.S. Treasury Notes		9,672,639		9,672,639		-	-
Money market fund		7,239,550		7,239,550		-	-
Agency Bonds:							
Federal Farm Credit Banks		9,077,640		-		9,077,640	-
Federal Home Loan Mortgage Corp		7,129,183		-		7,129,183	-
Federal Home Loan Bank		1,403,859		-		1,403,859	-
Federal National Mortgage Association		2,925,013		-		2,925,013	 -
Total Agency Bonds		20,535,695		-		20,535,695	 -
Mutual funds by type:							
Corporate Bond		15,552,300		15,552,300		-	-
Open-End		33,794,389		33,794,389		-	-
Total mutual funds	_	49,346,689		49,346,689	_	-	 -
Total investments by fair value category	\$	95,979,303	\$	66,258,878	\$	29,720,425	\$ 

#### NOTE 3 TAXES AND OTHER RECEIVABLES AND TAX ABATEMENTS

Property taxes are levied on March 1 for the tax year. Taxes are payable at a 2% discount if paid before May 1 and at a 10% penalty if paid after the due date of June 30. Outstanding real estate taxes are turned over to a delinquent tax collector on January 15 of each year. After proper notification is made to a property owner, a lien is filed on or about May 1 and must remain in effect for a period of two years before a tax sale may occur.

Taxes are recorded in the funds as revenue by the Borough when received from the tax collector, and accruals are recorded at year-end for taxes expected to be received within 60 days of December 31 in accordance with the modified accrual basis of accounting. The Borough has not established an allowance for uncollectible taxes since experience has demonstrated that substantially all taxes are ultimately collectible.

Receivables as of December 31, 2020 for the Borough's governmental activities, including the applicable allowances for uncollectible accounts, are as follows:

Real estate	\$ 456,554
Earned income tax	773,498
Real estate transfer tax	70,583
Ambulance billings	648,555
Loans receivable	295,206
Grants receivable	725,250
Other	248,360
Allowance for uncollectible accounts	 (396,289)
Receivables - full accrual basis	2,821,717
Allocation of internal service funds receivables not recorded in the governmental fund financial statements	 (24,124)
Receivables - modified accrual basis	\$ 2,797,593

# Tax Abatements

#### Local Economic Revitalization Tax Assistance Act

The Borough enters into property tax abatement agreements with local businesses under the Local Economic Revitalization Tax Assistance Act. The Act authorizes specified local governments to provide tax exemption for new construction and improvements to industrial, commercial, and other business properties located within certain designated areas. Under the Act, local governments may grant property tax abatements of up to 100 percent of a business' property tax bill, based on assessed value, for the purpose of attracting or retaining businesses within their jurisdiction.

For the fiscal year ended December 31, 2020, total Borough property taxes of \$ 5,461 were abated under this program.

# **NOTE 4 CAPITAL ASSETS**

Capital asset activity for the Borough consists of the following for the year ended December 31, 2020:

	Beginning Balance		Additions		Deletions		Ending Balance
Governmental Activities:							
Cost:							
Capital assets not being depreciated							
Land	\$ 402,115	\$		\$	-	\$	402,115
Construction-in-progress	323,391		288,908		(190,120)		422,179
Capital assets							
Land improvements	4,015,679		68,059		-		4,083,738
Buildings	7,692,856		37,641		-		7,730,497
Machinery and equipment	5,634,143		224,200		(168,073)		5,690,270
Infrastructure - highways	21,382,080		78,665		-		21,460,745
Infrastructure - railroads	2,478,702		-		-		2,478,702
Infrastructure - other	5,701,974		-		-		5,701,974
Total cost	47,630,940	· _	697,473		(358,193)		47,970,220
Less accumulated depreciation:							
Land improvements	(1,878,087	)	(322,424)		-		(2,200,511)
Buildings	(3,972,311	)	(164,072)		-		(4,136,383)
Machinery and equipment	(3,273,830	)	(323,505)		164,947		(3,432,388)
Infrastructure - highways	(6,710,043		(740,639)		-		(7,450,682)
Infrastructure - railroads	(2,230,830		(99,149)		-		(2,329,979)
Infrastructure - other	(2,480,218	) _	(188,536)		-		<u>(2,668,754</u> )
Total accumulated depreciation	(20,545,319	) _	(1,838,325)		164,947		(22,218,697)
Capital assets, net	<u>\$ 27,085,621</u>	\$	(1,140,852)	\$	(193,246)	\$	25,751,523
Business-Type Activities:							
Cost:							
Capital assets not being depreciated Land	\$ 1,865,403	\$	126,085	\$		\$	1,991,488
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Construction-in-progress	6,387,655		9,298,206		(4,618,672)		11,067,189
Capital assets	004 000 05		0.460.040				004 <b>55</b> 4440
Utility plant in service	201,338,276		3,460,319		(44,477)		204,754,118
Land improvements	13,654,857		-		-		13,654,857
Buildings	8,281,056		1,268,413		-		9,549,469
Machinery and equipment	15,513,292		728,609		(428,640)		15,813,261
Total cost	247,040,539		14,881,632		(5,091,789)		256,830,382
Less accumulated depreciation:							
Utility plant in service	(93,353,592		(6,410,613)		44,444		(99,719,761)
Land improvements	(2,020,823	-	(143,480)		-		(2,164,303)
Buildings	(794,235	-	(252,611)		-		(1,046,846)
Machinery and equipment	(8,734,261	)	(930,565)		419,151		(9,245,675)
Total accumulated depreciation	(104,902,911	) _	(7,737,269)		463,595		(112,176,585)
Capital assets, net	<u>\$ 142,137,628</u>	\$	7,144,363	<u>\$</u>	(4,628,194)	<u>\$</u>	144,653,797

#### **NOTE 4 CAPITAL ASSETS (CONTINUED)**

See Note 10 for project commitments.

Depreciation expense for the year ended December 31, 2020 was charged to expense functions, including the internal service fund allocations, as follows:

	Go	vernmental	Bus	iness-Type
	I	Activities	A	Activities
General government	\$	564,397	\$	-
Public safety		154,417		-
Public services		799,320		-
Parks and recreation		320,191		-
Electric		-		2,332,367
Gas		-		493,632
Water		-		589,881
Sewer		-		3,460,258
Sanitation		-		205,069
Parking, traffic and street lights		-		211,976
Storm Sewer		-		111,975
Pool Fund		-		332,111
	\$	1,838,325	\$	7,737,269

# Internal Service Fund Allocation

The capital asset information shown above for governmental activities and business-type activities includes the allocation of capital assets, accumulated depreciation and current year depreciation expense of internal services funds. This allocation is based on the applicable usage of each internal service fund by the governmental activities (27%) and the business-type activities (73%). These allocations changed in 2020 compared to 2019, thus the beginning balances do not match the previous year financial statements due to reallocating the beginning balance of the internal service funds using the new allocations.

#### NOTE 5 LONG-TERM LIABILITIES

#### The changes in long-term liabilities during the year ended December 31, 2020 were as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Unamortized Bond Premium and Discount	Current Portion	Long-term Portion
Governmental Activities:							
Bonds							
(D) Capital Reserve 2016 GO Bond	\$ 1,199,330	\$-	\$ (44,095)	\$ 1,155,235	\$ 22,225	\$ 45,831	\$ 1,131,629
Direct Borrowing							
(E) Administrative Services 2017 GO Note	2,540,146		(81,252)	2,458,894		84,880	2,374,014
Subtotal - bonds and notes	3,739,476		(125,347)	3,614,129	22,225	130,711	3,505,643
Liability for self-insured losses	127,790	91,766	(100,233)	119,323	-	58,224	61,099
Compensated absences	1,046,219	447,318	(523,729)	969,808		393,991	575,817
Total long-term liabilities	\$ 4,913,485	<u>\$ 539,084</u>	<u>\$ (749,309)</u>	\$ 4,703,260	\$ 22,225	\$ 582,926	\$ 4,142,559
Business-Type Activities							
Bonds							
(A) Electric 2012 GO Bond	\$ 4,430,000	\$ -	\$ (1,450,000)	\$ 2,980,000	\$ 15,087	\$ 1,490,170	\$ 1,504,917
(F) Electric 2019 GO Bond	9,315,000	-	(300,000)	9,015,000	625,537	348,516	9,292,021
(D) Swimming Pool 2016 GO Bond	7,920,670	-	(280,905)	7,639,765	64,454	288,296	7,415,923
(G) Water 2020 GO Bond	-	7,913,268	(363,006)	7,550,262	794,767	293,874	8,051,155
(G) Sanitation 2020 GO Bond	-	1,136,732	(56,994)	1,079,738	114,167	42,213	1,151,692
Direct Borrowing							
(B) Electric 2012 GO Note	1,161,435	-	(60,334)	1,101,101	-	60,334	1,040,767
(B) Sewer 2012 GO Note	4,998,565	-	(259,666)	4,738,899	-	259,666	4,479,233
(C) Sanitation 2014 GO Note	773,511	-	(80,501)	693,010	-	87,398	605,612
(E) Administrative Services 2017 GO Note	6,808,937		(217,798)	6,591,139		227,524	6,363,615
Subtotal - bonds and notes	35,408,118	9,050,000	(3,069,204)	41,388,914	1,614,012	3,097,991	39,904,935
Liability for self-insured losses	342,545	245,980	(268,676)	319,849	-	156,072	163,777
Compensated absences	1,054,003	524,633	(439,578)	1,139,058		634,660	504,398
Total long-term liabilities	\$ 36,804,666	\$ 9,820,613	<u>\$ (3,777,458)</u>	\$ 42,847,821	\$ 1,614,012	\$ 3,888,723	\$ 40,573,110

The General Fund and Internal Service Funds have been used in prior years to liquidate the liability for compensated absences in the Governmental Activities. In addition to the long-term liabilities listed above, the Borough has a net pension liability and a total OPEB liability. See Note 7 and Note 8 for additional details. The General Fund and the Internal Service Fund have been used in prior years to liquidate the net pension liability and total OPEB liability in the Governmental Activities.

#### Internal Service Fund Allocation

The liability for self-insured losses and compensated absences information shown above for governmental activities and business-type activities includes the allocation of self-insured losses and compensated absences of internal service funds. This allocation is based on the applicable usage of each internal service fund by the governmental activities (27%) and the business-type activities (73%). These allocations changed in 2020 compared to 2019, thus the beginning balances do not match the previous year financial statements due to reallocating the beginning balance of the internal service funds using the new allocations.

#### Bonds and Notes Payable

(A) General Obligation Bonds – Series of 2012 – On May 29, 2012, the Borough issued General Obligation Bonds in the principal amount of \$ 9,785,000 to be used for a partial refunding of the General Obligation Bonds, Series of 2007 and the costs of issuing the bonds. Annual installments of debt are to be paid from the Electric Funds, which vary in amounts from \$ 5,000 to \$ 1,500,000 and are due through July 1, 2022. Interest rates for the bonds are 2.00%. Interest is payable every January 1 and July 1.

#### **NOTE 5** LONG-TERM LIABILITIES (CONTINUED)

- (B) General Obligation Notes Series of 2012 On October 5, 2012, the Borough issued a General Obligation Note in the total of \$ 8,000,000 to be used for various projects. The funds will be utilized by the Sewer and Electric Funds. Principal is due monthly beginning on May 1, 2014. On August 31, 2020, interest rates for the note were modified to a fixed rate of 2.15% for the period through August 31, 2030. Following the fixed interest rate period, the note shall bear interest at the rate of 1 minus the corporate tax rate percentage times the U.S. Prime rate minus 0.25% with a tax-exempt floor rate of 1.98% and a tax-exempt ceiling rate of 4.85%. The maturity date of the principal is April 1, 2039.
- (C) General Obligation Notes Series of 2014 On March 31, 2014, the Borough issued a General Obligation Note in the total amount of \$ 1,500,000 to be used for the purpose of financing the construction of a new green waste recycling facility. The funds will be utilized by the Sanitation Fund. Principal is due monthly beginning on November 1, 2015. On August 31, 2020, interest rates for the note were modified to a fixed rate of 2.15% for the period through August 31, 2030. Following the fixed interest rate period, the note shall bear interest at a rate of 1 minus the corporate tax rate percentage times the U.S. Prime Rate minus 0.25% with a tax-exempt floor rate of 1.98% and a tax-exempt ceiling rate of 4.85%. The maturity date of the principal is June 1, 2028, based on the loan being fully drawn.
- (D) General Obligation Bonds Series of 2016 On September 19, 2016, the Borough issued a General Obligation Bond in the total of \$ 9,750,000 to be used for the purpose of financing the construction of a new swimming pool, various recreational improvements including upgrades to playground equipment and to pay the costs of issuing the Bonds. The funds will be utilized by the Capital Reserve Fund and Swimming Pool Fund. Principal is due monthly beginning on December 1, 2017. Fixed interest rates vary from 1.50% to 4.00%. Interest is payable every June 1 and December 1.
- (E) General Obligation Notes - Series of 2017 - On February 17, 2017, the Borough issued a General Obligation Note in the total amount not to exceed \$ 9,750,000 to be used for the purpose of financing the design, construction and equipping of a municipal building annex. The funds will be utilized by the Administrative Services Fund, which is an Internal Service Fund; thus, the debt is allocated between the governmental activities and business-type activities. The Note is interest only for 18 months from the date of issuance, with principal and interest due monthly beginning on September 1, 2018. On August 31, 2020, interest rates for the note were modified to a fixed rate of 2.15% for the period through August 31, 2030. Following the fixed interest rate period, the interest rate will float at 1 minus the corporate tax rate percentage times the U.S. Prime Rate minus 0.25% with a tax-exempt floor rate of 1.98%, provided however, in the first year following the expiration of the fixed interest rate period the tax-exempt interest rate shall not exceed 3.20%; the following year the rate shall not exceed 4.25%, and the following and each subsequent year the rate shall not exceed the tax-exempt ceiling rate of 4.85%. The maturity date of the principal is September 1, 2043, based on the loan being fully drawn.

#### NOTE 5 LONG-TERM LIABILITIES (CONTINUED)

- (F) **General Obligation Bonds - Series of 2019 -** On February 25, 2019, the Borough issued General Obligation Bonds in the amount of \$9,315,000 to be used for the purpose of financing various projects, including improvements to electric generation and supply facilities. The Bond requires semiannual principal and interest payments on October 1 and April 1 of each year beginning October 1, 2019 until paid in full in October 2039. The Bonds have a fixed interest rate of 5% through 2023. Thereafter the interest rate is 4%.
- (G) General Obligation Bonds - Series of 2020 - On January 13, 2020, the Borough issued General Obligation Bonds, Series of 2020 in the amount of \$ 9,050,000 for the purpose of financing various capital projects, including the acquisition of real property for municipal purposes, the addition to the Water Treatment Plant, and various other capital improvement projects. The funds will be utilized by the Water Fund and Sanitation Fund. The Bond requires semiannual interest payments due on April 1, and October 1 of each year, and annual principal payments due on October 1 of each year, beginning October 1, 2020 until paid in full in October 2040. The bonds have a fixed interest rate of 4%.

The Borough's bonds and notes contain provisions that in the event of default, all principal of notes and bonds outstanding may be declared or may become due and payable upon conditions provided in the agreements.

The general obligation bonds and general obligation notes are secured by the full faith, credit, and taxing power of the Borough.

The following is a schedule by years and in the aggregate of future minimum bond and note principal and interest payments required at December 31, 2020:

					BO	OND	s				
			Ele	ctric					Swimm	ing	Pool
	 Series of 2	012	Bonds		Series of 2	201	9 Bond	Series of 2016 Bond			
	 Principal		Interest		Principal		Interest		Principal		Interest
2021	\$ 1,480,000	\$	59,600	\$	315,000	\$	370,600	\$	285,227	\$	191,220
2022	1,500,000		30,000		335,000		354,850		298,192		179,812
2023	-		-		350,000		338,100		302,514		173,848
2024	-		-		365,000		320,600		306,835		169,310
2025	-		-		380,000		306,000		311,157		163,940
2026 - 2030	-		-		2,150,000		1,288,800		1,655,182		725,884
2031 - 2035	-		-		2,625,000		822,000		1,858,298		519,136
2036 - 2040	-		-		2,495,000		254,200		2,121,917		261,954
2041 - 2043	 -		-		-		-		500,443	_	13,872
	\$ 2,980,000	\$	89,600	\$	9,015,000	\$	4,055,150	\$	7,639,765	\$	2,398,976

	_	BONDS														
		Wa	ater	•		Sanit	atio	on		Capital	Res	serve		Τα	tal	
		Series of 2020 Bond				Series of 2020 Bond				Series of 2016 Bond						
		Principal		Interest		Principal		Interest		Principal		Interest		Principal		Interest
2021	\$	253,576	\$	301,842	\$	36,424	\$	43,358	\$	44,773	\$	30,016	\$	2,415,000	\$	996,636
2022		262,320		291,700		37,680		41,900		46,808		28,226		2,480,000		926,488
2023		275,436		281,208		39,564		40,392		47,486		27,290		1,015,000		860,838
2024		284,180		270,190		40,820		38,810		48,165		26,578		1,045,000		825,488
2025		297,296		258,822		42,704		37,178		48,843		25,734		1,080,000		791,674
2026 - 2030		1,661,360		1,106,988		238,640		159,012		259,819		113,944		5,965,001		3,394,628
2031 - 2035		2,032,980		746,212		292,020		107,188		291,702		81,490		7,100,000		2,276,026
2036 - 2040		2,483,114		305,168		351,886		43,832		333,083		41,120		7,785,000		906,274
2041 - 2043		-		-		-		-	_	34,556		2,178		534,999		16,050
	\$	7,550,262	\$	3,562,130	\$	1,079,738	\$	511,670	\$	1,155,235	\$	376,576	\$	29,420,000	\$	10,994,102

# **NOTE 5 LONG-TERM LIABILITIES (CONTINUED)**

						DIRECT B	ORR	OWING						
	Internal Service					Se			Sanitation					
		Series of 2	01	7 Note	Series of 2012 Note					Series of 2014 Note				
		Principal		Interest		Principal		Interest		Principal		Interest		
2021	\$	312,404	\$	194,242	\$	259,666	\$	100,695	\$	87,398	\$	14,231		
2022		319,282		187,364		259,666		95,034		89,488		12,303		
2023		326,312		180,334		259,666		89,374		91,458		10,332		
2024		333,006		173,640		259,666		83,949		93,446		8,344		
2025		340,828		165,817		259,666		78,053		95,529		6,261		
2026 - 2030		1,810,813		733,844		1,298,330		325,631		235,691		6,359		
2031 - 2035		1,837,532		1,070,301		1,298,330		369,873		-		-		
2036 - 2040		2,297,531		662,269		843,909		69,185		-		-		
2041 - 2043		1,472,325		101,781		-		-		-		-		
	\$	9.050.033	\$	3.469.592	\$	4.738.899	\$	1.211.794	\$	693.010	\$	57.830		

			DIRECT B	ORRO	WING							
	Ele	ctri	c		Total							
	Series of	201	2 Note									
	Principal		Interest		Principal		Interest					
2021	\$ 60,334	\$	23,397	\$	719,802	\$	332,565					
2022	60,334		22,082		728,770		316,783					
2023	60,334		20,766		737,770		300,806					
2024	60,334		19,506		746,452		285,439					
2025	60,334		18,136		756,357		268,267					
2026 - 2030	301,670		75,662		3,646,504		1,141,496					
2031 - 2035	301,670		85,942		3,437,532		1,526,116					
2036 - 2040	196,091		16,075		3,337,531		747,529					
2041 - 2043	 -	_	-		1,472,325		101,781					
	\$ 1,101,101	\$	281,566	\$	15,583,043	\$	5,020,782					

#### **NOTE 6** INTERFUND ACTIVITY

Interfund receivables and payables consist of the following at December 31, 2020:

	D	Due From				
Major governmental funds:						
General Fund	\$	1,481	\$	-		
Special revenue grant programs		-		1,481		
	\$	1,481	\$	1,481		

Interfund receivables and payables are for invoices paid by a fund on behalf of another fund that is to be reimbursed.

# **NOTE 6 INTERFUND ACTIVITY (CONTINUED)**

Interfund transfers consisted of the following during 2020:

	Ті	ransfers In	Tra	ansfers Out
Major governmental funds:				
General fund	\$	2,868,928	\$	349,467
Special revenue grant programs		5,000		-
Nonmajor governmental funds:				
Special revenue liquid fuels		-		66,140
Special revenue fire tax		-		630,967
Recreation tax		-		477,695
Capital reserve		224,603		-
Total nonmajor governmental funds		224,603		1,174,802
Major proprietary funds:				
Electric		-		2,618,545
Gas		-		741,085
Water		-		155,370
Sewer		-		144,900
Swimming Pool		477,695		130
Nonmajor proprietary funds:				
Sanitation		-		299,970
Parking, traffic and street lights		983,032		1,550
Storm sewer		-		35
Total nonmajor proprietary funds		983,032		301,555
Internal service funds:				
Stores		564,300		3,400
Motor equipment		519,146		578,250
Self insurance		114,050		-
Engineering		-		200,910
Worker's compensation		632,475		-
Administrative services		-		120,815
		1,829,971		903,375
	\$	6,389,229	\$	6,389,229

Transfers were made to help finance operations of the general or other funds. Transfers were also made during the current year to establish reserves for various future capital improvements. All transfers are considered routine.

#### **NOTE 7 PENSION PLANS**

## Summary of Significant Accounting Policies

#### **Plan Description**

The Borough sponsors three single-employer defined benefit retirement plans which cover Bargaining and Administrative Employees, Police Officers and Paid Firemen. Plan provisions are established by municipal ordinance with the authority for municipal contributions required by Act 205 of the Commonwealth.

#### **Plan Membership**

At December 31, 2020, the participation in each plan is as follows:

	Bargaining and Administrative	Doligo	Finaman
	Employees	Police	Firemen
Participants:			
Retirees and beneficiaries	90	31	13
Vested former members	18	2	-
Active employees	<u>155</u>	<u>31</u>	<u>26</u>
Total	<u>263</u>	<u>64</u>	<u>39</u>

#### **Benefits Provided**

All regular full-time and certain part-time employees are eligible to participate in the plans. Benefits vest after twelve years of service for Bargaining and Administrative Employees, Paid Firemen and Police Officers. Bargaining and Administrative Employees are eligible for normal retirement after attaining age sixty-five. Eligibility for normal retirement under the Police Officers and Paid Firemen plans is attained at age fifty and completion of twenty-five vears of service. Benefits under the Bargaining and Administrative Employees plan are based on 1.5% of average monthly pay times the number of years of service not to exceed thirty-five years. Average monthly pay is based on the three years of highest pay out of the last five years of employment. Benefits under the Police Officers and Paid Firemen pensions are based on 50% of average monthly pay during the last thirty-six months and the average monthly pay of the three highest years of compensation, respectively. In addition, police officers receive a service increment equal to \$ 100 per month for members who complete 26 or more years of benefit service. The Bargaining and Administrative Employees Plan and the Police Officers Plan also include a disability benefit and survivor benefits. If a police member retires on or after January 1, 2000, or a fireman retires on or after January 1, 2008, an annual cost-of-living adjustment is made to his pension equal to the percentage increase in the Consumer Price Index for the preceding calendar year, with a maximum total cost-ofliving increase of 30%, and a maximum pension benefit of 75% of the salary used for computing the initial retirement benefit.

#### **Financial Reports**

There are no separate, audited GAAP basis pension plan reports for the defined benefit plans, as all necessary information is disclosed herein.

## Summary of Significant Accounting Policies

#### Contributions

The Bargaining and Administrative Employees plan requires employee contributions of 6.0%. The Police Officers plan requires employee contributions of 4.25%. The Firemen plan requires employee contributions of 5%. The Borough is required to contribute the remaining amounts necessary to fund the plans, using the actuarial basis specified by the plan. The average contribution rate was 7.49 percent of annual payroll for the Bargaining and Administrative Employees, 26.05 percent of annual payroll for the Police Officers, and 14.07 percent of annual payroll for the Paid Firemen. The employee contributions for 2020 were \$ 818,752 for the Bargaining and Administrative Employees, \$ 615,582 for the Police Officers, and \$ 382,766 for the Paid Firemen.

Act 205 of the Commonwealth requires that annual contributions be based upon the calculation of the Minimum Municipal Obligation (MMO). The MMO calculation is based upon the biennial actuarial valuation also required by Act 205. Employees are not required to contribute under Act 205; such contributions are subject to collective bargaining. The Commonwealth allocates foreign fire and casualty premiums to assist in pension funding. Any financial requirement above the Commonwealth allocation must be funded by the Borough.

Administrative costs, including investment services, custodial trustee and actuarial services are charged to the appropriate plan and funded from investment earnings.

#### Investments

#### **Method Used to Value Investments**

Investments are reported at fair value. Short term investments are reported at cost, which approximates fair value. Fair value is determined by quoted market price.

#### **Rate of Return**

For the year ended December 31, 2020, the annual money weighted rate of return on pension plan investments, net of pension plan investment expense was 13.1 percent for the bargaining and administrative plan, 12.8 percent for the police officers plan, and 12.1 percent for the paid firemen plan. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

## **Net Pension Liability**

# Net Pension Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2020 the Borough reported a liability of \$ 11,140,603 in the Statement of Net Position. The net pension liability was measured as of December 31, 2020, and the total pension liability was determined by rolling forward liabilities from an actuarial valuation as of January 1, 2019. No significant events or changes in assumptions occurred between the valuation date and the fiscal year end. For the year ended December 31, 2020, the Borough recognized pension expense of \$ 417,551 for the Bargaining and Administrative Employees, \$ 482,103 for the Police Officers, and \$ 351,564 for the Paid Firemen.

The following details the changes in total pension liability, the plan fiduciary net position, and the net pension liability, for the year ended December 31, 2020:

#### **Bargaining and Administrative Employees**

		I				
	T	otal Pension Liability (a)	an Fiduciary Net Position (b)	ſ	Net Pension Liability (a)-(b)	Plan Fiduciary Net Position as a % of Total Pension Liability
Balances as of December 31, 2019	\$	30,156,787	\$ 23,071,340	\$	7,085,447	76.50%
Changes for the year:						
Service cost		708,303	-		708,303	
Interest		2,404,053	-		2,404,053	
Changes in benefits		-	-		-	
Changes for experience		-	-		-	
Changes of assumptions		-	-		-	
Differences in expected and actual experience		-	-		-	
Contributions - employer		-	818,752		(818,752)	
Contributions - employee		-	646,823		(646,823)	
Net investment income		-	2,838,707		(2,838,707)	
Benefit payments, including refunds of						
member contributions		(1,630,521)	(1,630,521)		-	
Administrative expenses		-	(40,062)		40,062	
Other		-	-		-	
Net changes		1,481,835	 2,633,699	_	(1,151,864)	
Balances as of December 31, 2020	\$	31,638,622	\$ 25,705,039	\$	5,933,583	81.25%

# Net Pension Liability (Continued)

# Police

		In					
	Total Pension Liability (a)			an Fiduciary let Position (b)		et Pension Liability (a)-(b)	Plan Fiduciary Net Position as a % of Total Pension Liability
Balances as of December 31, 2019	\$	17,477,162	\$	13,854,172	\$	3,622,990	79.27%
Changes for the year:							
Service cost		373,770		-		373,770	
Interest		1,386,018		-		1,386,018	
Changes in benefits		-		-		-	
Changes for experience		-		-		-	
Changes of assumptions		-		-		-	
Differences in expected and actual experience		-		-		-	
Contributions - employer		-		615,582		(615,582)	
Contributions - employee		-		117,321		(117,321)	
Net investment income		-		1,659,087		(1,659,087)	
Benefit payments, including refunds of							
member contributions		(1,051,405)		(1,051,405)		-	
Administrative expenses		-		(25,664)		25,664	
Other		-		-		-	
Net changes		708,383		1,314,921		(606,538)	
Balances as of December 31, 2020	\$	18,185,545	\$	15,169,093	\$	3,016,452	83.41%

## Firemen

		In					
	Т	otal Pension Liability (a)		nn Fiduciary et Position (b)		et Pension Liability (a)-(b)	Plan Fiduciary Net Position as a % of Total Pension Liability
Balances as of December 31, 2019	\$	10,048,535	\$	7,513,132	\$	2,535,403	74.77%
Changes for the year:							
Service cost		286,637		-		286,637	
Interest		817,554		-		817,554	
Changes in benefits		-		-		-	
Changes for experience		-		-		-	
Changes of assumptions		-		-		-	
Differences in expected and actual experience		-		-		-	
Contributions - employer		-		382,766		(382,766)	
Contributions - employee		-		129,166		(129,166)	
Net investment income		-		954,728		(954,728)	
Benefit payments, including refunds of							
member contributions		(231,499)		(231,499)		-	
Administrative expenses		-		(17,634)		17,634	
Other	_	-	_				
Net changes	_	872,692	_	1,217,527		(344,835)	
Balances as of December 31, 2020	\$	10,921,227	\$	8,730,659	\$	2,190,568	79.94%

# **Deferred Outflows/Inflows of Resources**

At December 31, 2020 the Borough reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Adr	Bargaining and Administrative Employees								Fire	mei	1		То	tal	
	Deferred Outflows of Resources		I	Deferred nflows of esources	Deferred Outflows of Resources		In	eferred flows of sources	Ou	Deferred Deferred Outflows of Inflows of Resources Resource		flows of	0ι	Deferred Itflows of esources	Inf	eferred lows of sources
Differences between expected and actual experience	\$	23,573	\$	1,018,304	\$	51,037	\$	51,166	\$	437,771	\$	131,927	\$	512,381	\$ 1	,201,397
Net difference between projected and actual earnings on pension plan investments Changes in proportions - governmental activities/		-		854,175		-		480,217				286,300		-	1	.,620,692
business-type activities Changes in assumptions	<b>\$</b> 1	242,739 743,820 1,010,132	\$	242,739 - 2,115,218	\$	- 236,309 287,346	\$	- 53,692 585,075	\$	- 107,105 544,876	\$	- 18,947 437,174	\$	242,739 1,087,234 1,842,354	\$ 3	242,739 72,639 3,137,467

The amounts reported as deferred outflows of resources and inflows of resources will be recognized in pension expense as follows:

	Adı	gaining and ninistrative mployees	Police	Firemen	Total
Year ended December 31:					
2021	\$	(160,974)	\$ (41,701)	\$ 7,085	\$ (195,590)
2022		25,173	71,687	59,634	156,494
2023		(590,411)	(302,908)	(114,089)	(1,007,408)
2024		(211,970)	(39,190)	9,150	(242,010)
2025		(26,895)	7,191	72,962	53,258
Thereafter		(140,009)	 7,192	 72,960	 (59,857)
	\$	(1,105,086)	\$ (297,729)	\$ 107,702	\$ (1,295,113)

## Actuarial Methods and Assumptions

The total pension liability in the January 1, 2019 actuarial valuation was determined using the following economic assumptions, applied to all periods included in the measurement:

Inflation	3.00%
Salary increases	5.00% (average, including inflation)
Investment rate of return	8.00% (including inflation)
Postretirement cost of living increases	3.00% (except general, which is N/A)

#### **Valuation Date**

Actuarially determined contribution rates are calculated as of January 1, two to four years prior to the end of the fiscal year in which the contributions are reported.

The actuarial assumptions used in the January 1, 2019 valuation were based on an actual experience study for the period January 1, 2017 through December 31, 2018.

#### **Rate of Return**

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding the expected inflation. The pension plans' policy in regard to the allocation of invested assets is established and may be amended by the investment committee. Best estimates of arithmetic real rates of return for each major asset class included in the pension plans' target asset allocation as of December 31, 2020 are summarized in the table below and is applicable to all three plans:

Target	Long-Term Expected Real
Allocation	Rate of Return
45.50%	5.50% - 7.50%
16.50%	4.50% - 6.50%
30.00%	1.00% - 3.00%
3.00%	4.50% - 6.50%
5.00%	0.00% -1.00%
	Allocation 45.50% 16.50% 30.00% 3.00%

## Actuarial Methods and Assumptions (Continued)

#### **Discount Rate**

The discount rate used to measure the total pension liability was 8.00% for all three plans. The pension plan's fiduciary net position is projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The employer has always met the funding requirements of Pennsylvania law Act 205 of 1984. Act 205 requires full funding of the entry age normal cost plus plan expenses, as well as an amortization of the unfunded liability.

## Sensitivity of the Net Pension Liability to Changes to the Discount Rate

The following represents the net pension liability of the Borough, calculated using the discount rate of 8.00%, as well as what the Borough's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (7 percent) and 1 percentage point higher (9 percent) than the current rate:

	10/ Dogroood	Current Discount Rate	10/ Increase
	1% Decrease (7.00%)	(8.00%)	1% Increase (9.00%)
Bargaining and Administrative Employees	\$ 9,387,136	\$ 5,933,583	\$ 2,948,319
Police Plan Firemen Plan	5,134,410 3,493,923	3,018,231 2,188,789	1,238,835 1,086,782

#### **Financial Statements**

The following are financial statements as of December 31, 2020 for the individual pension plans maintained by the Borough:

			Bargaining and Administrative						
		Firemen	Ро	lice Pension	]	Employees	Тс	otal Pension	
	Pe	nsion Fund		Fund	P	ension Fund	Trust Funds		
ASSETS									
Cash and cash equivalents	\$	15,481	\$	83,713	\$	122,670	\$	221,864	
Mutual funds - Corporate bonds		2,746,245		4,752,046		8,054,008		15,552,299	
Mutual funds - Stocks		5,707,462		9,889,370		16,758,602		32,355,434	
Mutual funds - Real estate securities		254,000		439,725		745,229		1,438,954	
Employee contribution receivable		7,470		4,239		25,474		37,183	
Total assets	\$	8,730,658	\$	15,169,093	\$	25,705,983	\$	49,605,734	
LIABILITIES									
Accounts payable	\$	-	\$	-	\$	944	\$	944	
Total liabilities		-		-		944	_	944	
NET POSITION									
Net position restricted for pensions		8,730,658		15,169,093		25,705,039		49,604,790	
Total liabilities and net position	\$	8,730,658	\$	15,169,093	\$	25,705,983	\$	49,605,734	

## Financial Statements (Continued)

	Firemen nsion Fund	Ро	lice Pension Fund	Ad	rgaining and Iministrative Employees ension Fund	Total Pension Trust Funds		
ADDITIONS								
Contributions								
Employer	\$ 382,766	\$	615,582	\$	818,752	\$	1,817,100	
Plan member	 129,166		117,321		646,823		893,310	
Total contributions	 511,932		732,903		1,465,575		2,710,410	
Investment income								
Net appreciation in fair value of								
investments and gains on sale of investments	801,938		1,386,362		2,379,089		4,567,389	
Interest, dividends and other	 152,790		272,725		459,618		885,133	
Total net investment earnings	 954,728		1,659,087		2,838,707		5,452,522	
Total additions	 1,466,660		2,391,990		4,304,282		8,162,932	
DEDUCTIONS								
Benefits	231,499		1,051,405		1,630,521		2,913,425	
Administrative expenses	 17,635		25,664		40,062		83,361	
Total deductions	 249,134		1,077,069		1,670,583		2,996,786	
Change in net position	1,217,526		1,314,921		2,633,699		5,166,146	
Net position - beginning	 7,513,132		13,854,172		23,071,340		44,438,644	
Net position - ending	\$ 8,730,658	\$	15,169,093	\$	25,705,039	\$	49,604,790	

## Payables to the Pension Plan

As of December 31, 2020, the Borough had no payables to the pension plan.

## **Defined Contribution Plan**

Effective January 1, 2016, the Borough amended the pension plan for non-uniform employees to add a defined contribution provision. To participate in the defined contribution plan, employees (or new hires who have completed their probationary period) on or after January 1, 2016, must elect to participate. Once a participant elects to participate in the defined contribution plan, the election is irrevocable, and the participant shall remain in the defined contribution plan until terminated. For participants who have vested, their defined benefit will be frozen as of January 1<sup>st</sup> of the year of election to participate in the defined contribution plan. Other than an initial contributions for those participants with less than 12 years of service, there are no required employee contributions to the defined contribution plan. An employee may make voluntary contributions. Employer contributions are made on an annual basis in the amount of \$ 3,400 for full-time defined contribution employees and \$ 1,700 for part-time defined contribution employees. Contributions to the defined contribution plan amounted to \$ 47,600 for 2020.

#### NOTE 8 POSTEMPLOYMENT HEALTHCARE PLAN

## **Plan Description**

The Borough has a healthcare plan for retired employees, which is a single employer defined benefit healthcare plan administered by the Borough. The plan provides medical, prescription drug, and vision coverage for both the retiree and spouse. Retirees opting to participate are asked to pay a premium that is less than the Borough's actual cost to provide health care coverage to retirees. The premium amount retirees pay is a blended rate for covering both active and retired Plan members and amounts to 102% of the Borough's current blended premium rate. The fact that the blended rate that the retirees pay is less than the actual cost of covering retired members and their beneficiaries results in what is known as an "implicit rate subsidy" by the Borough, which gives rise to the other postemployment benefit (OPEB).

Because the Plan consists solely of the Borough's decision to provide OPEB through the payment of the implied subsidy by extending medical benefits to retirees at the abovementioned blended rate, no stand-alone financial report is available. The Plan is not included in the financial report of another entity. The coverage shall discontinue if the retiree obtains employment where medical coverage is provided, the retiree's spouse insurance coverage covers the retiree, or the retiree qualifies for Medicare coverage.

## **Funding Policy**

The Borough funds Plan liabilities on a "pay-as-you-go" basis and has not established an OPEB trust fund to accumulate assets to fund Plan obligations. The Borough has no statutory or contractual obligation to fund the Plan and only does so at the Borough's discretion. The Borough funds the implicit rate subsidy through the payment of health insurance premiums. Plan members receiving benefits contributed \$ 897, or approximately 102% of the total premiums.

## Plan Membership

Membership in the Borough's plan consisted of the following at January 1, 2019, the date of the latest actuarial valuation:

	Bargaining and			
	Administrative	Police	Firemen	Total
Active participants	162	33	27	222
Retired participants	<u> </u>	1		1
Total	162	34	27	223

# OPEB Liabilities, OPEB Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEB

The Borough's total OPEB liability was measured as of January 1, 2019 using an actuarial valuation based on census information as of January 1, 2019. The plan has no assets that are accumulated in a trust that meets the criteria established in GASB Statement No. 75. At December 31, 2020, the Borough reported a total OPEB liability of \$ 2,854,668.

# **NOTE 8 POSTEMPLOYMENT HEALTHCARE PLAN (CONTINUED)**

# OPEB Liabilities, OPEB Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEB (Continued)

The table below summarizes the OPEB liability and OPEB expense:

	Total OPEB/ Net OPEB								
		Liability OPEB Expens							
Bargaining and administrative	\$	969,396	\$	288,461					
Police		1,008,278		153,813					
Firemen		876,994		127,100					
	\$	2,854,668	\$	569,374					

# Changes in the Total OPEB Liability

		Total OPEB Liability											
	-	gaining and ninistrative		Police		Firemen		Total					
Beginning Balance	\$	666,097	\$	805,312	\$	727,657	\$	2,199,066					
Changes for the year:													
Service cost		302,240		143,737		101,558		547,535					
Interest		34,737		34,270		29,975		98,982					
Differences between expected and actual experience		-		-		-		-					
Changes in assumptions		(7,792)		38,942		28,366		59,516					
Benefit payments		(25,886)		(13,983)		(10,562)		(50,431)					
Net changes		303,299		202,966		149,337		655,602					
Ending Balance	\$	969,396	\$	1,008,278	\$	876,994	\$	2,854,668					

At December 31, 2020, the Borough report deferred outflows of resources and deferred inflows of resources related to OPEB:

	Bar	gaining and Empl		ninistrative s		Police				Fire	men			То	otal							
	0u	eferred tflows of esources	Iı	Deferred Inflows of Resources				Deferred Inflows of Resources		Deferred Outflows of Resources		Deferred Inflows of Resources		Deferred Outflows of Resources		Outflows of		Outflows of		Outflows of		Deferred Iflows of esources
Difference between expected and actual experience	\$	-	\$	524,255	\$	-	\$	295,596	\$	-	\$	68,698	\$	-	\$	888,549						
Changes in assumptions		24,220		31,770		56,614		26,234		40,396		19,665		121,230		77,669						
Net difference between projected and actual investment earnings		-		-		-		-		-		-		-		-						
Changes in proportions - governmental activities/																						
business-type activities Benefit payments/contributions		30,362		30,362										30,362		30,362						
subsequent to the measurement date		53,836		-		4,650		-		14,527		-		73,013		-						
	\$	108,418	\$	586,387	\$	61,264	\$	321,830	\$	54,923	\$	88,363	\$	224,605	\$	996,580						

## **NOTE 8 POSTEMPLOYMENT HEALTHCARE PLAN (CONTINUED)**

## OPEB Liabilities, OPEB Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEB (Continued)

The amount of \$ 73,013 is reported as deferred outflows of resources related to OPEB resulting from Borough benefit payments/contributions subsequent to the measurement date but before the end of the Borough's reporting period and will be recognized as a reduction in the total OPEB liability in the year ended December 31, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

	Adı	gaining and ministrative			m . 1
	E	mployees	Police	Firemen	Total
Year ended June 30:					
2021	\$	(48,515)	\$ (24,195)	\$ (4,430)	\$ (77,140)
2022		(48,515)	(24,195)	(4,430)	(77,140)
2023		(48,515)	(24,195)	(4,430)	(77,140)
2024		(48,515)	(24,195)	(4,430)	(77,140)
2025		(48,515)	(24,195)	(4,430)	(77,140)
Thereafter		(289,230)	 (144,241)	 (25,817)	 (459,288)
Total	\$	(531,805)	\$ (265,216)	\$ (47,967)	\$ (844,988)

## Actuarial Methods and Assumptions

The total OPEB liability as of December 31, 2020, was determined by an actuarial valuation as of January 1, 2019, using the following actuarial assumptions, applied to all periods included in the measurement.

Actuarial Cost Method	Entry age normal
Investment Rate of Return	3.26% - S&P Municipal Bond 20 Year High Grade Rate Index
Salary	An assumption for salary increases is used only for spreading contributions over future pay under the entry age normal cost method. For this purpose, annual salary increases are assumed to be 5.0%.
Mortality	IRS 2017 Static Combined Table for Small Plans
Percentage of Eligible Employees Electing Coverage in Plan	It is assumed that upon retirement, 25% elect coverage and that upon disability, 100% elect coverage. It is assumed that if coverage is deferred, 0% will elect coverage at a future date.
Health Care Cost Trend Rate	5.5% in 2019 through 2023. Rates gradually decrease from 5.4% in 2024 to 4.0% in 2075 and later based on the Society of Actuaries Long-Run Medical Cost Trend Model.

## **NOTE 8 POSTEMPLOYMENT HEALTHCARE PLAN (CONTINUED)**

	T
Per Capita Claims Cost	The per capita cost for medical and prescription drugs
	is based on the expected portion of the group's overall
	cost attributed to individuals in the specified age and
	gender brackets. The resulting costs for the Police
	Officers and Firefighters range from \$4,133 to \$22,515
	for males and from \$ 9,304 to \$ 20,986 for females; and
	for the Bargaining and Administrative employees range
	from \$ 2,479 to \$ 13,507 for males and from \$ 5,581 to
	\$ 12,589 for females.

# Actuarial Methods and Assumptions (Continued)

## **Discount Rate**

A discount rate of 3.26%, which represents the S&P Municipal Bond 20 Year High Grade Rate Index at January 1, 2020, was applied to all projected benefit payments to measure the total OPEB liability.

# Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liabilities of the Borough, as well as what the Borough's OPEB liabilities would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rate.

	Current								
	1%	6 Decrease	Dis	count Rate	1%	<b>% Increase</b>			
		2.26%		3.26%	4.26%				
Bargaining and administrative	\$	916,016	\$	969,396	\$	1,003,479			
Police		1,093,139		1,008,278		926,187			
Fire		938,361		876,994		817,690			
	\$	2,947,516	\$	2,854,668	\$	2,747,356			

## Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rate

The following presents the total OPEB liabilities of the Borough, as well as what the Borough's OPEB liabilities would be if it were calculated using the healthcare cost trend rate that is one percentage point lower or one percentage point higher than the current healthcare cost trend rate:

	Healthcare										
	1%	6 Decrease	C	ost Trend	1% Increase						
Bargaining and administrative	\$	814,181	\$	969,396	\$	1,148,984					
Police		838,491		1,008,278		1,214,145					
Firemen		757,132		876,994		1,018,791					
	\$	2,409,804	\$	2,854,668	\$	3,381,920					

# Payables to the OPEB Plan

As of December 31, 2020, the Borough had no amounts payable to the OPEB plan.

#### NOTE 9 RISK MANAGEMENT

The Borough is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Borough has established a Self-Insurance Fund and a Workmen's Compensation Fund (internal service funds), respectively, to account for and finance its uninsured risks of loss. The Self-Insurance Fund services all general liability, medical, directors' and officers' liability, and unemployment compensation claims for risk of loss. The Workmen's Compensation Fund provides coverage up to a maximum of \$ 500,000 for each worker's compensation claim. The Borough has purchased workmen's compensation insurance for claims in excess of coverage provided by the Fund, and also has purchased vehicle insurance and employee bonding coverage. Settlements have not exceeded insurance coverage for each of the past three years.

The general fund, all enterprise funds, and all internal service funds (except the Insurance Funds) participate in the program and make payments to the Self-Insurance and Workmen's Compensation Funds (Insurance Funds) based on estimates of the amounts needed to pay prior and current year claims and to establish a reserve for catastrophic losses.

Insurance Fund liabilities are reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated. Liabilities are computed under actuarial formulas and include an amount for claims that have been incurred but not reported.

	Ι	liability	Ye	Current ar Claims d Changes		Claim	Liability
	В	eginning	in	Estimates	P	ayments	Ending
2020							
Self-insurance fund	\$	107,805	\$	-	\$	(8,286)	\$ 99,519
Workers' compensation fund		362,530		164,122		(186,999)	339,653
				Current ar Claims			
	Ι	liability	an	d Changes		Claim	Liability
	B	eginning	in	Estimates	P	ayments	Ending
2019							
Self-insurance fund	\$	132,687	\$	-	\$	(24,882)	\$ 107,805
Workers' compensation fund		319,088		428,491		(385,049)	362,530

Changes in the general and workers' compensation claims liability amounts for the prior two years were:

The Borough is part of the Pennsylvania Municipal Health Insurance Cooperative (PMHIC). This trust consists of a group of municipalities that have pooled their interests together in order to establish a self-funded medical insurance plan in order to better control insurance rates. The Borough pays a premium to PMHIC that consists of a portion for actual claim expenses, administrative costs, reinsurance costs and a reserve account. At year end, the actual claims of the Borough are reviewed, and the reserve account is used to fund any excess claims for the Borough over premiums paid during the year. If any funds remain in the reserve account, 15% of the total reserve balance could possibly be used to fund claim overages for the trust. A reinsurance policy is used to pay any additional excess claims. Therefore, the expense recognized by the Borough is limited to the premiums paid during the year. Any potential refund of the reserve account is calculated and received by the Borough several months after year end. Total payments by the Borough to PMHIC during the year were \$ 5,047,405. During 2020, the Borough received \$ 265,899 from PMHIC as a refund for prior premiums paid.

## **NOTE 10 COMMITMENTS**

The Borough has the following projects open at December 31, 2020:

		_							
Project Description	Electric	Gas	Water	Sewer	Parking, Traffic, and Street Light	Storm Sewer	Capital Reserve and General	Costs paid as of 12/31/2020	Costs to complete
Installation of Feeder 273 from Orchard Park Sub to Downtown	\$ 300,000	\$-	\$ -	\$-	\$-	\$-	\$ -	\$ 19.784	\$ 280,216
Installation of 261 Underground Getaway on Orchard Drive	450.000	· -	· -	· -	· -	· -	· -	208,095	241.905
New Distribution Operations Center at Service Center	2,200,000	-	-	-	-	-	-	44,045	2,155,955
New Renewable Generation Sources	1,300,000	-	-	-	-	-	-	974,112	325,888
Substation Surveillance Camera Project	100,000	-	-	-	-	-	-	65,095	34,905
Transmission Lin Reconfiguration at Grant/Second Street	150,000	-	-	-	-	-	-	11,216	138,784
Transmission System Upgrades	1,000,000	-	-	-	-	-	-	4,330	995,670
Upgrade Commerce Street Substation Power Transformers	1.500.000	-	-	-	-	-	-	1,371,286	128,714
Upgrade Generation Assets	6,000,000		-			-	-	209,465	5,790,535
Upgrade Grant Street Substation	300,000							127,844	172,156
Gas Main & Service Installation at Progress Village	500,000	115,000						68,478	46,522
Laurich Meadows Gas Main Extension		400,000	_	_	_	_	_	356,336	43,664
Upgrade Gas Main and Services on Queen Street	_	370,000						365,254	4,746
Upgrade Gas Main and Services on Philadelphia Avenue	-	300,000						85	299,915
Upgrade Gas Mains and Services on Lincoln Way East	_	500,000						347,388	152,612
Wholesale Gas Delivery Connections		1,500,000						1,483,670	16,330
Design and Construction of New Clearwell	-	1,500,000	8,172,000	_	_	-	-	3,211,350	4,960,650
Water and Sewer Mains at Falling Spring Bridge			50,000	50,000			_	31,268	68,732
Upgrade Traffic Signals in the Borough	-	-	-	30,000	3,000,000	-		337,313	2,662,687
Borough Signal Upgrade	-	-	-	-	200,000	-	-	83,878	116,122
North 4th Street Stream Bank Improvement Project	-	-	-	-	200,000	125.000		16,531	108,469
	-	-	-	-	-	-,	-	3,171	
South Main Street Storm Conveyance Project	-	-	-	-	-	355,000	-	3,1/1	351,829
Miscellaneous IT Projects	-	-	-	-	-	-	153,000	-	153,000
Beechwood Lane/Court Street Paving Project (Chancellor Dr to Borough Line)	-	-	-	-	-	-	229,716		229,716
Coldbrook Avenue Street Paving Project (Lincoln Way E to McKinley St)	-	-	-	-	-	-	109,673	-	109,673
Cosell Drive Street Paving Project (Martina Dr to Martina Dr)	-	-	-	-	-	-	161,299	-	161,299
Design Improvements to 366 Wayne Avenue Project	-	-	-	-	-	-	100,000	33,400	66,600
Elrock Dr Street Paving Project (Hollywell Ave to Mill Rd)	-	-	-	-	-	-	105,498	79	105,419
Fairground Avenue Street Paving Project (Derbyshire Ave to McKinley St)	-	-	-	-	-	-	104,077	4,609	99,468
Guilford Ave Street Paving Project (S 4th St 59 S 7th St)	-	-	-	-	-	-	162,600	2,775	159,825
Martina Drive Street Paving Project (Elrock Dr to Hollywell Ave)	-	-	-	-	-	-	428,885	180	428,705
Rosa Ann Drive Street Paving Project (Martina Dr to Martina Dr)	-	-	-	-	-	-	139,504	-	139,504
Stouffer Avenue Street Paving Project (Wayne Ave to McKinley St)	-	-	-	-	-	-	473,894	-	473,894
Suelinn Drive Street Paving Project (Martina Dr to Cosell Dr)	-	-	-	-	-	-	139,907	-	139,907
Wellslee Drive Street Paving Project (Martina Dr to Cosell Dr)	-	-	-	-	-	-	117,997	-	117,997
Renovations and Addition to the Police Headquarters	-	-	-	-	-	-	5,000,000	321,260	4,678,740
Various	150,000	145,000	8,400	50,000	227,433	131,946	784,002	429,789	1,066,992
Totals	\$ 13,450,000	\$ 3,330,000	\$ 8,230,400	<u>\$ 100,000</u>	\$ 3,427,433	\$ 611,946	\$ 8,210,052	\$ 10,132,086	<u>\$ 27,227,745</u>

## NOTE 11 POLLUTION REMEDIATION ACTIVITIES

During the planning phase of expansion at the Borough's Utility Service Center, contaminated soils were revealed at the site. Upon discovery, the Borough initiated the assessment of necessary remediation efforts to remove the most significant and accessible structures and materials causing the contamination. As of December 31, 2020, future obligations related to the pollution remediation cannot be reasonably estimated.

#### NOTE 12 CONDUIT DEBT OBLIGATIONS

From time to time, the Municipal Authority of the Borough of Chambersburg has issued Revenue Notes to provide financial assistance to local not-for-profit organizations. Banks agree to loan the funds (via purchasing the Revenue Notes) to the entities, and the Municipal Authority assigns all rights, title, and interest in, and all sums payable by the entities to the banks. The notes are fully secured by the properties financed and are payable solely from resources of the entities that ultimately receive the financing. The Municipal Authority is not obligated in any manner for repayment of the debt. Consequently, this debt and the corresponding mortgages receivable are not reflected in these financial statements.

As of December 31, 2020 outstanding note balances under conduit debt arrangements were as follows:

Wilson College	\$ 34,890,000
The Shook Home	4,217,816
Children's Aid Society	356,926
Coyle Free Library	3,700,000

#### **NOTE 13 CONTINGENCIES**

The Borough is subject to real estate tax assessment appeals on an ongoing basis. If tax appeals are successful, the result is a loss of tax revenue to the Borough. It is anticipated that any material loss of tax revenue on individual tax appeals will be offset with additional revenues from other properties or other sources of revenue and would not create a financial hardship to the Borough.

The Borough is involved with various lawsuits in the normal course of operations. In most cases, management cannot predict the outcome of the lawsuits or estimate the amount of any loss that may result. Management believes that losses resulting from these matters, if any, would be substantially covered under the Borough's professional liability insurance policy and would not have a material effect on the financial position of the Borough.

#### NOTE 14 RESTATEMENT

During the year ended December 31, 2020, the Borough adopted *GASB Statement No. 84 Fiduciary* Activities, which required the District to change the presentation of fiduciary funds in the financial statements. In addition, a restatement was necessary to correct the balance in accrued interest receivable which was overstated at December 31, 2019.

		vernmental Activities	B	usiness-Type Activities				
Net position, as originally stated - December 31, 2019 Restatement to implement GASB 84 Restatement of interest receivable Net position, as restated - December 31, 2019	\$	27,389,919 11,315 (165,924) 27,235,310	\$ \$	155,137,778 9,691 (733,407) 154,414,062				
Change in net position, as originally stated - December 31, 2019 Restatement to implement GASB 84 Restatement of interest receivable Change in net position, as restated - December 31, 2019	\$ <u>\$</u>	112,614 511 (165,924) (52,799)	\$ \$	(430,004) 8,188 (733,407) (1,155,223)				
	El	ectric Fund		Gas Fund		Water Fund		ewer Fund
Net position, as originally stated - December 31, 2019 Restatement to implement GASB 84 Restatement of interest receivable	\$	40,725,447 4,845 (246,420)	\$	16,086,744 4,846 (54,502)	\$	22,457,483 - (114,204)	\$	51,733,626 (102,412)
Net position, as restated - December 31, 2019	\$	40,483,872	\$	(54,502) 16,037,088	\$	22,343,279	\$	51,631,214
Change in net position, as originally stated - December 31, 2019 Restatement to implement GASB 84	\$	(107,705)	\$	739,275	\$	(14,055)	\$	(1,136,334)
Restatement of interest receivable Change in net position, as restated - December 31, 2019	\$	(246,420) (354,125)	\$	(54,502) 684,773	\$	(114,204) (128,259)	\$	(102,412) (1,238,746)
	San	itation Fund	Р	arking Fund	S	torm Sewer Fund	Sw	imming Pool Fund
Net position, as originally stated - December 31, 2019 Restatement of interest receivable	\$	1,129,147 (19,498)	\$	4,889,230 (22,562)	\$	3,896,620 (1,857)	\$	219,736 (5,014)
Net position, as restated - December 31, 2019	\$	1,109,649	\$	4,866,668	\$	3,894,763	\$	214,722
Change in net position, as originally stated - December 31, 2019 Restatement of interest receivable	\$	15,380 (19,498)	\$	287,510 (22,562)	\$	(141,253) <u>(1,857</u> )	\$	(8,765) <u>(5,014</u> )
Change in net position, as restated - December 31, 2019	\$	(4,118)	\$	264,948	\$	(143,110)	\$	(13,779)
	St	tores Fund	Eq	Motor uipment Fund	E	ngineering Fund	Se	lf Insurance Fund
Net position, as originally stated - December 31, 2019 Restatement of interest receivable	\$	1,497,903 (7,707)	\$	12,131,305 (105,290)	\$	(132,932) (4,550)	\$	7,325,043 (104,919)
Net position, as restated - December 31, 2019	\$	1,490,196	\$	12,026,015	\$	(137,482)	\$	7,220,124

Change in net position, as originally stated - December 31, 2019 Restatement of interest receivable Change in net position, as restated - December 31, 2019

	Cap	oital Reserve Fund	Citi	zen's Reward Fund	G	eneral Fund	vate Purpose Trust Funds
Net position, as originally stated - December 31, 2019 Restatement to implement GASB 84 Restatement of interest receivable	\$	6,942,786 - (88,299)	\$	11,315 - (185)	\$	1,975,135 - (21,912)	\$ 48,594 (20,788) -
Net position, as restated - December 31, 2019	\$	6,854,487	\$	11,130	\$	1,953,223	\$ 27,806
Change in net position, as originally stated - December 31, 2019 Restatement to implement GASB 84 Restatement of interest receivable	\$	174,902 - <u>(88,299</u> )	\$	511 - (185)	\$	147,797 - (21,912)	\$ 9,410 (8,699) -
Change in net position, as restated - December 31, 2019	\$	86,603	\$	326	\$	125,885	\$ 711

\$

\$

192,581 \$

184,874 \$

(7,707)

623,874 \$

518,584 \$

(105, 290)

(409,889) \$

(4,550)

\$

(414,439)

403,534

(104,919) 298,615



# BOROUGH OF CHAMBERSBURG Pension Trust Funds Schedule of Changes in the Borough's Net Pension Liability and Related Ratios

	Bargaining and Administrative													
		2020		2019		2018		2017		2016		2015		2014
Total pension liability														
Service cost	\$	708,303	\$	674,574	\$	706,701	\$	673,049	\$	599,855	\$	571,290	\$	551,672
Interest		2,404,053		2,293,277		2,236,377		2,130,695		2,003,723		1,918,151		1,836,430
Benefit changes		-		-		-		-		-		-		-
Differences in expected and actual experience		-		(630,039)		-		(950,893)		-		58,932		-
Changes in assumptions		-		-		-		1,338,876		-		-		-
Benefit payments, including refunds of														
member contributions		(1,630,521)		(1,604,895)		(1,534,429)		(1,498,326)		(1,456,871)		(1,439,849)		(1,450,430)
Net change in total pension liability		1,481,835		732,917		1,408,649		1,693,401		1,146,707		1,108,524		937,672
Total pension liability - beginning		30,156,787		29,423,870		28,015,221		26,321,820		25,175,113		24,066,589		23,128,917
Total pension liability - ending	_	31,638,622	_	30,156,787	_	29,423,870		28,015,221		26,321,820	_	25,175,113		24,066,589
Plan fiduciary net position														
Contributions - employer		818,752		790,605		588,100		641,491		727,254		699,463		640,380
Contributions - employee		646,823		573,617		544,244		490,416		395,820		358,759		246,550
Net investment income		2,838,707		3,470,476		(1,363,327)		2,478,738		1,660,559		(360,956)		994,073
Benefit payments, including refunds of		2,000,707		0,170,170		(1,000,027)		2,170,700		1,000,000		(000),000)		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
member contributions		(1,630,521)		(1,604,895)		(1,534,429)		(1,498,326)		(1,456,871)		(1,439,849)		(1,450,430)
Administrative expenses		(40,062)		(14,402)		(24,200)		-		(34,206)		(11,500)		(6,000)
Other		-				(, ,		-		-		-		-
Net change in plan fiduciary net position	_	2,633,699	_	3,215,401		(1,789,612)		2,112,319		1,292,556	_	(754,083)	_	424,573
Plan fiduciary net position - beginning		23,071,340		19,855,939		21,645,551		19,533,232		18,240,676		18,994,759		18,570,186
Plan fiduciary net position - ending	¢	25,705,039	¢	23,071,340	¢	19,855,939	¢	21,645,551	¢	19,533,232	¢	18,240,676	\$	18,994,759
Fian nuuciary net position - enuing	φ	23,703,039	þ	23,071,340	þ	17,033,737	φ	21,045,551	ф	19,333,232	þ	10,240,070	\$	10,994,739
Borough's net pension liability	\$	5,933,583	\$	7,085,447	\$	9,567,931	\$	6,369,670	\$	6,788,588	\$	6,934,437	\$	5,071,830
Plan fiduciary net position as a percentage of the total pension liability		81.25%		76.50%		67.48%		77.26%		74.21%		72.46%		78.93%
Covered payroll	\$	10,927,744	\$	9,981,412	\$	9,329,734	\$	8,932,704	\$	8,975,023	\$	9,251,503	\$	8,505,696
Net pension liability as a percentage of covered payroll		54.30%		70.99%		102.55%		71.31%		75.64%		74.95%		59.63%
Notos														

## Notes

This schedule will be expanded to show multi-year trends as additional information becomes available in the future.

#### **Assumption changes:**

In 2015, for the Police and Firemen's plan, the inflation rate was lowered from 4% to 3% to more closely estimate the future inflation rate.

In 2017, mortality rates were modified from the RP 2000 Table for males and females to the IRS 2017 Static Combined Table for Small Plans. Incorporated into the table are rates for annuitants projected 7 years and rates for non-annuitants projected 15 years using Scale AA to reflect morality improvements.

#### **Changes in benefit terms:**

Effective January 1, 2016, employees have the option to elect to participate under the defined contribution provisions of the plan.

# BOROUGH OF CHAMBERSBURG Pension Trust Funds Schedule of Changes in the Borough's Net Pension Liability and Related Ratios (Continued)

		2020		2010		2010		Police 2017		2016		2015		2014
		2020		2019		2018		2017		2016		2015		2014
Total pension liability Service cost	\$	373,770	¢	355,971	¢	360,774	¢	343,594	¢	363,426	¢	346,120	¢	338,256
Interest	φ	1,386,018	φ	1,331,639	φ	1,275,351	φ	1,224,345	φ	1,134,506	φ	1,077,560	φ	1,042,200
Benefit changes		1,300,010		1,331,039		1,275,551		1,224,343		1,134,500		1,077,300		1,042,200
Differences in expected and actual experience		-		57,526		_		15,785		_		(153,499)		_
Changes in assumptions				-		-		472,617		-		(161,076)		-
Benefit payments, including refunds of								1, 2,01,				(101)0703		
member contributions		(1,051,405)		(999,917)		(970,587)		(924,511)		(762,502)		(695,818)		(567,680
Net change in total pension liability		708,383		745,219		665,538		1,131,830		735,430		413,287		812,776
Total pension liability - beginning		17,477,162		16,731,943		16,066,405		14,934,575		14,199,145		13,785,858		12,973,082
Total pension liability - ending		18,185,545		17,477,162		16,731,943	_	16,066,405		14,934,575	_	14,199,145		13,785,858
Plan fiduciary net position														
Contributions - employer		615,582		599,096		514,380		505,579		509,013		498,970		399,615
Contributions - employee		117,321		106,974		105,082		94,940		103,248		141,981		66,471
Net investment income		1,659,087		2,096,525		(827,347)		1,518,697		1,011,059		(212,275)		609,935
Benefit payments, including refunds of		, ,		,		(- )- )				,- ,		( , )		,
member contributions		(1,051,405)		(999,917)		(970,587)		(924,511)		(762,502)		(695,818)		(567,680
Administrative expenses		(25,664)		(8,300)		(15,400)		-		(8,200)		(8,900)		(6,600
Other		-				-		-		-		-		-
Net change in plan fiduciary net position	_	1,314,921		1,794,378		(1,193,872)	_	1,194,705		852,618	_	(276,042)		501,741
Plan fiduciary net position - beginning		13,854,172		12,059,794		13,253,666		12,058,961		11,206,343		11,482,385		10,980,644
Plan fiduciary net position - ending	\$	15,169,093	\$	13,854,172	\$	12,059,794	\$	13,253,666	\$	12,058,961	\$	11,206,343	\$	11,482,385
Borough's net pension liability	\$	3,016,452	\$	3,622,990	\$	4,672,149	\$	2,812,739	\$	2,875,614	\$	2,992,802	\$	2,303,473
Plan fiduciary net position as a percentage		02.410/		70.270/		72.000/		02.40%		00 75%		70.020/		02 200
of the total pension liability		83.41%		79.27%		72.08%		82.49%		80.75%		78.92%		83.29%
Covered payroll		2,363,039		2,451,633		2,318,880		2,288,652		2,384,793		2,266,039	\$	2,200,081
Net pension liability as a percentage of covered payroll		127.65%		147.78%		201.48%		122.90%		120.58%		132.07%		104.70%

#### Notes

This schedule will be expanded to show multi-year trends as additional information becomes available in the future.

#### **Assumption changes:**

In 2015, for the Police and Firemen's plan, the inflation rate was lowered from 4% to 3% to more closely estimate the future inflation rate.

In 2017, mortality rates were modified from the RP 2000 Table for males and females to the IRS 2017 Static Combined Table for Small Plans. Incorporated into the table are rates for annuitants projected 7 years and rates for non-annuitants projected 15 years using Scale AA to reflect morality improvements.

#### **Changes in benefit terms:**

Effective January 1, 2016, employees have the option to elect to participate under the defined contribution provisions of the plan.

# BOROUGH OF CHAMBERSBURG Pension Trust Funds Schedule of Changes in the Borough's Net Pension Liability and Related Ratios (Continued)

	 					 Firemen					
	2020		2019		2018	2017	2016		2015		2014
Total pension liability											
Service cost	\$ 286,637	\$	272,988	\$	220,967	\$ 210,445 \$	186,435	\$	177,557	\$	183,801
Interest	817,554		753,303		652,898	607,259	561,371		525,937		505,051
Benefit changes	-		-		-	76,888	-		-		-
Differences in expected and actual experience	-		583,695		-	(274,630)	-		(56,915)		-
Changes in assumptions	-		-		-	249,908	-		(75,778)		-
Benefit payments, including refunds of											
member contributions	 (231,499)	_	(242,115)		(266,906)	 (248,583)	(252,187)		(286,689)		(290,995)
Net change in total pension liability	872,692		1,367,871		606,959	621,287	495,619		284,112		397,857
Total pension liability - beginning	 10,048,535		8,680,664		8,073,705	 7,452,418	6,956,799		6,672,687		6,274,830
Total pension liability - ending	 10,921,227	_	10,048,535	_	8,680,664	 8,073,705	7,452,418	_	6,956,799	_	6,672,687
Plan fiduciary net position											
Contributions - employer	382,766		370,371		296.801	289.652	286,496		299,092		269.702
Contributions - employee	129,166		114,283		111,255	88,617	81,310		62,716		62,106
Net investment income	954,728		1,101,994		(428,422)	718,183	462,584		(101,931)		270,869
Benefit payments, including refunds of			-,		()	,	,		()		,
member contributions	(231,499)		(242,115)		(266,906)	(248,583)	(252, 187)		(286,689)		(290,995)
Administrative expenses	(17,634)		(6,700)		(11,800)	(3,241)	(4,600)		(6,500)		(4,800
Other	-		-		-	-	-		-		-
Net change in plan fiduciary net position	 1,217,527		1,337,833		(299,072)	844,628	573,603		(33,312)		306,882
Plan fiduciary net position - beginning	 7,513,132	_	6,175,299		6,474,371	 5,629,743	5,056,140		5,089,452		4,782,570
Plan fiduciary net position - ending	\$ 8,730,659	\$	7,513,132	\$	6,175,299	\$ 6,474,371 \$	5,629,743	\$	5,056,140	\$	5,089,452
Borough's net pension liability	\$ 2,190,568	\$	2,535,403	\$	2,505,365	\$ 1,599,334 \$	1,822,675	\$	1,900,659	\$	1,583,235
Plan fiduciary net position as a percentage of the total pension liability	79.94%		74.77%		71.14%	80.19%	75.54%		72.68%		76.27%
Covered payroll	2,720,122		2,285,719		2,340,947	1,875,428	1,642,257		1,577,331	\$	1,464,554
Govereu payron	2,. 20,122		2,200,717		2,010,017	1,0.0,120	1,0 12,207		1,0,7,001	Ŷ	1,101,001
Net pension liability as a percentage of covered payroll	80.53%		110.92%		107.02%	85.28%	110.99%		120.50%		108.10%
Notes											

This schedule will be expanded to show multi-year trends as additional information becomes available in the future.

#### Assumption changes:

In 2015, for the Police and Firemen's plan, the inflation rate was lowered from 4% to 3% to more closely estimate the future inflation rate.

In 2017, mortality rates were modified from the RP 2000 Table for males and females to the IRS 2017 Static Combined Table for Small Plans. Incorporated into the table are rates for annuitants projected 7 years and rates for non-annuitants projected 15 years using Scale AA to reflect morality improvements.

#### **Changes in benefit terms:**

Effective January 1, 2016, employees have the option to elect to participate under the defined contribution provisions of the plan.

# BOROUGH OF CHAMBERSBURG Pension Trust Funds Schedule of Borough Contributions

Bargaining and Administrative										
	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Actuarially determined contribution Contributions in relation to the actuarially	\$ 804,359	\$ 790,605 \$	588,100	\$ 641,491	\$ 727,254	\$ 699,463	\$ 640,380	\$ 789,962	\$ 650,683	\$ 648,163
determined contribution	818,752	790,605	588,100	641,491	727,254	699,463	640,380	789,962	650,683	759,192
Contribution deficiency (excess)	<u>\$ (14,393)</u>	<u>\$ - </u>	-	\$-	\$-	\$-	<u>\$</u> -	<u>\$ -</u>	\$-	<u>\$ (111,029)</u>
Covered payroll	\$ 10,927,744	\$ 9,981,412 \$	9,329,734	\$ 8,932,704	\$ 8,975,023	\$ 9,251,503	\$ 8,505,696	Unavailable	\$ 7,504,401	Unavailable
Contributions as a percentage of covered payroll	7.49%	7.92%	6.30%	7.18%	8.10%	7.56%	7.53%	N/A	8.67%	N/A
Police										
	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Actuarially determined contribution Contributions in relation to the actuarially	\$ 598,082	\$ 599,096 \$	514,380	\$ 505,579	\$ 509,013	\$ 498,970	\$ 399,615	\$ 420,753	\$ 454,682	\$ 474,748
determined contribution	615,582	599,096	514,380	505,579	509,013	498,970	399,615	420,753	454,682	474,748
Contribution deficiency (excess)	<u>\$ (17,500)</u>	<u>\$ - </u>	-	\$-	\$-	\$-	<u>\$</u> -	<u>\$ -</u>	\$-	<u>\$ -</u>
Covered payroll	\$ 2,363,039	\$ 2,451,633 \$	2,318,880	\$ 2,288,652	\$ 2,384,793	\$ 2,266,039	\$ 2,200,081	Unavailable	\$ 1,936,497	Unavailable
Contributions as a percentage of covered payroll	26.05%	24.44%	22.18%	22.09%	21.34%	22.02%	18.16%	N/A	23.48%	N/A
Firemen										
	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Actuarially determined contribution Contributions in relation to the actuarially	\$ 382,766	\$ 370,371 \$	296,801	\$ 289,652	\$ 286,496	\$ 299,092	\$ 269,702	\$ 244,149	\$ 209,739	\$ 204,343
determined contribution	382,766	370,371	296,801	289,652	286,496	299,092	269,702	244,149	209,739	204,343
Contribution deficiency (excess)	<u>\$ -</u>	\$ - \$	-	\$-	\$-	\$ -	\$-	\$ -	\$-	\$-
Covered payroll	\$ 2,720,122	\$ 2,285,719 \$	2,340,947	\$ 1,875,428	\$ 1,642,257	\$ 1,577,331	\$ 1,464,554	Unavailable	\$ 1,414,222	Unavailable
Contributions as a percentage of covered payroll	14.07%	16.20%	12.68%	15.44%	17.45%	18.96%	18.42%	N/A	14.83%	N/A

#### Notes

Valuation date:

Actuarially determined contributions rates are calculated as of January 1, two to four years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates including changes in actuarial assumptions:

Actuarial valuation date	Janaury 1, 2019
Actuarial cost method	Entry age normal
Amortization method	Level dollar closed
Amortization period	Bargaining and administrative - 13 years
	Police - 10 years
	Firemen - 10 years
Asset valuation method	The actuarial value of assets from the prior valuation report (reduced for benefits paid and increased for contributions) is projected forward at an
	artifical investment return of 7.00% (interest rate assumption minus 1%) with a corridor of 80% to 120% of market value.
Inflation	3.00%
Salary increases	5.00%
Investment rate of return	8.00%
Retirement age	General - normal retirement age
	Police - Attainment of Age 53 and completion of 25 years of service
	Firemen - Attainment of Age 53 and completion of 25 years of service
Mortality	Mortality rates were based on the IRS 2017 Static Combined Table for Small Plans. Incorporated into the table are rates for annuitants projected 7
	years and rates for non-annuitants projected 15 years using Scale AA to reflect mortality improvements.

# **BOROUGH OF CHAMBERSBURG** Pension Trust Funds Schedule of Investment Returns

Annual money-weighted rate of return, net of investment expense	2020	2019	2018	2017	2016	2015	2014
Bargaining and Administrative	13.1%	17.8%	(6.3%)	13.1%	9.4%	(1.9%)	5.7%
Police	12.8%	17.9%	(6.3%)	13.1%	9.3%	(1.9%)	5.8%
Firemen	12.1%	17.9%	(6.3%)	13.1%	9.6%	(1.0%)	5.9%

## Notes

This schedule will be expanded to show multi-year trends as additional information becomes available in the future.

# **BOROUGH OF CHAMBERSBURG** Schedule of Changes in the Borough's Total OPEB Liability and Related Ratios

	2020	2019	2018
Total OPEB Liability			
Service cost	\$ 547,532	\$ 566,033	\$ 506,544
Interest	98,982	101,444	96,399
Differences between expected and actual experience	-	(1,050,103)	-
Changes in assumptions	59,519	(25,620)	13,388
Benefit payments	(50,431)	 (80,600)	 (44,178)
Net changes	655,602	 (488,846)	 572,153
Total OPEB liability - beginning	2,199,066	 2,687,912	 2,115,759
Total OPEB liability - ending	\$ 2,854,668	\$ 2,199,066	\$ 2,687,912
Covered payroll	Unavailable	\$ 15,216,312	\$ 13,819,599
Total OPEB liabilty as a percentage of coverd employee payroll <b>Notes</b>	N/A	14.45%	19.45%

This schedule will be expanded to show 10 fiscal years once information becomes available in the future.

N/A = Not available

# BOROUGH OF CHAMBERSBURG Required Supplementary Information Budgetary Comparison Schedule - General Fund Year Ended December 31, 2020

	Ori	iginal/Final Budget	-	Actual Budgetary/ AAP Basis)	Fir	iance with nal Budget Positive Negative)
REVENUES						
Taxes	\$	8,400,600	\$	8,700,212	\$	299,612
Licenses and permits		435,050		459,418		24,368
Fines and forfeits		155,000		138,118		(16,882)
Interest earnings and unrealized investment gains		98,320		31,256		(67,064)
Intergovernmental		1,119,265		1,885,265		766,000
Departmental charges for services		2,813,600		2,669,553		(144,047)
Miscellaneous		256,200		486,946		230,746
Total revenues	_	13,278,035	_	14,370,768		1,092,733
EXPENDITURES						
General government		1,858,510		1,775,471		83,039
Police department		5,363,585		5,010,933		352,652
Emergency services		5,140,295		5,538,808		(398,513)
Planning and zoning		830,120		749,548		80,572
Highways		1,317,955		956,860		361,095
Culture and recreation		1,321,415		1,060,665		260,750
Total expenditures		15,831,880	_	15,092,285		739,595
Excess (deficiency) of revenues over						1 022 220
expenditures		(2,553,845)		(721,517)		1,832,328
OTHER FINANCING SOURCES (USES)						
Transfers in		2,801,935		2,868,928		66,993
Transfers out		(248,090)		(349,467)		(101,377)
Total other financing sources and uses		2,553,845		2,519,461		(34,384)
Net change in fund balance	\$	-	\$	1,797,944	\$	1,797,944

# BOROUGH OF CHAMBERSBURG Required Supplementary Information Budgetary Comparison Schedule - Special Revenue Fund - Grant Programs Year Ended December 31, 2020

	Original/Final Budget			Actual ıdgetary/ AP Basis)	Fir	iance with al Budget Positive Negative)
REVENUES						
Interest earnings and unrealized investment gains	\$	1,130	\$	386	\$	(744)
Intergovernmental		318,465		148,984		(169,481)
Miscellaneous		17,530		14,955		(2,575)
Total revenues		337,125		164,325		(172,800)
EXPENDITURES (by department)						
General government		1,000		49,416		(48,416)
Public safety						
Police department		12,250		10,156		2,094
Fire department		-		14,248		(14,248)
Ambulance		-		6,544		(6,544)
Public works						
Highways		25,000		-		25,000
Culture and recreation		13,000		-		13,000
Community development		300,875		70,257		230,618
Total expenditures		352,125		150,621		201,504
Excess (deficiency) of revenues over						
expenditures		(15,000)		13,704		28,704
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in		15,000		5,000		(10,000)
Total other financing sources and uses		15,000		5,000		(10,000)
Net change in fund balance	\$		\$	18,704	\$	18,704



**Liquid Fuels Fund** – This fund (special revenue fund) is used to account for the Borough's share of Liquid Fuels funds disbursed by the Commonwealth of Pennsylvania. The funds are legally restricted to the construction and maintenance of Borough streets and bridges.

**Fire Tax Fund** – This fund (special revenue fund) is used to account for the fire tax collected by the Borough. The funds are legally restricted to pay for fire related services.

**Recreation Tax Fund** – This fund (special revenue fund) is used to account for real estate tax revenue used primarily for recreational purposes. The funds are legally restricted to pay for recreation related services.

**Citizen's Reward Fund** – This fund (special revenue fund) is used to account for contributions from private citizens for the purpose of rewarding police informants for their assistance in solving crime. The funds are restricted to pay for the police related services.

**Capital Reserve Fund** – This fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by enterprise funds).

# BOROUGH OF CHAMBERSBURG Combining Balance Sheet - Other Governmental Funds December 31, 2020

	I	Special Revenue quid Fuels Fund	•	al Revenue Tax Fund	•	ecial Revenue creation Tax Fund	Citizen's Reward Fund		Re	Capital sserve Fund	otal - Other vernmental Funds
ASSETS											
Cash and equity in pooled cash and investments	\$	554,103	\$	4,861	\$	165,065	\$	11,218	\$	6,662,838	\$ 7,398,085
Taxes receivable, net		-		48,025		44,395		-		-	92,420
Other receivables		-		-		-		26		252,499	 252,525
Total assets	\$	554,103	\$	52,886	\$	209,460	\$	11,244	\$	6,915,337	\$ 7,743,030
LIABILITIES											
Accounts payable	\$	-	\$	-	\$	-	\$	7	\$	602	\$ 609
Total liabilities		-				<u> </u>		7		602	 609
DEFERRED INFLOWS OF RESOURCES											
Unavailable tax revenue		-		20,715		27,819		-		-	 48,534
Total deferred inflows of resources		-		20,715		27,819		-		-	 48,534
FUND BALANCES											
Restricted		554,103		32,171		181,641		11,237		6,914,735	 7,693,887
Total fund balances		554,103		32,171		181,641		11,237		6,914,735	7,693,887
Total liabilities and fund balances	\$	554,103	\$	52,886	\$	209,460	\$	11,244	\$	6,915,337	\$ 7,743,030

# BOROUGH OF CHAMBERSBURG Combining Statement of Revenues, Expenditures and Changes in Fund Balances -Other Governmental Funds Year Ended December 31, 2020

	Special Revenue Liquid Fuels Fund				Special Revenue e Recreation Tax Fund		Citizen's Reward Fund		Capital Reserve Fund		otal - Other vernmental Funds
REVENUES											
Taxes	\$	-	\$ 628,96		- /-	\$	-	\$	-	\$	1,251,277
Interest earnings and unrealized investment gains		2,138	1,792	2	2,380		107		45,274		51,691
Intergovernmental		614,838	-		-		-		-		614,838
Miscellaneous		-	-		-		-		171,528		171,528
Total revenues		616,976	630,753	2.	624,697		107		216,802		2,089,334
EXPENDITURES											
General government		-	-		-		-		36,277		36,277
Public works											
Highways		-	-		-		-		43,747		43,747
Public safety											
Police department		-	-		-		-		238,376		238,376
Culture and recreation		-	-		75		-		53,699		53,774
Community development		-	-		-		-		9,058		9,058
Debt service		-	-		74,998		-		-		74,998
Total expenditures		-			75,073		-		381,157		456,230
Excess (deficiency) of revenues over expenditures		616,976	630,753	2.	549,624		107		(164,355)		1,633,104
OTHER FINANCING SOURCES (USES)											
Transfers in		-	-		-		-		224,603		224,603
Transfers out		(66,140)	(630,96	7)	(477,695)		-		-		(1,174,802)
Total other financing sources and uses		(66,140)	(630,96	<u>7</u> ) .	(477,695)		-		224,603		<u>(950,199</u> )
Net change in fund balances		550,836	(21	5)	71,929		107		60,248		682,905
Fund balances - beginning, as restated		3,267	32,38	6	109,712		11,130		6,854,487		7,010,982
Fund balances - ending	\$	554,103	\$ 32,17	1 \$	\$ 181,641	\$	11,237	\$	6,914,735	\$	7,693,887

# BOROUGH OF CHAMBERSBURG Budgetary Comparison Schedule - Special Revenue Fund - Liquid Fuels Year Ended December 31, 2020

	-	inal/Final Budget	Actual (Budgetary/ GAAP Basis)		Variance with Final Budget Positive (Negative)	
REVENUES						
Interest earnings and unrealized investment	\$	21,250	\$	2,138	\$	(19,112)
Intergovernmental		604,435		614,838		10,403
Total revenues		625,685		616,976		(8,709)
EXPENDITURES		-		-		
Excess (deficiency) of revenues over expenditures		625,685		616,976		(8,709)
OTHER FINANCING SOURCES (USES)						
Transfers in		-		-		-
Transfers out		(625,685)		(66,140)		559,545
Total other financing sources and uses		(625,685)		(66,140)		559,545
Net change in fund balance	\$	-	\$	550,836	\$	550,836

# BOROUGH OF CHAMBERSBURG Budgetary Comparison Schedule – Special Revenue Fund – Fire Tax Fund Year Ended December 31, 2020

	-	- , ,		Actual (Budgetary/ GAAP Basis)		ance with l Budget ositive egative)
REVENUES						
Taxes	\$	613,900	\$	628,960	\$	15,060
Interest earnings and unrealized investment gains		4,680		1,792		(2,888)
Total revenues		618,580		630,752		12,172
EXPENDITURES				-		
Excess (deficiency) of revenues over expenditures		618,580		630,752		12,172
OTHER FINANCING SOURCES (USES)						
Transfers in		-		-		-
Transfers out		(618,580)		(630,967)		(12,387)
Total other financing sources and uses		(618,580)		(630,967)		(12,387)
Net change in fund balance	\$	-	\$	(215)	\$	(215)

# BOROUGH OF CHAMBERSBURG Budgetary Comparison Schedule – Special Revenue Fund – Recreation Tax Fund Year Ended December 31, 2020

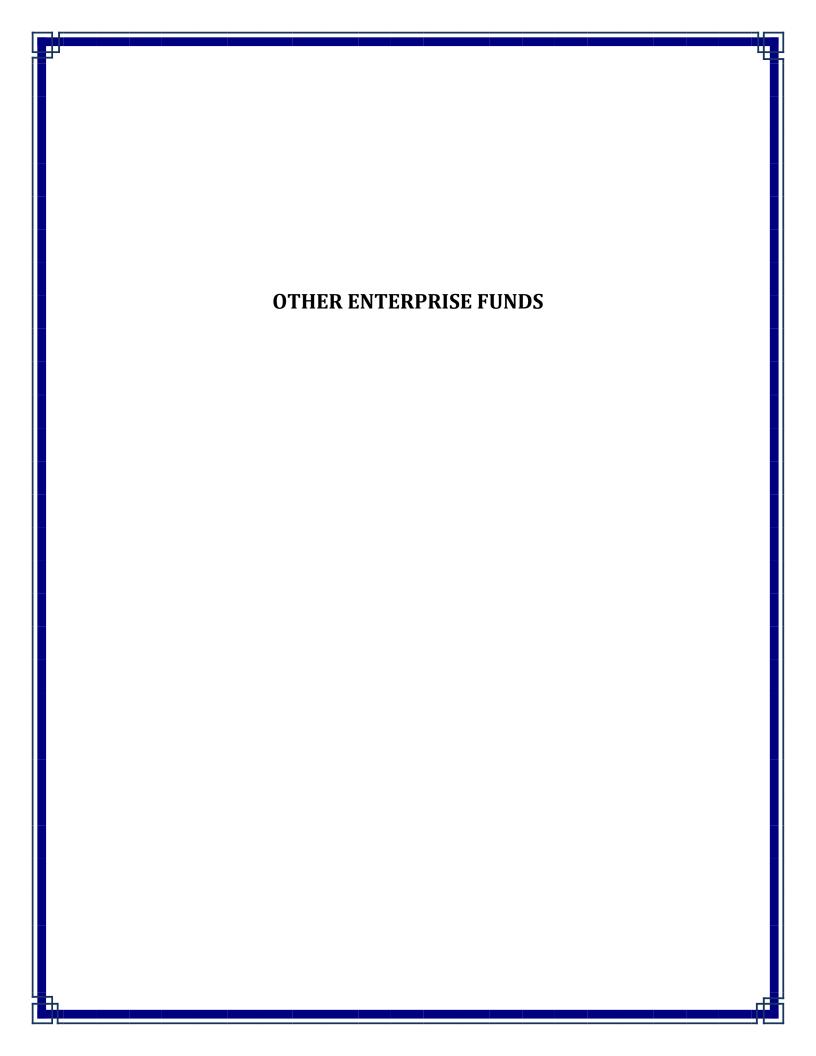
	Original/Final Budget	Actual (Budgetary/ GAAP Basis)	Variance with Final Budget Positive (Negative)	
REVENUES				
Taxes Interest earnings and unrealized investment gains	\$ 590,000 4,100	\$ 622,317 	\$ 32,317 (1,720)	
Total revenues	594,100	624,697	30,597	
EXPENDITURES				
Culture and recreation	41,355	75	41,280	
Debt service	75,000	74,998	2	
Total expenditures	116,355	75,073	41,282	
Excess (deficiency) of revenues over expenditures	477,745	549,624	71,879	
OTHER FINANCING SOURCES (USES)				
Transfers out	(477,745)	(477,695)	50	
Total other financing sources and uses	(477,745)	(477,695)	50	
Net change in fund balance	<u>\$</u>	<u>\$ 71,929</u>	\$ 71,929	

# BOROUGH OF CHAMBERSBURG Budgetary Comparison Schedule – Special Revenue Fund – Citizen's Reward Fund Year Ended December 31, 2020

	Original/Final Budget		Actual (Budgetary/ GAAP Basis)		Variance with Final Budget Positive (Negative)	
REVENUES						
Contributions from citizens	\$	140	\$	-	\$	(140)
Interest earnings and unrealized investment gains		160		107		(53)
Total revenues		300		107		(193)
EXPENDITURES						
Rewards paid for crime information		300		-		300
Total expenditures		300		-		300
Net change in fund balance	\$	-	\$	107	\$	107

# BOROUGH OF CHAMBERSBURG Budgetary Comparison Schedule – Capital Reserve Fund Year Ended December 31, 2020

	Original/Final Budget	Actual (Budgetary/ GAAP Basis)	Variance with Final Budget Positive (Negative)	
REVENUES				
Interest earnings and unrealized investment gains	\$ 80,000	\$ 45,274	\$ (34,726)	
Intergovernmental	322,600	-	(322,600)	
Miscellaneous	6,140	171,528	165,388	
Total revenues	408,740	216,802	(191,938)	
EXPENDITURES				
General government	615,000	36,277	578,723	
Highways	806,150	43,747	762,403	
Public Safety	422,600	238,376		
Culture and recreation	50,000	53,699	(3,699)	
Community development	557,500	9,058	548,442	
Total expenditures	2,451,250	381,157	1,885,869	
Excess (deficiency) of revenues over expenditures	(2,042,510)	) (164,355)	1,693,931	
OTHER FINANCING SOURCES (USES)				
Transfers in	897,900	224,603	(673,297)	
Transfers out	(235,390)	) -	235,390	
Total other financing sources and uses	662,510	224,603	(437,907)	
Net change in fund balance	<u>\$ (1,380,000)</u>	) <u>\$ 60,248</u>	\$ 1,256,024	



**Sanitation Fund** – This fund is used to account for the Borough's trash and garbage removal for its residents and commercial establishments throughout the Borough.

**Parking, Traffic and Street Lights Fund** – This fund is used to account for financial resources to be used for the regulation and control of vehicle parking, traffic, and streetlights throughout the Borough.

**Storm Sewer Fund** – This fund is used to account for the Borough's stormwater removal for its residents and commercial establishments throughout the Borough.

# BOROUGH OF CHAMBERSBURG Combining Statement of Net Position - Other Enterprise Funds December 31, 2020

	San	itation Fund		arking, Traffic and Street Lights Fund	S	torm Sewer Fund		otal Other Enterprise Funds
ASSETS	San			Lights rund		rullu		runus
Current assets								
Cash and equity in pooled cash and investments	\$	995,152	\$	1,645,662	\$	123,616	\$	2,764,430
Accounts receivable, net		199,959		30,814		23,093		253,866
Receivables from other governments		2,649		14,632		-		17,281
Other receivables		2,111		3,010		222		5,343
Prepaid expenses		24,305		-		-		24,305
Total current assets		1,224,176		1,694,118		146,931		3,065,225
Noncurrent assets								
Capital assets not being depreciated:								
Land		539,212		531,219		-		1,070,431
Construction in progress		204,224		526,720		305,859		1,036,803
Capital assets being depreciated:								
Buildings and system		1,171,816		-		1,712,215		2,884,031
Improvements other than buildings		573,798		560,099		3,463,184		4,597,081
Machinery and equipment		899,144		4,418,557		-		5,317,701
Less accumulated depreciation		(1,137,126)		(2,522,562)		(1,581,106)		(5,240,794)
Total capital assets		2,251,068	_	3,514,033		3,900,152		9,665,253
Total noncurrent assets		2,251,068	_	3,514,033		3,900,152		9,665,253
DEFERRED OUTFLOWS OF RESOURCES								
Deferred outflows related to pension liability		28,622		68,453		32,967		130,042
Deferred outflows related to OPEB liability		2,909		8,036		2,363		13,308
Total deferred outflows of resources		31,531		76,489		35,330		143,350
Total assets and deferred outflows								
of resources	\$	3,506,775	\$	5,284,640	\$	4,082,413	\$	12,873,828
LIABILITIES								
Current liabilities	¢	27 21 1	¢	00 (72	¢	055	¢	126 020
Accounts payable Accrued wages payable	\$	37,211 7,534	Э	88,673 1,605	\$	955 1,243	Ф	126,839 10,382
Accrued interest payable		10,840		1,005		1,245		10,382
Compensated absences - current		34,395		22,338		5,149		61,882
Bonds, notes and loans payable - current		129,611		-		-		129,611
Total current liabilities		219,591		112,616		7,347		339,554
Noncurrent liabilities		217,371		112,010		7,347		557,554
Compensated absences		9,402		20,664		449		30,515
Net pension liability		221,323		158,427		60,523		440,273
OPEB liability		36,160		25,882		9,888		71,930
Bonds, notes and loans payable		1,757,304		-		-		1,757,304
Total non-current liabilities		2,024,189		204,973		70,860		2,300,022
Total liabilities		2,243,780		317,589		78,207		2,639,576
				,		, -		
DEFERRED INFLOWS OF RESOURCES		107 404		40.007		10.000		207 400
Deferred inflows related to pension liability		137,104		49,996		19,099		206,199
Deferred inflows related to OPEB liability		24,649		14,846		5,671		45,166
Total deferred inflows of resources		161,753	_	64,842		24,770		251,365
NET POSITION								
Net investment in capital assets		1,093,542		3,487,565		3,900,152		8,481,259
Unrestricted		7,700	_	1,414,644		79,284		1,501,628
Total net position		1,101,242	_	4,902,209		3,979,436		9,982,887
Total liabilities, deferred inflows of resources, and net position	\$	3,506,775	\$	5,284,640	\$	4,082,413	\$	12,873,828

## BOROUGH OF CHAMBERSBURG Combining Statement of Revenues, Expenses, and Changes in Net Position -Other Enterprise Funds Year Ended December 31, 2020

			Ра	arking, Traffic				
			an	d Street Lights	St	orm Sewer	1	otal Other
	Sanit	ation Fund		Fund		Fund	Ente	erprise Funds
OPERATING REVENUES								
Charges for services	\$	3,415,864	\$	89,367	\$	405,825	\$	3,911,056
Miscellaneous		52,334		48,074		2,023		102,431
Total operating revenues		3,468,198		137,441		407,848		4,013,487
OPERATING EXPENSES								
Operation and maintenance		-		829,814		-		829,814
Collection and disposal		2,717,563		-		160,847		2,878,410
Customer accounting and administrative		308,525		204,301		236,150		748,976
Depreciation		119,173	_	187,753		100,678		407,604
Total operating expenses		3,145,261		1,221,868		497,675		4,864,804
Operating income (loss)		322,937		(1,084,427)		(89,827)		(851,317)
NONOPERATING REVENUES (EXPENSES)								
Interest earnings and unrealized investment gains (losses)		9,713		14,324		1,793		25,830
Other nonoperating revenues		-		-		168,979		168,979
Gain (loss) on sale of assets		5,951		-		-		5,951
Intergovernmental revenues		37,759		113,162		3,763		154,684
Interest expense and debt issuance costs		(84,797)	_	-		-		(84,797)
Total nonoperating revenue (expenses)		(31,374)		127,486		174,535		270,647
Income (loss) before contributions and transfers		291,563		(956,941)		84,708		(580,670)
Capital contributions and grants		-		11,000		-		11,000
Transfers in		-		983,032		-		983,032
Transfers out		(299,970)		(1,550)		(35)		(301,555)
Change in net position		(8,407)		35,541		84,673		111,807
Total net position - beginning, as restated		1,109,649		4,866,668		3,894,763		9,871,080
Total net position - ending	\$	1,101,242	\$	4,902,209	\$	3,979,436	\$	9,982,887

## BOROUGH OF CHAMBERSBURG Combining Statement of Cash Flows - Other Enterprise Funds Year Ended December 31, 2020

	For	nitation Fund		rking, Traffic and Street	St	orm Sewer Fund		Total Other Enterprise Funds
Cash flows from operating activities:	581	intation Fund		Lights Fund		Funa		Funus
Receipts from customers	\$	3,430,086	\$	178,598	\$	576,090	\$	4,184,774
Payments to suppliers	Ŷ	(1,790,335)	Ŷ	(762,863)	Ŧ	(173,980)	÷	(2.727.178)
Payments to and on behalf of employees		(1,370,845)		(233,151)		(228,058)		(1,832,054)
Net cash provided (used) by operating activities		268,906	_	(817,416)	_	174,052	_	(374,458)
Cash flows from capital and related financing activities:								
Purchase of capital assets		(1,424,125)		(261,275)		(186,409)		(1,871,809)
Grants and reimbursements received		-		60,226		-		60,226
Proceeds from sale of assets		6,358		-		-		6,358
Proceeds from capital debt		1,255,884		-		-		1,255,884
Principal paid on capital debt		(137,497)		-		-		(137,497)
Interest and fiscal charges paid on capital debt		(78,942)		-		-		(78,942)
Net cash provided (used) by capital and related								
financing activities		(378,322)		(201,049)		(186,409)		(765,780)
Cash flows from non-capital financing activities:								
Transfers from other funds				002 022				002 022
Transfers from other funds		- (299,970)		983,032		-		983,032 (301,555)
Grants received		(299,970) 35,110		(1,550) 101,297		(35) 3,763		(301,555) 140,170
Net cash provided (used) by non-capital		33,110		101,297		3,703		140,170
financing activities		(2(4,0(0)		1 000 770		2 720		001 (47
maneing activities		(264,860)		1,082,779		3,728		821,647
Cash flows from investing activities:								
Interest and dividends received		9,695		12,410		1,392		23,497
Net cash provided (used) by investing activities		9,695		12,410		1,392		23,497
Net increase (decrease) in cash and cash equivalents		(364,581)		76,724		(7,237)		(295,094)
Market appreciation (depreciation) (*)		2,078		3,730		576		6,384
Total increase (decrease) in cash and cash equivalents		(362,503)		80,454		(6,661)		(288,710)
Cash and cash equity in pooled cash and investments								
- beginning of the year		1,357,655		1,565,208		130,277		3,053,140
Cash and cash equity in pooled cash and investments								
- end of the year	\$	995,152	\$	1,645,662	\$	123,616	\$	2,764,430
Reconciliation of income (loss) from operations to net								
cash provided (used) by operating activities								
Operating income (loss)	\$	322,937	\$	(1,084,427)	\$	(89,827)	(\$	851,317)
Adjustments to reconcile operating income to net cash		- ,		(,,		( )	¢ .	/- )
provided (used) by operating activities:								
Depreciation and amortization expense		119,173		187,753		100,678		407,604
Miscellaneous nonoperating income		-		107,755		168.979		168,979
(Increase) decrease in:						100,777		100,777
		(38,112)		41 157		(727)		2 200
Accounts receivable				41,157		(737)		2,308
Prepaid expenses Increase (decrease) in:		(23,671)		-		-		(23,671)
Accounts payable and accrued expenses		(87,419)		29,069		(10,017)		(68,367)
Net pension liability and related deferred outflows and inflows		(31,779)		1,280		2,192		(28,307)
Net OPEB liability and related deferred outflows and inflows		7,777		7,752		2,784		18,313
Due to other funds		-		-		-		-
Net cash provided (used) by operating activities	\$	268,906	\$	(817,416)	\$	174,052	\$	(374,458)
Non-cash investing, capital and non-capital financing activities								
Donated assets from developers	\$		ď	11 000	¢		¢	11 000
Donated assets from developers Market appreciation (depreciation) (*)	Э	- 2,078	\$	11,000 3,730	Φ	- 576	\$	11,000 6,384
······································		_,		2,120		2.0		-,1

(\*) Cash and equity in pooled cash and investments includes various investments held by the Borough. The market appreciation (depreciation) represents that unrealized gain (loss) on these investments.

**Stores Fund** – The Stores Department is responsible for the purchase, storage, and disbursal of inventory which is used to support the construction and maintenance functions of the Borough utilities.

**Motor Equipment Fund** – This fund supports the activities of the Motor Equipment Department which manages a rolling stock of more than 120 vehicles.

**Self-Insurance Fund** – This fund is used for the purpose of funding risk which the Borough does not transfer to commercial insurance carriers or insurance pools.

**Engineering Fund** –This fund supports the activities of the Engineering Department which is responsible for furnishing engineering, surveying, drafting, and utility location information to other departments. The department also designs and inspects public works projects.

**Worker's Compensation** – This fund underwrites the risks to the Borough resulting from job-related injury or illness to its employees.

**Administrative Services Fund** – Administrative Services is responsible for the complete financial and utility meter reading, as well as the operation and maintenance of Borough Hall. This fund also includes the Finance Department.

# BOROUGH OF CHAMBERSBURG Combining Statement of Net Position - Internal Service Funds December 31, 2020

	Stores Fund		Moto Equipm Fund	ent	Sel	f Insurance Fund	En	gineering Fund	Worker's Compensation Fund	Administrative Services Fund		otal Internal ervice Funds
ASSETS	51	ores i unu	Tunu			Tunu		Tunu	Tunu	Services runu	50	.i vice i unus
Current assets												
Cash and equity in pooled cash and investments	\$	615,564	\$ 8,49	1,263	\$	7,255,324	\$	230,619	\$ 243,096	\$ 511,870	\$	17,347,73
Accounts receivable, net		65		-		-		-	-	-		65
Receivables from other governments		2,191		565		-		-	-	55,271		58,02
Other receivables		1,121	1	5,482		13,228		417	443	-		30,69
Inventories		1,104,504		1,038		-		-	-	-		1,205,542
Prepaid expenses		11,810	1	1,837		-		-	-	-		23,64
Total current assets		1,735,255	8,62	0,185		7,268,552		231,036	243,539	567,141		18,665,70
Noncurrent assets												
Capital assets not being depreciated:												
Land		-	1	3,984		-		-	-	-		13,98
Construction in progress		-		-		-		-	-	6,437		6,43
Capital assets being depreciated:										0,101		0,10
Buildings and system		1,769	14	9,981		-		-		9,777,635		9,929,38
Machinery and equipment		-	11,01			_		74,924	-	93,266		11,183,17
Less accumulated depreciation		(1,001)		9,105)		-		(50,183)	-	(723,316		(7,073,60
Total capital assets		768		9,840		-		24,741	-	9,154,022		14,059,37
i otar capitar assets				.,				,				,,-
DEFERRED OUTFLOWS OF RESOURCES												
Deferred outflows related to pension liability		72,575	4	0,695		-		112,280	-	204,971		430,52
Deferred outflows related to OPEB liability		9,228		5,982		-		12,480		20,849		48,53
Deletted outliows related to OFED hability		81,803	-	6,677		-		124,760	-	225,820		479,06
		01,000		0,077				121,700				17 5,00
Total assets and deferred outflows of resources	\$	1,817,826	\$ 13,54	6,702	\$	7,268,552	\$	380,537	\$ 243,539	\$ 9,946,983	\$	33,204,13
LIABILITIES												
Current liabilities				0.050		4.640	<u>_</u>	0.17	* ****			45405
Accounts payable	\$	41,444			\$	1,642	\$	867	\$ 13,924			154,07
Accrued wages payable		3,381		3,059		554		1,818	-	27,165		35,97
Compensated absences - current		23,549	2	4,166		1,888		41,350	-	230,607		321,56
Liability for self insured losses - current		-		-		48,561		-	165,735	-		214,29
Bonds, notes and loans payable - current		-		-		-		-	-	312,404		312,40
Total current liabilities		68,374	3	9,284		52,645		44,035	179,659	654,310	<u> </u>	1,038,30
Noncurrent liabilities												
Compensated absences		7,997	2	3,611		165		30,354	-	205,947		268,07
Liability for self insured losses		-		-		50,958		-	173,918	-		224,87
Net pension liability		139,439	15	7,833		-		340,588	-	1,584,859		2,222,71
OPEB liability		22,781	2	5,786		-		55,643	-	258,928		363,13
Bonds, notes and loans payable		-		-		-		-		8,737,628	_	8,737,62
Total noncurrent liabilities		170,217	20	7,230		51,123		426,585	173,918	10,787,362		11,816,43
Total liabilities		238,591	24	6,514		103,768		470,620	353,577	11,441,672		12,854,74
DEFERRED INFLOWS OF RESOURCES												
Deferred inflows related to pension liability		44,003	4	9,808		-		107,481	-	534,581		735,87
Deferred inflows related to OPEB liability		13,067		4,790		-		31,916	-	156,150		215,92
Total deferred inflows of resources		57,070		4,598		-	_	139,397	-	690,731		951,79
NET POSITION												
		760	107	0.840				21 711		102.040		5 000 21
Net investment in capital assets		768 1 521 397		9,840 5 750		- 7 164 784		24,741 (254 221)	(110.038	102,868		
Unrestricted		1,521,397	8,35	5,750		7,164,784		(254,221)	(110,038	(2,288,288	)	5,008,21 14,389,38 19,397.60
Net investment in capital assets				5,750		7,164,784 7,164,784			(110,038)		)	

# BOROUGH OF CHAMBERSBURG Combining Statement of Revenues, Expenses, and Changes in Fund Net Position -

Internal Service Funds

# Year Ended December 31, 2020

	Ste	ores Fund	E	Motor Equipment Fund	Sel	f Insurance Fund	I	Engineering Fund		Worker's mpensation Fund	Administrative Services Fund		tal Internal rvice Funds
OPERATING REVENUES													
Charges for services	\$	117,215	\$	3,417,975	\$	332,019	\$	536,612	\$	-	\$ 6,630,502	\$	11,034,323
Miscellaneous		-		-		-		9,068		-	 4,122		13,190
Total operating revenues		117,215		3,417,975		332,019		545,680		-	 6,634,624		11,047,513
OPERATING EXPENSES													
Operation and maintenance		440,272		1,095,468		-		56,112		-	6,025,382		7,617,234
General and administrative		231,405		450,790		5,228		391,277		131,258	-		1,209,958
Claim payments and special services		-		-		859,824		-		186,999	-		1,046,823
Increase (decrease) in expected unpaid losses		-		-		(8,286)		-		(22,877)	-		(31,163)
Depreciation and amortization		140		724,445		-		5,542			 287,599		1,017,726
Total operating expenses		671,817		2,270,703		856,766		452,931		295,380	 6,312,981		10,860,578
Operating income (loss)		(554,602)		1,147,272		(524,747)		92,749		(295,380)	 321,643		186,935
NONOPERATING REVENUES (EXPENSES)													
Interest earnings and unrealized investment gains (losses)		8,311		69,900		64,152		1,139		4,007	-		147,509
Gain (loss) on sale of assets		(626)		37,375		-		-		-	(624,609)		(587,860)
Other nonoperating revenues		(104)		-		-		-		-	2,488		2,384
Reimbursement of prior year expense		-		-		291,205		-		-	-		291,205
Intergovernmental revenue		18,090		14,132		-		15,024		-	179,282		226,528
Interest expense and debt issuance costs		-		-		-		-		-	 (229,602)		(229,602)
Total non-operating revenue (expenses)		25,671		121,407		355,357		16,163		4,007	 (672,441)		(149,836)
Income (loss) before transfers		(528,931)		1,268,679		(169,390)		108,912		(291,373)	(350,798)		37,099
Transfers in		564,300		519,146		114,050		-		632,475	-		1,829,971
Transfers out		(3,400)		(578,250)		-		(200,910)		-	 (120,815)		(903,375)
Change in net position		31,969		1,209,575		(55,340)		(91,998)		341,102	(471,613)		963,695
Total net position - beginning		1,490,196		12,026,015		7,220,124		(137,482)		(451,140)	 (1,713,807)		18,433,906
Total net position - ending	\$	1,522,165	\$	13,235,590	\$	7,164,784	\$	(229,480)	\$	(110,038)	\$ (2,185,420)	\$	19,397,601

## BOROUGH OF CHAMBERSBURG Statement of Cash Flows – Internal Service Funds Year Ended December 31, 2020

	Sto	ores Fund	Motor Equipment Self Insurance Fund Fund		Worker's Engineering Compensation Fund Fund			Administrative Services Fund			Total		
Cash flows from operating activities:													
Interfund services provided	\$	245,407	\$	3,417,975	\$ 332,019	\$	545,680	\$	-	\$	6,637,112	\$	11,178,193
Payments to suppliers		(154,408)		(1,012,893)	(863,758)		(117,924)		(386,247)		(1,441,838)		(3,977,068)
Payments to and on behalf of employees		(598,440)		(551,411)	-		(326,634)		(6,696)		(4,687,649)		(6,170,830)
Refund received for health insurance		-		-	 291,205		-		- (202.042)		-		291,205
Net cash provided (used) by operating activities		(507,441)		1,853,671	 (240,534)		101,122		(392,943)		507,625		1,321,500
Cash flows from capital and related financing activities:													
Proceeds from capital debt		-		-	-		-		-		-		-
Purchase of capital assets		-		(765,058)	-		-		-		(37,612)		(802,670)
Proceeds from sale of capital assets		-		37,375	-		-		-		-		37,375
Principal paid on capital debt		-		-	-		-		-		(299,051)		(299,051)
Interest and fiscal charges paid on capital debt		-		-	 -		-		-		(229,602)		(229,602)
Net cash provided (used) by capital and related financing activities		-		(727,683)	 -				-		(566,265)		(1,293,948)
Cash flows from non-capital financing activities:													
Transfer from other funds		564,300		519,146	114,050		-		632,475		-		1,829,971
Transfer to other funds		(3,400)		(578,250)	-		(200,910)		-		(120,815)		(903,375)
Grants received		15,898		13,567	 -		15,024		-		124,011		168,500
Net cash provided (used) by non-capital financing activities		576,798		(45,537)	 114,050		(185,886)		632,475		3,196		1,095,096
Cash flows from investing activities:													
Interest and dividends received		6,058		59,046	57,034		1,568		2,274		-		125,980
Net cash provided (used) by investing activities		6,058		59,046	 57,034		1,568		2,274		-	_	125,980
Net increase (decrease) in cash and cash equivalents		75,415		1,139,497	(69,450)		(83,196)		241,806		(55,444)		1,248,628
Market appreciation (depreciation) (*)		2,779		17,894	16,332		127		1,290		-		38,422
Total increase (decrease) in cash and cash equivalents		78,194		1,157,391	 (53,118)		(83,069)		243,096		(55,444)		1,287,050
Cash and equity in pooled cash and investments													
- beginning of the year		537,370		7,333,872	 7,308,442		313,688				567,314		16,060,686
Cash and equity in pooled cash and investments - end of the year	\$	615,564	\$	8,491,263	\$ 7,255,324	\$	230,619	\$	243,096	\$	511,870	\$	17,347,736

(\*) Cash and equity in pooled cash and investments includes various investments held by the Borough. The market appreciation (depreciation) represents that unrealized gain (loss) on these investments.

## BOROUGH OF CHAMBERSBURG Statement of Cash Flows – Internal Service Funds (Continued) Year Ended December 31, 2020

			Motor Equipment	Se	elf Insurance	Engineering	Worker's Compensation	Administrative	
	St	ores Fund	Fund		Fund	Fund	Fund	Services Fund	Total
Reconciliation of income from operations to net cash provided									
(used) by operating activities									
Operating income (loss)	\$	(554,602)	\$ 1,147,272	\$	(524,747)	\$ 92,749	\$ (295,380)	\$ 321,643	\$ 186,935
Adjustments to reconcile operating income to net cash									
provided (used) by operating activities:									
Depreciation and amortization expense		140	724,445		-	5,542	-	287,599	1,017,726
Miscellaneous nonoperating income		(103)	-		-	-	-	2,488	2,385
(Increase) decrease in:									
Accounts receivable		(5)	-		-	-	-	-	(5)
Inventories		19,639	674		-	-	-	-	20,313
Prepaid expenses		(10,185)	(8,791	)	-	-	-	-	(18,976)
Increase (decrease) in:									
Accounts payable and accrued expenses		26,105	(11,546	)	(6,992)	(6,664)	(52,692)	(49,093)	(100,882)
Net pension liability and related deferred outflows and inflows		4,206	(5,602	)	-	(5,972)	-	(115,771)	(123,139)
Net OPEB liability and related deferred outflows and inflows		7,364	7,219		-	15,467	-	60,759	90,809
Due to other funds		-	-		-	-	(44,871)	-	(44,871)
Refund received for health insurance		-			291,205	-			291,205
Net cash provided (used) by operating activities	\$	(507,441)	\$ 1,853,671	\$	(240,534)	\$ 101,122	\$ (392,943)	\$ 507,625	\$ 1,321,500

(\*) Cash and equity in pooled cash and investments includes various investments held by the Borough. The market appreciation (depreciation) represents that unrealized gain (loss) on these investments.

Trust Funds are used to account for assets held by the Borough in a trustee capacity.

**Police Pension Fund** – This fund is used to account for the accumulation of resources for pension benefit payments to qualified public safety (police) employees.

**Bargaining and Administrative Employees Pension Fund** – This fund is used to account for the accumulation of resources for pension benefit payments to qualified employees of the Borough other than police or fire department employees.

**Firemen's Pension Fund** – This fund is used to account for the accumulation of resources for pension benefit payments to qualified Fire Department employees.

# BOROUGH OF CHAMBERSBURG Combining Statement of Fiduciary Net Position - Pension Trust Funds December 31, 2020

	Firemen nsion Fund	Ро	lice Pension Fund	Ac	rgaining and Iministrative Employees ension Fund	otal Pension Trust Funds
ASSETS						
Cash and cash equivalents	\$ 15,481	\$	83,713	\$	122,670	\$ 221,864
Mutual funds - Corporate bonds	2,746,245		4,752,046		8,054,008	15,552,299
Mutual funds - Stocks	5,707,462		9,889,370		16,758,602	32,355,434
Mutual funds - Real estate securities	254,000		439,725		745,229	1,438,954
Employee contribution receivable	 7,470		4,239		25,474	 37,183
Total assets	\$ 8,730,658	\$	15,169,093	\$	25,705,983	\$ 49,605,734
LIABILITIES						
Accounts payable	\$ -	\$	-	\$	944	\$ 944
Total liabilities	 -				944	 944
NET POSITION						
Net position restricted for pensions	 8,730,658		15,169,093		25,705,039	 49,604,790
Total liabilities and net position	\$ 8,730,658	\$	15,169,093	\$	25,705,983	\$ 49,605,734

# BOROUGH OF CHAMBERSBURG Combining Statement of Changes in Fiduciary Net Position - Pension Trust Funds Year Ended December 31, 2020

	Firemen Pension Fund			lice Pension Fund	Bargaining and Administrative Employees Pension Fund			tal Pension rust Funds
ADDITIONS								
Contributions								
Employer	\$	382,766	\$	615,582	\$	818,752	\$	1,817,100
Plan member		129,166		117,321		646,823		893,310
Total contributions		511,932		732,903		1,465,575		2,710,410
Investment income								
Net appreciation in fair value of								
investments and gains on sale of investments		801,938		1,386,362		2,379,089		4,567,389
Interest, dividends and other		152,790		272,725		459,618		885,133
Total net investment earnings		954,728		1,659,087		2,838,707		5,452,522
Total additions		1,466,660		2,391,990		4,304,282		8,162,932
DEDUCTIONS								
Benefits		231,499		1,051,405		1,630,521		2,913,425
Administrative expenses		17,635		25,664		40,062		83,361
Total deductions		249,134		1,077,069		1,670,583		2,996,786
Change in net position		1,217,526		1,314,921		2,633,699		5,166,146
Net position - beginning		7,513,132		13,854,172		23,071,340		44,438,644
Net position - ending	\$	8,730,658	\$	15,169,093	\$	25,705,039	\$	49,604,790

## **BOROUGH OF CHAMBERSBURG** Schedule of Taxes Receivable Year Ended December 31, 2020

		General Purpose		Fire		Ree	creation
Assessed valuation of real property	\$	207,001,370		\$ 207,001,370		\$ 20	07,001,370
Add: Additions Less: Reductions and exonerations		557,851 267,960		557,851 267,960			557,851 267,960
Adjusted assessment		207,291,261		207,291,261		20	)7,291,261
Tax rate	_	24.0	mills	3.0	mills		3.0
Total tax levied		4,974,990		621,874			621,874
Add: Penalties Less: Discounts Collections	_	22,547 (93,269) (4,678,485)		2,819 (11,659 (584,811	)		2,819 (11,659) (584,811)
2020 taxes receivable - December 31, 2020		225,783		28,223			28,223
Prior years' taxes	_	138,351		19,802			16,172
Total taxes receivable - December 31, 2020	\$	364,134		\$ 48,025		\$	44,395

# Statistical Section

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# STATISTICAL SECTION UNAUDITED

This section of the Borough of Chambersburg's comprehensive annual financial report presents detailed information as a context for the understanding what the information in the financial statements, not disclosures, and required supplementary information says about the municipality's overall financial health.

Contents	Page(s)
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the municipality's financial performance and well-being have changed over time.	103 - 109
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the municipality's most significant local revenue sources, the property tax, and the earned income tax.	110 - 115
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the municipality's current levels of outstanding debt and the municipality's ability to issue additional debt in the future.	116 - 120
<b>Demographic and Economic Information</b> These schedules offer economic and demographic indicators to help the reader understand the environment within which the municipality's financial activities take place.	121 - 122
<b>Operating Information</b> These schedules contain service information and infrastructure data to help the reader understand how the information in the municipality's financial report relates to the services the municipality provides and the activities it performs.	123 - 125

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

# **FINANCIAL TRENDS**

These schedules contain trend information to help the reader understand how the Borough's financial performance and well-being have changed over time. These schedules include:

Net Position by Component	Schedule 1
Changes in Net Position	Schedule 2
Fund Balances - Governmental Funds	Schedule 3
Changes in Fund Balances - Governmental Funds	Schedule 4
Program Revenues by Function	Schedule 5
Tax Revenues by Source - Governmental Funds	Schedule 6

#### Schedule 1 Borough of Chambersburg, PA Net Position By Component Last Ten Years (accrual basis of accounting)

	2020 (c)	2019	2018 (b)	2017	2016	2015	2014	2013	2012 (a)	2011
Governmental activities										
Net investment in capital assets	\$ 22,115,169	\$ 23,200,125	\$ 22,901,661	\$ 22,392,162	\$ 21,924,750	\$ 20,494,089	\$ 22,850,486	\$ 22,561,919	\$ 22,217,709	\$ 25,275,852
Restricted	7,897,042	7,272,595	8,199,300	6,915,510	6,540,937	5,972,633	5,431,916	3,975,045	3,852,332	3,769,761
Unrestricted	(835,241)	(3,082,801)	(3,823,656)	(2,150,736)	(1,256,732)	132,897	4,514,636	5,173,101	3,952,283	4,633,198
Total governmental activities net position	29,176,970	27,389,919	27,277,305	27,156,936	27,208,955	26,599,619	32,797,038	31,710,065	30,022,324	33,678,811
Business-type activities	110 504 540	115 110 010	115 (01.1(0	110 051 500	11(010111	444 004 005	04046044	05 000 505	04.044.505	54 400 504
Net investment in capital assets	113,784,569	115,442,810	115,631,163	119,251,728	116,310,111	111,221,937	94,346,244	85,933,597	81,864,727	76,493,701
Restricted	-	-	-	-	-	-	-	-	-	-
Unrestricted	41,422,764	39,694,968	39,936,619	36,970,431	36,466,775	38,851,232	43,395,900	35,802,218	30,945,382	30,885,875
Total business-type activities net position	155,207,333	155,137,778	155,567,782	156,222,159	152,776,886	150,073,169	137,742,144	121,735,815	112,810,109	107,379,576
Primary government										
Net investment in capital assets	135,899,738	138,642,935	138,532,824	141,643,890	138,234,861	131,716,026	117,196,730	108,495,516	104,082,436	101,769,553
Restricted	7,897,042	7,272,595	8,199,300	6,915,510	6,540,937	5,972,633	5,431,916	3,975,045	3,852,332	3,769,761
Unrestricted	40,587,523	36,612,167	36,112,963	34,819,695	35,210,043	38,984,129	47,910,536	40,975,319	34,897,665	35,519,073
Total primary government net position	\$ 184,384,303	\$182,527,697	\$ 182,845,087	\$183,379,095	\$179,985,841	\$176,672,788	\$170,539,182	\$153,445,880	\$142,832,433	\$141,058,387

(a) During 2012, the Borough implemented items previously reported as assets and liabilities provisions of GASB 65 which changed how bond issue costs were recorded. Prior year amounts have not been restated and are shown based on the reporting requirements prior to the implementation of GASB 65.

(b) During 2018, the Borough implemented accounting and financial reporting for postemployment benefits other than pensions provisions of GASB 75. Prior year amounts have not been restated and are shown based on the reporting requirement prior to the implementation of GASB 75.

(c) During 2020, the Borough implemented GASB 84, which changed the way certain fiduciary activities were recorded. Prior year amounts have not been restated and are shown based on the reporting requirement prior to the implementation of GASB 84.

#### Schedule 2 Borough of Chambersburg, PA Changes in Net Position Last Ten Years (accrual basis of accounting)

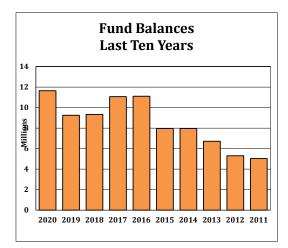
	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Expenses Governmental activities										
General government	\$ 2,526,221	\$ 2,309,817	\$ 2,310,568	\$ 2,294,640	\$ 2,163,331	\$ 1,308,686	\$ 1,871,895	\$ 1,632,713	\$ 1,696,708	\$ 1,460,984
Public safety	\$ 2,520,221 11,212,547	\$ 2,309,817 11,233,362	\$ 2,310,308 10,833,457	\$ 2,294,040 9,477,333	\$ 2,103,331 8,993,278	\$ 1,508,686	\$ 1,871,895	\$ 1,032,713 7,882,241	\$ 1,690,708 7,697,570	\$ 1,400,984
Public works	1,707,400	2,298,715	1,834,124	1,673,405	1,658,783	1,483,408	1,728,115	1,814,913	1,655,579	2,315,450
Culture and recreation	1,366,457	1,504,825	1,322,566	1,413,812	1,690,579	1,561,445	1,383,781	1,378,850	1,353,831	1,442,428
Community development	1,300,437	641,838	836,338	286,185	962,778	309,197	498,846	655,614	539,858	776,979
Interest expense and debt issuance costs	27,312	42,217	60,526	92,027	56,212	309,197	490,040	055,014	337,030	//0,9/9
Total governmental activities expenses	17,016,954	18,030,774	17,197,579	15,237,402	15,524,961	13,385,466	13,527,594	13,364,331	12,943,546	14,270,497
Total governmental activities expenses	17,010,754	10,030,774	17,177,577	13,237,402	15,524,701	15,505,400	15,527,574	15,504,551	12,745,540	14,270,477
Business-type activities										
Electric	24,023,259	28,115,878	28,240,579	25,729,659	26,383,643	26,082,326	27,588,665	25,296,812	32,925,694	33,550,331
Gas	5,760,745	6,790,538	6,762,534	5,564,198	5,089,708	5,513,289	7,263,637	7,033,202	6,531,657	7,136,724
Water	4,779,583	4,093,906	3,639,107	3,462,915	7,047,612	3,394,584	3,296,954	3,123,219	2,950,841	2,898,515
Sewer	8,434,520	9,756,565	9,729,758	7,981,669	6,290,729	5,891,206	5,555,216	5,185,515	5,260,073	5,283,679
Swimming pool	998,616	1,144,533	843,447	-	163,013	-	-	-	-	-
Sanitation	3,239,985	3,348,653	3,106,776	2,857,397	2,984,839	2,493,738	2,465,248	2,322,274	2,205,691	2,274,672
Parking, traffic and street lights	1,224,552	1,204,108	1,240,160	998,553	987,489	968,851	857,249	761,190	760,007	173,881
Storm Sewer	498,927	580,002	383,574	389,564	370,805	264,641	-		-	-
Total business-type activities expenses	48,960,187	55,034,183	53,945,935	46,983,955	49,317,838	44,608,635	47,026,969	43,722,212	50,633,963	51,317,802
Total primary government expenses	\$ 65,977,141	\$ 73,064,957	\$ 71,143,514	\$ 62,221,357	\$ 64,842,799	\$ 57,994,101	\$ 60,554,563	\$ 57,086,543	\$ 63,577,509	\$ 65,588,299
÷	\$ 477.850	\$ 473.285	\$ 505.679	\$ 572.926	¢ =22.224	\$ 471.697	\$ 360.506	¢ 455521	\$ 334.574	\$ 404.010
Charges for services										
General government	, ,	,			\$ 532,334	, ,		\$ 455,531		,
Public safety	2,866,093	2,005,498	1,855,468	1,941,723	1,874,555	1,883,333	1,997,494	1,717,115	1,692,575	1,394,915
Public works	1,663	9,810	5,720	3,770	2,650	2,695	1,784	1,845	806	2,391
Culture and recreation	106,227	204,366	188,537	216,967	417,064	365,388	355,229	402,534	438,791	412,401
Community development	-	-	-	-	-	-	-	-	-	-
Interest expense and debt issuance costs	-	-	-	1 701 000	-	-	-	-	-	-
Operating grants and contributions	2,669,592	2,375,110	2,446,371	1,781,090	2,614,177	1,688,126 253,796	2,431,255	2,746,623	2,089,208	2,189,108
Capital grants and contributions Total governmental activities program revenues	79,490 6,200,915	529,058 5,597,127	148,045 5,149,820	42,044 4,558,520	346,069 5,786,849	4,665,035	964,645 6,110,913	1,325,376 6,649,024	171,505 4,727,459	511,286 4,914,111
Total governmental activities program revenues	0,200,915	5,597,127	5,149,620	4,550,520	3,780,849	4,005,055	0,110,913	0,049,024	4,727,435	4,914,111
Business-type activities Charges for services										
Electric	27,661,278	29,104,394	29,785,076	28,452,711	29,385,789	30,286,293	31,695,974	31,914,866	31,823,441	32,243,631
Gas	7,136,435	7,890,056	7,772,848	6,838,981	5,470,742	6,261,957	9,105,354	8,273,829	7,368,579	7,812,764
Water	3,730,901	3,675,609	4,026,888	3,638,154	3,356,786	3,142,529	3,150,530	3,101,815	3,460,555	3,075,317
Sewer	7,110,699	6,973,566	6,642,974	6,633,050	5,864,946	5,567,270	5,376,373	5,507,845	5,317,072	5,084,952
Swimming pool	373,201	637,857	570,671	2,987	-	5,507,270	-	-	5,517,072	-
Sanitation	3,474,556	3,123,263	3,065,612	3,057,311	2,966,732	2,440,813	2,475,937	2,452,154	1,997,409	2,032,789
Parking, traffic and street lights	115,045	199,091	345,217	141,881	153,300	197,041	206,656	179,281	168,168	182,707
Storm Sewer	576,827	410,513	403,705	397,739	296,377	295,362	200,030		100,100	
Operating grants and contributions	976,785	756,431	979,885	328,881	385,322	239,650	284,758	264,847	139,192	518,395
Capital grants and contributions	156,694	1,371,007	15,615	2,179,904	7,141,427	11,740,114	11,506,390	2,484,348	3,643,331	1,195,252
Total business-type activities program revenues	51,312,421	54,141,787	53,608,491	51,671,599	55,021,421	60,171,029	63,801,972	54,178,985	53,917,747	52,145,807
		· · · · · · ·								
Total primary government program revenues	\$ 57,513,336	\$ 59,738,914	\$ 58,758,311	\$ 56,230,119	\$ 60,808,270	\$ 64,836,064	\$ 69,912,885	\$ 60,828,009	\$ 58,645,206	\$ 57,059,918

#### Schedule 2 Borough of Chambersburg, PA Changes in Net Position (Continued) Last Ten Years (accrual basis of accounting)

		2020	2019		2018	2017	2016	2015	2014	2013	2012	2011
Net (expense)/revenue												
Governmental activities	\$	(10,816,039)	\$ (12,433,647	) \$	(12,047,759)	\$ (10,678,882)	\$ (9,738,112)	\$ (8,720,431)	\$ (7,416,681)	\$ (6,715,307)	\$ (8,216,087)	\$ (9,356,386)
Business-type activities	Ψ	2,352,234	(892,396	· ·	(337,444)	4,687,644	5,703,583	15,562,394	16,775,003	10,456,773	3,283,784	828,005
Total primary government net expenses	\$	(8,463,805)	\$ (13,326,043		(12,385,203)	\$ (5,991,238)	\$ (4,034,529)	\$ 6,841,963	\$ 9,358,322	\$ 3,741,466	\$ (4,932,303)	\$ (8,528,381)
General revenues and other changes in net position												
Governmental activities												
Taxes												
Property taxes, levied for general purposes	\$	4,909,050	\$ 4,925,542	\$	4,874,490	\$ 4,647,594	\$ 4,651,001	\$ 4,142,267	\$ 4,079,972	\$ 3,871,122	\$ 3,860,019	\$ 3,797,204
Real estate transfer tax		1,217,623	1,330,528		527,862	467,067	649,324	779,004	317,334	261,049	296,618	265,172
Earned income tax		631,580	571,571		2,179,319	1,999,358	2,130,470	1,853,327	1,840,955	1,804,341	1,753,574	1,561,233
Local services tax		2,291,675	2,254,401		879,616	824,411	921,024	702,097	797,699	729,747	747,799	744,131
Property taxes, levied for specific purposes		808,573	851,113		1,278,483	504,460	503,954	491,328	486,642	-	-	-
Other taxes		74,371	87,937		91,285	90,970	82,118	74,975	60,819	62,682	14,803	14,213
Gain on sale of assets		-	-		-	-	-	-	-	(13,184)	-	-
Unrestricted contributions and grants		-	-		-	-	-	-	-	-	-	-
Unrestricted investment earnings		123,411	546,761		214,420	149,219	2,108	35,331	20,707	11,165	19,745	40,144
Miscellaneous income		468,005	80,565		16,603	36,190	25,245	39,477	16,612	29,829	10,557	51,117
Transfer of capital assets		-	-		-	-	-	(3,076,765)	-	-	-	-
Transfers		2,233,411	1,897,843		1,953,168	1,907,594	1,632,974	2,323,202	882,914	1,646,297	(2,143,515)	1,997,019
Total governmental activities	\$	12,757,699	\$ 12,546,261	\$	12,015,246	\$ 10,626,863	\$ 10,598,218	\$ 7,364,243	\$ 8,503,654	\$ 8,403,048	\$ 4,559,600	\$ 8,470,233
Business-type activities												
Unrestricted investment earnings	\$	617,561	\$ 2,262,408	\$	753,807	\$ 604,900	\$ (1,158)	\$ 101,695	\$ 90,602	\$ 41,143	\$ 60,705	\$ 125,701
Miscellaneous income		56,887	97,827		67,518	60,323	50,670	30,679	23,638	74,087	42,013	103,241
Transfer of capital assets					-	-	-	3,076,765	-	-	-	-
Transfers		(2,233,411)	(1,897,843	)	(1,953,168)	(1,907,594)	(1,632,974)	(2,323,202)	(882,914)	(1,646,297)	2,143,515	(1,997,019)
Total business-type activities	\$	(1,558,963)	\$ 462,392	\$	(1,131,843)	\$ (1,242,371)	\$ (1,583,462)	\$ 885,937	\$ (768,674)	\$ (1,531,067)	\$ 2,246,233	\$ (1,768,077)
Total primary government	\$	11,198,736	\$ 13,008,653	\$	10,883,403	\$ 9,384,492	\$ 9,014,756	\$ 8,250,180	\$ 7,734,980	\$ 6,871,981	\$ 6,805,833	\$ 6,702,156
Change in net position												
Governmental activities		1,941,660	112,614		(32,513)	(52,019)	860,106	(1,356,188)	1,086,973	1,687,741	(3,656,487)	(886,153)
Business-type activities		793,271	(430,004	)	(1,469,287)	3,445,273	4,120,121	16,448,331	16,006,329	8,925,706	5,530,017	(940,072)
Total primary government change in net position	\$	2,734,931	\$ (317,390	) \$	(1,501,800)	\$ 3,393,254	\$ 4,980,227	\$ 15,092,143	\$ 17,093,302	\$ 10,613,447	\$ 1,873,530	\$ (1,826,225)

#### Schedule 3 Borough of Chambersburg, PA Fund Balances - Governmental Funds Last Ten Years (modified accrual basis of accounting)

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
General fund										
Unassigned	\$ 3,751,167	\$ 1,975,135	\$ 1,827,338	\$ 1,678,221	\$ 2,083,562	\$1,993,240	\$2,532,654	\$2,746,679	\$1,450,260	\$1,259,687
Total general fund	3,751,167	1,975,135	1,827,338	1,678,221	2,083,562	1,993,240	2,532,654	2,746,679	1,450,260	1,259,687
All other governmental funds										
Nonspendable for long term receivables	-	-	-	-	2,553,604	203,916	229,855	241,387	237,186	249,133
Restricted	7,897,035	7,272,595	7,500,763	9,395,181	6,468,551	5,768,717	5,202,061	3,733,658	3,615,146	3,520,628
Total all other governmental funds	7,897,035	7,272,595	7,500,763	9,395,181	9,022,155	5,972,633	5,431,916	3,975,045	3,852,332	3,769,761
Total governmental funds	\$ 11,648,202	\$ 9,247,730	\$ 9,328,101	\$11,073,402	\$11,105,717	\$7,965,873	\$7,964,570	\$6,721,724	\$5,302,592	\$5,029,448



#### Schedule 4 Borough of Chambersburg, PA Changes in Fund Balances - Governmental Funds Last Ten Years (modified accrual basis of accounting)

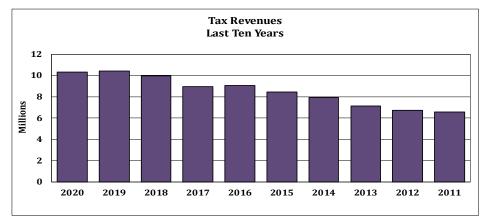
	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
	2020	2017	2010	2017	2010	2013	2014	2013	2012	2011
REVENUES										
Real estate taxes	\$ 6,281,391	\$ 6,410,379	\$ 6,165,850	\$ 5,236,759	\$ 5,203,376	\$ 4,640,063	\$ 4,698,871	\$ 3,991,164	\$ 3,783,960	\$ 3,754,875
Local enabling taxes	3,670,098	3,687,425	3,461,434	3,309,731	3,523,969	3,500,815	2,970,211	2,780,009	2,588,481	2,602,256
Licenses and permits	459,418	465,688	416,535	501,057	450,972	380,070	332,478	381,972	349,126	320,776
Fines and forfeits	138,118	163,345	163,076	152,342	162,220	174,703	182,691	169,126	147,438	122,283
Investment earnings and unrealized investment gains (losses)	83,333	389,448	154,467	107,624	4,723	27,537	13,914	7,363	12,817	22,777
Intergovernmental	2,649,087	2,420,486	2,436,541	1,753,564	2,949,843	1,939,468	3,357,515	3,674,830	2,055,872	2,418,840
Charges for services	2,669,553	1,930,873	1,839,269	1,881,459	2,078,112	2,016,983	2,062,651	1,844,936	1,840,196	1,638,809
Miscellaneous	673,429	248,777	310,857	304,994	200,400	212,589	187,075	257,232	220,524	297,500
Contributions and donations	-		-			71,190	4,636	349,025	124,660	134,832
Total revenues	16,624,427	15,716,421	14,948,029	13,247,530	14,573,615	12,963,418	13,810,042	13,455,657	11,123,074	11,312,948
			· · · ·		· · · ·		,	,		· · · ·
EXPENDITURES										
Current:										
General government	1,861,164	1,502,941	1,757,702	1,585,185	1,872,101	1,512,044	1,321,670	1,287,815	1,098,876	1,106,857
Public safety										
Police deparment	5,259,465	4,926,420	4,722,850	4,915,151	4,502,431	4,480,390	4,175,714	3,980,135	4,065,329	4,230,668
Emergency services	5,559,600	5,034,134	4,656,601	3,852,942	3,948,697	3,741,239	3,581,379	3,396,910	3,210,618	2,412,176
Planning and zoning	749,548	619,356	611,478	580,913	556,019	527,330	432,463	474,599	329,461	537,731
General health and ambulance service	-	-	-	-	-	-	-	-	-	1,053,206
Public works										
Highways	1,000,607	2,841,386	3,393,966	2,348,063	2,943,465	2,405,159	2,591,445	2,396,425	1,442,803	1,447,497
Parking, traffic control, and transit system	-	-	-	-	-	-	-	-	-	476,187
Culture and recreation	1,114,439	2,093,053	1,859,422	1,368,958	1,509,699	1,486,241	1,508,108	1,220,489	1,164,260	1,555,752
Community development	79,315	578,277	175,058	90,258	664,353	258,376	237,696	681,306	521,509	568,877
Bond reallocation	-	-	(1,177,163)	-	-	-	-	-	-	-
Debt service										
Principal	44,095	42,738	79,313	1,282	-	-	-	-	-	-
Interest	30,903	45,819	61,758	67,442	-	-	-	-	-	-
Total expenditures	15,699,136	17,684,124	16,140,985	14,810,194	15,996,765	14,410,779	13,848,475	13,437,679	11,832,856	13,388,951
Excess (deficiency) of revenues over expenditures	925,291	(1,967,703)	(1,192,956)	(1,562,664)	(1,423,150)	(1,447,361)	(38,433)	17,978	(709,782)	(2,076,003)
							(==,==)			
OTHER FINANCING COURCES (USES)										
OTHER FINANCING SOURCES (USES)					0 500 000					
Issuance of long term financing	-	-	-	-	2,500,000	-	-	-	-	-
Bond premium	-	-	-	-	26,457	-	-	-	-	-
Transfers in (out)	1,574,262	1,762,332	1,801,981	1,530,349	2,332,546	1,880,728	1,281,279	1,401,154	982,926	1,598,000
Total other financing sources and uses	1,574,262	1,762,332	1,801,981	1,530,349	4,859,003	1,880,728	1,281,279	1,401,154	982,926	1,598,000
Net change in fund balances	\$ 2,499,553	\$ (205,371)	\$ 609,025	\$ (32,315)	\$ 3,435,853	\$ 433,367	\$ 1,242,846	\$ 1,419,132	\$ 273,144	\$ (478,003)
Debt service as a percentage of non-capital expenditures	0.49%	0.58%	1.06%	0.52%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Debt service as a percentage of total expenditures	0.48%	0.50%	0.87%	0.46%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

#### Schedule 5 Borough of Chambersburg, PA Program Revenues by Function Last Ten Years (accrual basis of accounting)

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Function/Program										
Governmental activities										
General government	\$ 574,078	\$ 523,299	\$ 552,302	\$ 611,628	\$ 571,757	\$ 509,291	\$ 394,215	\$ 488,079	\$ 366,191	\$ 1,297,380
Public safety	4,590,305	2,982,806	2,657,455	2,739,885	3,255,179	2,641,513	3,274,261	3,204,865	2,639,445	2,095,069
Public works	733,828	1,218,990	804,633	667,308	951,794	777,088	1,442,069	1,763,380	564,311	4,860
Culture and recreation	184,390	287,285	328,588	307,425	546,375	510,254	444,977	501,333	550,572	675,646
Community development	118,314	584,747	806,842	232,274	461,744	226,889	555,391	691,367	606,940	841,156
Subtotal governmental activities	6,200,915	5,597,127	5,149,820	4,558,520	5,786,849	4,665,035	6,110,913	6,649,024	4,727,459	4,914,111
Business-type activities										
Electric	27,751,332	29,169,265	29,852,876	28,520,022	29,439,209	30,362,435	31,747,722	31,982,784	32,759,537	32,517,943
Gas	7,758,438	7,968,093	7,802,151	6,903,776	5,522,223	6,301,368	9,182,534	8,388,751	7,530,410	7,913,084
Water	3,777,874	3,714,052	4,065,500	3,688,443	3,633,235	3,285,875	3,176,857	3,222,033	3,481,859	3,174,372
Sewer	7,293,639	8,326,263	6,700,742	8,568,501	12,701,697	17,022,054	16,925,664	7,925,879	7,933,656	6,235,990
Swimming pool	376,630	640,606	604,354	3,084	-	-	-	-	-	-
Sanitation	3,512,315	3,223,561	3,121,790	3,128,892	3,007,119	2,682,626	2,545,943	2,476,723	2,034,451	2,112,945
Parking, traffic and street lights	261,603	683,936	664,566	165,662	344,294	221,309	223,252	182,815	177,834	191,473
Storm sewer	580,590	416,011	796,512	693,219	373,644	295,362	-	-	-	-
Subtotal business type activities	51,312,421	54,141,787	53,608,491	51,671,599	55,021,421	60,171,029	63,801,972	54,178,985	53,917,747	52,145,807
Total primary government	\$ 57,513,336	\$ 59,738,914	\$ 58,758,311	\$ 56,230,119	\$ 60,808,270	\$ 64,836,064	\$ 69,912,885	\$ 60,828,009	\$ 58,645,206	\$ 57,059,918

#### Schedule 6 Borough of Chambersburg, PA Tax Revenues by Source - Governmental Funds Last Ten Years (modified accrual basis of accounting)

Fiscal					Real Estate	Earned	Local Services	Cable TV Franchise	Payments in Lieu	
Year		Real Estate	Fire Tax	Rec Tax	Transfer	Income	Tax	Fees	of Taxes	Total
2020		4,960,660	626,475	619,885	631,580	2,245,438	793,080	351,745	74,371	10,303,234
2019		4,983,967	723,909	614,566	571,571	2,260,255	855,599	329,370	87,937	10,427,174
2018	(2)	4,810,476	693,708	570,381	527,862	2,085,361	848,211	327,440	91,285	9,954,724
2017		4,642,262	503,527	-	467,067	2,007,026	835,638	370,183	90,970	8,916,673
2016		4,618,625	502,633	-	649,324	2,047,354	827,291	328,660	82,118	9,056,005
2015		4,079,891	485,197	-	779,004	1,933,081	788,730	306,487	74,975	8,447,365
2014	(1)	4,170,114	467,938	-	317,334	1,879,124	773,753	246,599	60,819	7,915,681
2013		3,928,482	-	-	261,049	1,771,072	747,888	324,337	62,682	7,095,510
2012		3,769,157	-	-	296,618	1,571,261	720,602	315,504	14,803	6,687,945
2011		3,740,662	-	-	265,172	1,499,019	702,064	313,867	14,213	6,534,997



(1) Beginning in 2014, the Borough assessed the Fire Tax.

(2) Beginning in 2018, the Borough assessed the Rec and Ambulance Tax.

Source: Borough of Chambersburg Finance Department.

# **REVENUE CAPACITY**

These schedules contain trend information to help the reader assess the Borough's most significant local revenue source, the property tax. These schedules include:

Property Tax Rates - Direct and Overlapping Governments	Schedule 7
Assessed Value and Actual Value of Taxable Property	Schedule 8
Principal Taxpayers	Schedule 9
Property Tax Levies and Collections	Schedule 10
Municipal Earned Income Tax Revenue Base and Collections	Schedule 11
Earned Income Tax Statistics	Schedule 12

#### Schedule 7 Borough of Chambersburg, PA Property Tax Rates - Direct and Overlapping Governments Last Ten Years

		<direct< th=""><th>Rate&gt;</th><th></th><th></th><th>&lt;0'</th><th>verlapping</th><th>Debt&gt;</th></direct<>	Rate>			<0'	verlapping	Debt>
Tax Year		General Real Estate Tax	Fire Tax	Recretation Tax	Total Direct	Chambersburg Area Sch Dist	Franklin County	Franklin County Library
2020		24.00	3.00	3.00	30.00	118.93	29.10	1.30
2019		24.00	3.50	3.00	30.50	115.02	29.10	1.05
2018	(2)	24.00	3.50	3.00	30.50	109.65	27.60	1.05
2017		23.00	2.50	0.00	25.50	105.94	27.60	1.05
2016		23.00	2.50	0.00	25.50	101.38	27.60	1.05
2015		21.00	2.50	0.00	23.50	98.43	25.65	1.05
2014	(1)	21.00	2.50	0.00	23.50	96.12	25.65	1.05
2013		20.00	0.00	0.00	20.00	93.69	25.65	1.05
2012		20.00	0.00	0.00	20.00	92.76	25.15	0.8
2011		20.00	0.00	0.00	20.00	92.76	25.15	0.8

(1) Beginning in 2014, the Borough assessed the Fire Tax.

(2) Beginning in 2018, the Borough assessed the Recreation and Ambulance Tax.

Sources: Borough of Chambersburg Comprehensive Annual Report Chambersburg Area School District Annual Financial Report Franklin County Tax Assessment Office

#### Schedule 8 Borough of Chambersburg, PA Assessed Value and Actual Value of Taxable Property Last Ten Years

Fiscal Year Ended December 31,	Agricultural Property	Residential Property	Commercial Property	Industrial Property	Vacant Property	Tax Exempt Property	Total Estimated Assessed Value	Total Taxable Assessed Value	Chambersburg Municipal Millage Rate
2020	\$ 261,350	\$ 104,446,330	\$ 90,699,630	\$ 8,971,330	\$ 2,622,730	\$ 63,422,220	\$ 270,423,590	\$ 207,001,370	30.00
2019	260,750	103,229,980	90,313,750	8,964,040	2,561,670	64,230,330	269,560,520	205,330,190	30.50
2018	260,750	102,577,140	88,126,100	9,154,210	2,731,070	63,312,530	266,161,800	202,849,270	30.50
2017	260,750	101,871,080	87,433,470	9,154,210	2,694,580	63,321,240	264,735,330	201,414,090	25.50
2016	260,750	101,261,800	85,226,210	9,157,860	2,516,020	62,793,580	261,216,220	198,422,640	25.50
2015	261,890	100,769,600	84,626,080	9,781,880	2,354,460	51,816,300	249,610,210	197,793,910	23.50
2014	261,890	99,169,650	84,175,730	9,647,700	2,609,820	51,635,840	247,500,630	195,864,790	23.50
2013	261,890	98,871,380	83,431,360	9,021,630	2,654,140	51,986,140	246,226,540	194,240,400	20.00
2012	267,630	98,678,800	82,147,740	9,006,850	2,784,410	51,973,840	244,859,270	192,885,430	20.00
2011	267,630	98,098,920	80,602,420	9,296,000	2,802,080	51,726,140	242,793,190	191,067,050	20.00

Sources: Franklin County, PA Tax Assessor's Office

Borough of Chambersburg Comprehensive Annual Financial Report

## Schedule 9 Borough of Chambersburg, PA Principal Taxpayers December 31, 2020 and December 31, 2011

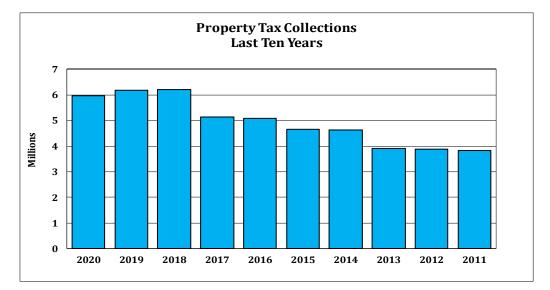
Taxpayer	Ac	1, 2020 Estimated tual Values of	Percentage Assessed		
	Rea	l Property (1)	Rank	Valuation	
Chambersburg Health Services/Chambersburg Hospital	\$	18,686,250	1	9.03%	
Menno Haven		6,111,570	2	2.95%	
Chambersburg MZL LLC		5,009,060	3	2.42%	
Exeter (formerly Icon Chambersburg)		3,626,640	4	1.75%	
Wilsey/Holsum LLC (Ventura)		2,849,540	5	1.38%	
ProLogis		2,199,600	6	1.06%	
Wayne Avenue Plaza		1,628,060	7	0.79%	
Cabot III		1,558,460	8	0.75%	
Chambersburg Cold Storage LP		1,491,010	9	0.72%	
Гапуа К. Nitterhouse		1,467,750	10	0.71%	
	\$	44,627,940		21.56%	

December 31, 2011									
Taxpayer	Act	Estimated tual Values of	Percentage of Assessed						
	Rea	l Property (1)	Rank	Valuation					
Chambersburg Hospital	\$	12,578,910	1	6.58%					
Menno Haven		5,485,100	2	2.87%					
Chambersburg Crossing LP		5,043,000	3	2.64%					
American Real Estate		2,340,650	4	1.23%					
Wilsey/Holsum LLC (Ventura)		2,219,730	5	1.16%					
ProLogis		1,780,100	6	0.93%					
Wayne Avenue Plaza		1,628,060	7	0.85%					
Chambersburg Cold Storage		1,491,010	8	0.78%					
Chambersburg Area Development Corporation		1,353,810	9	0.71%					
Tanya K. Nitterhouse		1,333,060	10	0.70%					
	\$	35,253,430		18.45%					
Total Taxable Assessed Valuation	\$	191,067,050							

Sources: Borough of Chambersburg Comprehensive Annual Financial Report Franklin County Assessor's Office

#### Schedule 10 Borough of Chambersburg, PA Property Tax Levies and Collections Last Ten Fiscal Years

Fiscal		Collections Fiscal Year			Total Collect	ions to Date
 Year Ended Dec 31,	 axes Levied for the fiscal Year	Amount	Percentage of Levy	ollections Subsequent Years	Amount	Percentage of Levy
2020	\$ 6,227,429	\$ 5,958,333	95.68%	\$ -	5,958,333	95.68%
2019	6,310,516	5,973,537	94.66%	203,433	6,176,970	97.88%
2018 (4)	6,228,091	5,894,675	94.65%	302,550	6,197,225	99.50%
2017	5,148,320	4,874,759	94.69%	271,667	5,146,426	99.96%
2016 (1)	5,078,752	4,819,617	94.90%	256,164	5,075,781	99.94%
2015	4,663,215	4,377,257	93.87%	283,758	4,661,015	99.95%
2014 (2)(3)	4,617,616	4,387,275	95.01%	229,318	4,616,593	99.98%
2013	3,897,692	3,650,686	93.66%	246,449	3,897,135	99.99%
2012	3,872,274	3,593,392	92.80%	278,374	3,871,766	99.99%
2011	3,821,341	3,523,898	92.22%	297,063	3,820,961	99.99%



(1) The Borough's property tax mill rate increased from 21.0 to 23.0, an increase of 9.52%.

(2) The Borough's property tax mill rate increased from 20.0 to 21.0, an increase of 5.00%.

(3) Beginning in 2014, the Borough assessed the Fire Tax.

(4) Beginning in 2018, the Borough assessed the Recreation and Ambulance Tax.

Source: Borough of Chambersburg Finance Department

## Schedule 11 Borough of Chambersburg, PA Municipal Earned Income Tax Revenue Base and Collections Last Ten Fiscal Years (modified accrual basis of accounting)

Fiscal Year	Tax Rate	I	otal Earned ncome Tax Collected	Refunds	Net Earned Income Tax Collected
2020	1.00%	\$	2,269,128	\$ 69,752	\$ 2,199,376
2019	1.00%		2,266,461	85,649	2,180,812
2018	1.00%		2,110,276	72,465	2,037,811
2017	1.00%		2,027,449	75,103	1,952,346
2016	1.00%		2,076,926	84,475	1,992,451
2015	1.00%		1,900,774	57,461	1,843,313
2014	1.00%		1,900,071	60,254	1,839,817
2013	1.00%		1,763,576	50,104	1,713,472
2012	1.00%		1,726,825	41,883	1,684,942
2011	1.00%		1,545,659	36,156	1,509,503

Source: Franklin County Area Tax Bureau

#### Schedule 12 Borough of Chambersburg, PA Earned Income Tax Statistics Last Ten Years

					Number of	tax filers				
Income Range	2019 (1)	2018	2017	2016	2015	2014	2013	2012	2011	2010
> \$1,000,000	4	5	2	1	3	0	1	1	0	0
\$500,000 - 999,999	8	8	12	14	8	14	6	15	12	12
\$200,000 - 499,000	74	68	64	66	55	67	58	45	64	65
\$100,000 - 199,000	313	306	287	270	211	232	187	183	192	198
\$50,000 - 99,000	1,873	1,806	1,800	1,780	1,466	1,583	1,347	1,365	1,453	1,442
<\$49,999	6,502	7,997	7,933	7,918	6,811	8,238	7,046	7,135	6,923	6,445
Total	8,774	10,190	10,098	10,049	8,554	10,134	8,645	8,744	8,644	8,162

				%	of total earned	income taxes p	aid			
Income Range	2019 (1)	2018	2017	2016	2015	2014	2013	2012	2011	2010
> \$1,000,000	1.36%	1.87%	0.73%	0.59%	1.27%	0.00%	0.37%	0.61%	0.00%	0.00%
\$500,000 - 999,999	1.58%	1.41%	2.17%	2.93%	1.83%	3.11%	1.53%	3.21%	2.76%	2.95%
\$200,000 - 499,000	6.54%	5.89%	5.21%	5.88%	6.19%	6.73%	6.75%	5.07%	6.85%	6.96%
\$100,000 - 199,000	12.04%	11.54%	10.63%	10.20%	9.45%	9.31%	8.73%	8.63%	8.64%	9.15%
\$50,000 - 99,000	37.18%	35.76%	35.26%	35.07%	34.48%	32.69%	32.73%	32.89%	32.50%	33.05%
<\$49,999	41.30%	43.53%	46.00%	45.33%	46.78%	48.16%	49.89%	49.59%	49.25%	47.89%
Total	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%
Total Personal Income	\$337,873,929	\$333,510,853	\$338,462,263	\$336,932,927	\$282,437,017	\$319,408,262	\$306,751,179	\$310,489,463	\$296,903,258	\$286,781,775

(1) Information for year ended 12/31/2020 not yet available Source: Franklin County Area Tax Bureau

# **DEBT CAPACITY**

These schedules contain trend information to help the reader assess the affordability of the Borough's current levels of outstanding debt and the Borough's ability to issue additional debt in the future. These schedules include:

Ratios of Outstanding Debt by Type	Schedule 13
Ratios of General Bonded Debt Outstanding	Schedule 14
Legal Debt Margin Information	Schedule 15
Computation of Direct and Overlapping Debt	Schedule 16
Debt Capacity Information - Pledged - Revenue Coverage	Schedule 17

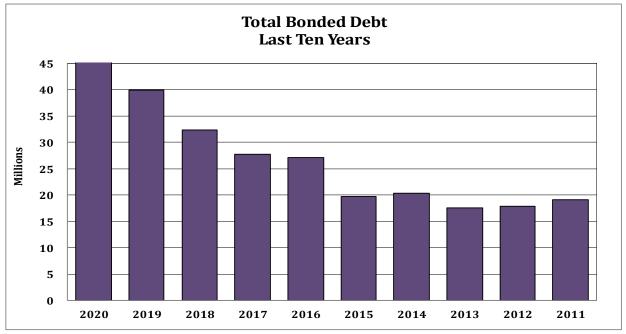
#### Schedule 13 Borough of Chambersburg, PA Ratios of Outstanding Debt by Type Last Ten Years

Gov	ernmental Activi	ities (1)							Business Type Ac	tivities (1)						
Fiscal Year	General Obligation Bonds	Administrative Services General Obligation Notes	Electric Department General Obligation Bonds	Electric Department General Obligation Notes	Gas Department General Obligation Notes	Sewer Treatment Plant General Obligation Bonds	Sewer Treatment Plant General Obligation Notes	Water Plant General Obligation Bonds	Water Plant Revenue Notes Payable (2)	Sanitation Department General Obligation Bonds	Sanitation Department General Obligation Notes	Swimming Pool General Obligation Bonds	Administrative Services General Obligation Notes	Total Primary Government	Percentage of Personal Income	Per Capita
2020	\$ 1,177,460	\$ 2,458,894	\$12,635,624	\$1,101,101	\$-	\$-	\$ 4,738,899	\$ 8,345,029	\$-	\$ 1,193,905	\$ 693,010	\$7,704,219	\$ 6,591,139	\$ 46,639,280	8.004% \$	2,164
2019	1,222,613	2,333,531	14,429,310	1,161,435	-	-	4,998,565	-		-	773,511	7,988,188	7,015,552	39,922,705	7.066%	1,888
2018	1,266,583	2,432,984	5,885,427	1,221,769	-	-	5,258,231	-		-	849,160	8,264,034	7,198,783	32,376,971	6.337%	1,540
2017	2,524,117	736,651	7,290,599	1,282,103	-	-	5,517,897	-		-	922,420	7,319,938	2,137,971	27,731,696	5.962%	1,328
2016	2,526,457	-	8,996,973	1,342,437	-	185,081	5,777,562	-	-	-	993,365	7,326,725	-	27,148,600	6.296%	1,312
2015	-	-	10,361,612	1,402,771	-	358,388	6,037,228	-		-	1,487,213	-	-	19,647,212	4.529%	950
2014	-	-	11,188,200	1,463,106	-	766,800	6,296,894	-	-	-	614,202	-	-	20,329,202	4.732%	987
2013	-	-	12,220,000	1,508,357	38,417	1,315,000	58,667	-	2,463,360	-	-	-	-	17,603,801	4.220%	858
2012	-	-	13,217,900	27,467	38,417	1,847,100	58,667	-	2,649,126	-	-	-	-	17,838,677	4.209%	873
2011	-	-	14,095,208	-	-	2,364,792	-	-	2,640,542	-	-	-	-	19,100,542	4.542%	942

Details regarding the Borough's outstanding debt can be found in the Note 5 in the current financial statements.
 Various water projects financed via the Commonwealth of Pennsylvania's Pennvest loan program.
 Source: Borough of Chambersburg Finance Department

## Schedule 14 Borough of Chambersburg, PA Ratios of General Bonded Debt Outstanding Last Ten Years

<b>General Bond</b>	led I	Debt Outstand	ding							
						Total				
		Net Non-	Lea	se rental		Primary	% of Ass	essed	De	bt per
	ele	ectoral debt		debt	G	overnment	Valuati	on	C	apita
2020	\$	46,639,280	\$	-	\$	46,639,280	2	22.53%	\$	2,164
2019		39,922,705		-		39,922,705	-	19.44%		1,888
2018		32,376,971		-		32,376,971	-	15.96%		1,540
2017		27,731,696		-		27,731,696	-	13.77%		1,328
2016		27,148,600		-		27,148,600	-	13.68%		1,312
2015		19,647,212		-		19,647,212		9.93%		950
2014		20,329,202		-		20,329,202	-	10.38%		987
2013		17,603,801		-		17,603,801		9.06%		858
2012		17,838,677		-		17,838,677		9.25%		873
2011		19,100,542		-		19,100,542	-	10.00%		942



Source: Borough of Chambersburg Finance Department.

## Schedule 15 Borough of Chambersburg, PA Legal Debt Margin Information Last Ten Years

## **General Bonded Debt Outstanding**

Fisca Year	l aver	hree year age revenue rowing base	Leg	al debt limit	Deb	Total ot Applicable to limit	-	al Debt rgin (1)	0	Debt gin %
2020	\$	67,407,971	\$	168,519,928	\$	46,639,280	\$ 12	1,880,648		72.32%
2019		65,870,111		164,675,278		39,922,705	12	4,752,573		75.76%
2018		64,522,316		161,305,789		32,376,971	12	8,928,818		79.93%
2017		62,572,053		156,430,133		27,731,696	12	8,698,437		82.27%
2016		62,459,273		156,148,183		27,148,600	12	8,999,583		82.61%
2015		60,905,538		152,263,844		19,647,212	13	2,616,632		87.10%
2014		59,486,469		148,716,173		20,329,202	12	8,386,971		86.33%
2013		58,000,270		145,000,675		17,603,801	12	7,396,874		87.86%
2012		58,064,147		145,160,368		17,838,677	12	7,321,691		87.71%
2011		57,836,427		144,591,068		19,100,542	12	5,490,526		86.79%

## (1) Legal Debt Margin: (12/31/2020)

а	Average revenues past 3 yrs	67,407,971	(\$202,332,226 / 3)
b	Legal debt limit (2.5 time average rev)	168,519,928	
с	Debt outstanding @ 12/31/2020	(46,639,280)	
	Legal Debt Margin (b-c)	\$ 121,880,648	

Source: Borough of Chambersburg Finance Department Note: Certain amounts in the schedule were restated due to reclassifications.

## Schedule 16 Borough of Chambersburg, PA Computation of Direct and Overlapping Debt December 31, 2020

Jurisdiction	Total Debt Outstanding	Estimated Percentage Applicable (a)	Amount Applicable To rough of Chbg
Direct Borough of Chambersburg (Governmental Activities)	\$ 3,636,354		\$ 3,636,354
<b>Overlapping</b> Chambersburg Area School District	139,335,000	28.4909%	39,697,749
County of Franklin	 69,312,000	13.5088%	 9,363,215
Total overlapping debt	 208,647,000		 49,060,964
Total	\$ 212,283,354		\$ 52,697,318

(a) The percentage of overlapping debt applicable is estimated using taxable property values.
 Applicable percentages were estimated by determining the portion of another governmental unit's taxable value that is within the borough's boundaries and dividing it by each unit's total taxable value.

- Souces: Borough of Chambersburg Comprehensive Annual Financial Report Franklin County Fiscal Department Chambersburg Area School District
- Notes: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the borough. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the borough. This process recognizes that, when considering the borough's ability to issue and repay long-term debt, the entire burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt of each overlapping government.

## Schedule 17 Borough of Chambersburg, PA Debt Capacity Information - Pledged-Revenue Coverage Last Ten Years

nue Loan Payable (	1)					
Utility	Less:	Net	Debt Se	rvice		
Service Charges	Operating Expenses	Available Revenue	Principal	Interest	Coverage	
(2) \$ 3,131,530	\$ 3,364,685	\$ (233,155)	\$ 2,463,360	\$ (3,618)	-0.09	
3,080,915	3,109,390	(28,475)	185,766	84,924	-0.11	
3,440,721	2,833,995	606,726	211,416	85,112	2.05	
3,054,195	2,800,078	254,117	204,834	91,121	0.86	
Water improvemer (Pennvest).	it project loan fr	om the Pennsyl	vania Infrastruct	ure Investmen	t Authority	
During 2014, the o	ıtstanding balar	nce of the Penny	vest loan was paid	l in full.		
Borough of Chambo	ersburg Finance	Department				
	-	tstanding debt o	can be found in th	ne Note 5 in the	ecurrent	
	Utility Service Charges (2) \$ 3,131,530 3,080,915 3,440,721 3,054,195 Water improvement (Pennvest). During 2014, the out Borough of Chamber Details regarding the	Service Charges         Operating Expenses           (2)         \$ 3,131,530         \$ 3,364,685           (2)         \$ 3,080,915         3,109,390           3,080,915         3,109,390           3,440,721         2,833,995           3,054,195         2,800,078           Water improvement project loan fr (Pennvest).           During 2014, the outstanding balant Borough of Chambersburg Finance	UtilityLess: Operating ExpensesNet Available Revenue(2) \$ 3,131,5303,364,685\$ (233,155)(2) \$ 3,131,5303,364,685\$ (233,155)3,080,9153,109,390(28,475)3,440,7212,833,995606,7263,054,1952,800,078254,117Water improvement project loan from the Pennsyl (Pennvest).During 2014, the outstanding balance of the Pennv Borough of Chambersburg Finance DepartmentDetails regarding the Borough's outstanding debt	Utility       Less:       Net       Debt Set         Service       Operating       Available       Principal         (2) \$ 3,131,530       3,364,685       (233,155)       2,463,360         3,080,915       3,109,390       (28,475)       185,766         3,440,721       2,833,995       606,726       211,416         3,054,195       2,800,078       254,117       204,834         Water improvement project loan from the Pennsylvania Infrastruct (Pennvest).       During 2014, the outstanding balance of the Pennvest loan was paid         Borough of Chambersburg Finance Department       Details regarding the Borough's outstanding debt can be found in the pennest of the Pennest in	Utility       Less:       Net       Debt Service         Charges       Expenses       Revenue       Principal       Interest         (2)       \$ 3,131,530       \$ 3,364,685       \$ (233,155)       \$ 2,463,360       \$ (3,618)         3,080,915       3,109,390       (28,475)       185,766       84,924         3,440,721       2,833,995       606,726       211,416       85,112         3,054,195       2,800,078       254,117       204,834       91,121         Water improvement project loan from the Pennsylvania Infrastructure Investmen (Pennvest).       Interest Infrastructure Investment Infrastructure Investment (Pennvest).         During 2014, the outstanding balance of the Pennvest Ioan was paid in full.       Borough of Chambersburg Finance Department         Details regarding the Borough's outstanding debt can be found in the Note 5 in the       Pennvest (Pennvest)	

# **DEMOGRAPHIC AND ECONOMIC INFORMATION**

These schedules offer demographic and economic indicators to help the reader understand the environment within with the Borough's financial activities take place. These schedules include:

Demographic and Economic Statistics

Schedule 18

Principal Employers

Schedule 19

#### Schedule 18 Borough of Chambersburg, PA Demographic and Economic Statistics Last Ten Years

Fiscal Year	Population (1)	Р	r Capita ersonal come (1)	Но	er Capita busehold come (5)	Но	Median ousehold come (1)	Median Age (1)	Educational Attainment Bachelor's Degree or Higher (1)	School Enrollment (1)	Unemployment Rate (5)	of R	Median Value Sesidential Sperty (1)	Total Assessed Property Value (2)	Total Personal Income (3)
2020	21,553	\$	27,037	\$	63,480	\$	49,023	37.6	27.10%	4,893	4.70%	\$	154,700	\$207,001,370	(4)
2019	21,143		26,721	\$	57,246		47,963	37.1	23.80%	4,595	6.90%		158,700	205,330,190	337,873,929
2018	21,029		24,297		57,246		45,846	35.4	23.40%	4,595	6.90%		158,100	202,849,270	333,510,853
2017	20,878		22,278		52,895		42,432	35.9	21.10%	4,644	8.30%		156,700	201,414,090	338,462,263
2016	20,691		20,839		51,243		41,751	35.6	22.30%	4,722	8.00%		157,300	198,422,640	336,932,927
2015	20,691		20,967		50,937		40,936	36.3	21.50%	4,548	7.70%		158,200	197,793,910	282,437,017
2014	20,602		20,851		49,388		39,960	36.2	21.30%	4,532	9.40%		159,200	195,864,790	319,408,262
2013	20,508		20,342		48,383		39,491	36.1	19.90%	4,738	8.50%		156,500	194,240,400	306,751,179
2012	20,425		20,750		48,325		36,586	36.5	19.80%	4,469	7.50%		157,700	192,885,430	310,489,463
2011	20,268		20,750		48,348		38,246	37.1	21.00%	4,713	8.60%		161,000	191,067,050	296,903,258

(1) American Fact Finder (5-year estimate) based on latest information available

(2) Franklin County Assessor's Office

(3) Franklin County Area Tax Bureau

(4) Information for year ended 12/31/2020 not yet available

(5) Information for year ended 12/31/2020 not available, used prior year figures

#### Schedule 19 Borough of Chambersburg, PA Principal Employers Current Year and Nine Years Ago

		2020		2011				
Employer	Employees	Rank	Percentage of Total Borough Employment	Employees	Rank	Percentage of Total Borough Employment		
Wellspan (Formerly Summit Health Services)	3,629	1	11.45%	2,904	1	15.22%		
Chambersburg School District	1,206	2	3.81%	1,031	2	5.40%		
County of Franklin	698	3	2.20%	900	3	4.72%		
Ventura Foods	685	4	2.16%	400	5	2.10%		
Menno Haven, Inc	591	5	1.86%	562	4	2.94%		
Staples Direct	360	6	1.14%	300	7	1.57%		
Farmers & Merchants Trust Co.	275	7	0.87%	285	8	1.49%		
Knouse Foods	274	8	0.86%					
Borough of Chambersburg	239	9	0.75%	194	10	1.02%		
T.B. Woods, Inc	200	10	0.63%	313	6	1.64%		
K-Mart Regional Specialty Center				263	9	1.38%		
Total	8,157		25.74%	7,152	I	37.47%		
Total employees	31,690	(1)		19,085				

(1) Estimated by Franklin County Area Tax Bureau W-2 Forms Filed

Source: Franklin County Area Development Corp. Franklin County Area Tax Bureau

# **OPERATING INFORMATION**

These schedules contain service information and infrastructure data to help the reader understand how the information in the municipality's financial report relates to the services the municipality provides and the activities it performs. These schedules include:

Full-time Equivalent Municipal Employees by Function/Program	Schedule 20
Operating Indicators by Function/Program	Schedule 21
Capital Asset Statistics by Function/Program	Schedule 22

#### Schedule 20 Borough of Chambersburg, PA Full-Time Equivalent Municipal Employees by Function/Program Last Ten Years

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Function/Program										
General government:										
Administration	3	3	2	2	2	2	2	2	2	2
Clerical	15	15	13	13	14	14	12	11	10	11
Code enforcement	4	4	1	1	1	1	1	2	2	2
Community development	1	1	2	1	1	1	1	1	1	1
Engineering	5	5	5	5	5	4	4	4	4	4
Finance	26	26	23	23	22	22	19	19	20	20
Information technology	6	6	5	5	5	5	5	5	5	5
Personnel	4	4	4	4	3	3	2	2	2	2
Planning/zoning	0	0	1	1	1	1	1	1	1	1
Public information	0	0	0	0	0	0	0	0	0	0
Public works:										
Administration	4	4	3	3	3	4	3	3	2	2
Central garage	4	4	4	4	4	3	3	3	3	4
Labor/maintenance	6	6	6	6	6	6	6	5	6	6
Sanitation	13	13	11	10	10	12	12	11	11	11
Recreation:										
Administration	2	2	2	2	2	2	2	2	2	2
Labor/maintenance	6	6	6	3	3	3	3	3	3	3
Pool	0	0	0	0	0	0	0	0	0	0
Seasonal	0	0	0	0	0	0	0	0	0	0
Tennis	0	0	0	0	0	0	0	0	0	0
Public safety:										
Fire administration	2	2	2	2	2	2	2	2	2	2
Fire personnel	25	25	25	24	21	21	21	21	21	21
Police administration	1	1	1	1	1	1	1	1	1	1
Police personnel	34	34	35	35	35	34	32	33	31	31
911	0	0	0	0	0	0	0	0	0	0
Utilities:										
Administration	6	6	6	6	6	6	6	6	6	6
Electric distribution	11	11	9	9	9	9	9	9	9	9
Electric generation	12	12	12	12	12	11	11	11	11	9
Electric system maintenance	1	1	1	1	1	1	1	1	1	1
Gas distribution	8	8	8	8	8	8	8	8	8	8
Stores/warehouse/call center	6	6	6	6	6	6	6	6	6	6
Water distribution	2	2	2	2	2	2	2	3	3	3
Water treatment plant	9	9	7	7	7	7	7	6	6	7
Sewer collection/conveyance	7	7	6	7	6	5	5	5	4	4
Sewer treatment plant	12	12	13	13	11	11	11	10	10	10
Traffic signal/street lights	2	2	2	2	2	1	1	1	0	0
Storm sewer	2	2	1	1	1	1	0	0	0	0
Totals	239	239	224	219	212	209	199	197	193	194

Source: Borough of Chambersburg Human Resources Department

#### Schedule 21 Borough of Chambersburg, PA Operating Indicators by Function/Program Last Ten Years

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Function/Program										
General government: Lien letter & tax certification requests	77	94	81	227	244	185	65	70	90	91
Community development: Building permits issued Estimated value of construction Occupancy permits issued Number of planning commission Agenda items	534 \$ 6,982,335 200 15	606 \$ 8,289,541 \$ 180 19	578 15,134,264 269 24	533 \$ 10,996,813 \$ 130 22	556 52,165,922 \$ 156 29	516 5 17,519,123 \$ 98 24	444 8,397,058 \$ 53 15	444 6,108,000 \$ 59 8	384 40,002,841 \$ 73 11	351 14,890,487 54 14
Public works: Roads resurfaced (linear feet) Roads reconstructed (linear feet) Tons of snow melting salt used	0 0 174	989 8,744 664	13,995 3,592 648	7,630 7,115 347	3,795 16,495 223	3,611 9,490 919	2,671 1,932 1,322	5,053 149 775	1,402 5,237 482	9,605 0 595
Recreation: Pool attendance Number of utilization events (1) Number of consumers served Number of seasonal programs	38,167 8,675 81,203 98	75,000 19,570 137,816 205	68,448 15,000 111,480 201	0 1,681 105,337 229	26,000 1,720 90,800 278	24,900 1,750 95,200 309	17,300 1,702 87,600 232	21,500 1,791 104,100 231	32,035 1,773 97,131 240	34,111 1,977 75,265 151
Police: Calls for service Total arrests Part I offenses reported (major offenses) Part II offenses cleared (percentage) Part II offenses cleared (percentage) DUI arrests	18,639 1,012 669 52.0% 1,455 43.0% 115	22,304 1,119 763 47.0% 1,615 37.0% 131	23,548 1,177 898 41.0% 1,704 39.0% 116	20,784 1,139 906 41.0% 1,753 39.0% 128	19,784 1,214 1,002 42.0% 1,906 36.0% 157	21,392 1,264 1,047 41.0% 2,045 33.0% 155	14,650 1,478 1,089 44.0% 1,866 37.0% 141	14,639 1,520 1,171 39.0% 1,904 40.0% 145	13,743 1,520 1,176 38.0% 1,829 40.0% 153	13,847 1,567 1,102 35.0% 2,079 35.0% 141
Fire: Total number of responses Responses involving loss Structure fires Volunteer hours False alarms/false calls Total calls for assistance	878 4 26 54,788 110 4,302	995 7 44 62,367 131 4,351	1,228 1 36 71,420 165 4,211	926 5 30 73,093 118 4,260	1,044 5 37 72,989 115 4,167	978 7 49 79,484 130 4,113	869 6 39 83,503 101 3,992	626 6 46 83,731 99 3,772	861 0 20 81,597 132 3,503	925 5 32 85,009 118 3,529
Utilities: Electric department Units billed (kwh) Billed revenue	298,902,132	310,284,238 \$28,392,847 \$	317,159,888 29,021,633	300,587,452	312,197,885	319,635,858	319,544,389 29,951,885 \$	310,888,474 30,869,982 \$	295,123,824 31,174,432 \$	299,890,758
Gas department Units billed (100 cu. ft.) Billed revenue	10,611,581 \$ 7,134,298	11,267,743 \$ 7,641,459 \$	12,071,013 7,883,850	10,152,671 6,525,268 \$	9,905,831 5,263,898 \$	11,130,033 6,600,376 \$	11,519,811 9,315,187 \$	10,144,132 7,996,195 \$	8,995,037 7,260,743 \$	9,933,703 8,034,808
Water department Units billed (10 cu. ft.) Billed revenue	13,938,621 \$ 3,361,002	13,627,727 \$ 3,173,005 \$	13,720,268 3,005,145	13,428,778 2,877,281 \$	13,869,496 2,891,533 \$	14,230,754 2,870,909 \$	13,660,004 2,827,392 \$	13,680,994 2,850,251 \$	13,796,641 2,862,527 \$	13,706,080 2,842,906
Sewer treatment plant department Units billed (10 cu. ft.) Billed revenue	23,667,641 \$6,657,706	20,368,267 \$ 6,270,847 \$	27,974,980 6,432,192	24,569,839 6,212,330 \$	23,805,582 5,604,837 \$	23,047,321 5,457,716 \$	24,803,706 5,276,763 \$	25,504,521 5,392,759 \$	25,712,303 4,968,169 \$	24,620,125 4,917,654
Storm sewer department Fees billed Billed revenue	8,490 \$ 405,825	8,422 \$ 402,039 \$	8,339 399,544	8,254 395,872 \$	8,226 295,134 \$	8,170 293,302 \$	- - \$	- - \$	- - \$	-
Sanitation department Units billed (cu. yds.) Billed revenue (1) Recreation center usage only	150,368 \$ 1,475,791	150,917 \$ 1,338,749 \$	147,474 1,311,329	144,863 5 1,296,451 \$	142,116 1,268,049 \$	140,519 1,139,021 \$	141,880 2,377,421 \$	142,169 2,378,282 \$	141,130 1,946,578 \$	146,364 1,975,707

Recreation center usage only

Source: Borough of Chambersburg designated departments

#### Schedule 22 Borough of Chambersburg, PA Capital Asset Statistics by Function/Program Last Ten Years

	2020	2019	2018	2017		2016		2015		2014		2013		2012		2011
Function/Program																
General government:																
Square footage occupied	76,646	76,646	76,646	45,91	2	45,912		45,912		45,912		45,912		45,912		45,912
Inspection vehicles	6	6	6		4	2		1		1		1		1		1
Other departmental vehicles	8	8	8		8	8		8		7		6		6		5
Public works:																
Number of traffic signals	48	48	48	4	8	48		47		47		45		45		45
Street lights	2,077	2,070	2,067	2,02	1	1,971		1,917		1,862		2,166		2,166		2,163
Vehicles	11	11	11	1	2	12		12		12		12		12		12
Recreation:																
Number of parks	16	16	16	1	6	16		16		16		16		16		16
Acreage of park lands	88	88	88	8	8	88		88		88		88		88		88
Recreation centers	1	1	1		1	1		1		1		1		1		1
Recreation center square footage	29,827	19,975	19,975	19,97	5	19,975		19,975		19,975		19,975		19,975		19,975
Tennis courts	7	7	7		5	5		5		5		5		5		5
Ball fields	2	2	2		3	3		3		3		4		4		4
Skate parks	2	2	2		2	2		2		2		2		2		2
Vehicles	4	4	4		4	3		3		3		3		3		3
Public safety:																
Square footage of emergency services dept	24,817	24,817	24,817	24,81	7	24,817		18,947		18,947		18,947		18,947		18,947
Square footage of police department	15,048	15,048	15,048	15,04	8	15,048		15,048		15,048		15,048		15,048		15,048
Fire vehicles/ambulances	12	12	12	1	3	13		13		13		12		11		12
Police vehicles	15	14	14	1	4	14		14		14		14		14		15
Utilities:																
Electric department																
Value of plant in service	\$78,613,447	\$ 78,291,798	\$ 77,690,452	\$ 76,740,62	5 \$	5 76,184,145	\$	76,197,067	\$	74,814,439	\$	73,507,952	\$	69,699,796	\$	69,529,818
Vehicles	14	14	13	1	3	12		11		12		11		11		9
Gas department																
Value of plant in service	\$17,438,954	\$ 16,952,634	\$ 16,318,923	\$ 15,257,79	6 \$	14,778,760	\$	15,273,846	\$	14,762,161	\$	13,627,925	\$	12,489,239	\$	12,395,373
Vehicles	10	10	10	1	0	9		9		9		9		9		9
Water department																
Value of plant in service	\$21,201,166	\$ 21,089,385	\$ 20,848,324	\$ 20,725,37	1 \$	20,641,646	\$	32,739,259	\$	32,414,692	\$	32,266,422	\$	28,401,148	\$	28,410,834
Vehicles	10	9	9		8	8		7		8		7		7		7
Sewer treatment plant department																
Value of plant in service	\$90,696,693	\$ 87,993,282	\$ 87,414,623	\$ 87,225,91	9 \$	44,262,120	\$	44,269,756	\$	44,061,410	\$	43,816,263	\$	42,412,493	\$	42,407,403
Vehicles	8	8	8		7	7		6		6		6		6		6
Storm sewer department																
Value of plant in service	\$ 5,175,399	\$ 5,667,313	\$ 5,175,399	\$ 4,683,48	4 \$	4,238,363	\$	4,158,828	\$	-	\$	-	\$	-	\$	-
Vehicles	1	1	1	. , ,	1	1	*	1	*	-	-	-	-	-	*	-
	1	1	1		-	1		1								
Sanitation department																
Value of plant in service	\$ 3,183,972		\$ 1,905,403			, ,	\$	1,913,367	\$	634,126	\$	572,435	\$	528,551	\$	528,449
Vehicles	11	11	11	1	1	11		11		11		11		11		10

Source: Borough of Chambersburg designated departments General Government and Public Safety square footage updated through re-evaluation

# Single Audit Section

## **BOROUGH OF CHAMBERSBURG** Schedule of Expenditures of Federal Awards Year Ended December 31, 2020

Federal Grantor/Pass-through Grantor/ Program or Cluster Title	Source Code	Pass Through Grantor's CFDA Number	Grant Year	Applicant Identifier Contract	Cash Receipts	Accrual Expenditures	Total Passed- Through to Subrecipients	
U.S. Department of Housing and Urban Development Program								
Passed through the Pennsylvania Department of Community and Economic Dev	-							
Community Development Block Grant	D	14.228 C000061759	2016	B-16-MC-42-0024	\$ -	\$ (66.0000)	\$ -	
Community Development Block Grant	D	14.228 N/A	2017	B-17-MC-42-0024	43,129	38,267	-	
Community Development Block Grant	D	14.228 N/A	2018	B-18-MC-42-0024	9,083	12,270	-	
Community Development Block Grant	D	14.228 N/A	2019	B-19-MC-42-0024	254,841	5,258	-	
Total Community Development Block Grant Cluster		,			307,053	55,729		
Passed through the Pennsylvania Department of Community and Economic Dev	alonment							
HOME CHDO Operating	I	14.239 C000071395	2019	N / A	86,413	57,519	57,519	
	1	14.237 000007 1375	2017	NA	·		57,517	
Total U.S. Department of Housing and Urban Development Program					393,466	113,248		
U.S. Department of Transportation Federal Highway Administration Passed through the Pennsylvania Department of Transportation								
Highway Planning and Construction	Ι	20.205 139034	2017	08A504	151,772	91,545	-	
Total U.S. Department of Transportation Federal Highway Administration	1				151,772	91,545		
U.S. Department of the Treasury Passed through Franklin County								
COVID-19 County Relief Block Grant	Ι	21.019 N/A	2020	N/A	-	808,247	-	
Total U.S. Department of the Treasury						808,247		
U.S. Department of Health and Human Services								
COVID-19 Crisis Fire Company and Emergency Medical Services	Ι	21.019 C950000520	2020	N/A	25,342	25,342	-	
COVID-19 Crisis Fire Company and Emergency Medical Services	Ι	21.019 C950000715	2020	N/A	12,400	12,400	-	
Total Coronavirus Relief Fund					37,742	845,989		
COVID-19 Provider Relief Fund	D	93.498 N/A	2020	N/A	<u>39,968</u> 77,710	39,968 885,957	-	
Total Receipts and Expenditures of Federal Awards					\$ 622,948	\$ 1,090,750		

#### NOTE 1 GENERAL

The accompanying Schedule of Expenditures of Federal Awards presents the activity of the Federal awards program of the Borough of Chambersburg, Pennsylvania. The reporting entity is defined in Note 1 of the Borough's financial statements.

#### NOTE 2 SIGNIFICANT ACCOUNTING POLICIES

#### **Basis of Accounting**

The accompanying Schedule of Expenditures of Federal Awards is presented using the modified accrual basis of accounting, which is described in Note 1 to the Borough's financial statements.

#### Indirect Cost Rate

The Borough has elected not to use the 10% de minimis indirect cost rate for its federal programs.

#### NOTE 3 RELATIONSHIP TO FINANCIAL STATEMENTS

Expenditures of Federal Awards are reported in the Borough's General Fund, Special Revenue Fund, and the Parking, Traffic and Street Lights Department Fund of the financial statements.

#### NOTE 4 FEDERAL AWARDS BY CFDA NUMBER

	CFDA No.	Ex	penditures	Percent
Community Development Block Grant	14.228	\$	55,729	5.1%
PA HOME CHDO	14.239		57,519	5.3%
Highway Planning and Construction	20.205		91,545	8.4%
Coronavirus Relief Fund	21.019		845,989	77.6%
Provider Relief	93.498		<u> 39,968</u>	3.7%
		\$	1,090,750	100.0%



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Mayor and Borough Council Borough of Chambersburg Chambersburg, Pennsylvania

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Borough of Chambersburg, as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the Borough's basic financial statements, and have issued our report thereon dated June 28, 2021.

#### INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the Borough of Chambersburg's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Borough of Chambersburg's internal control. Accordingly, we do not express an opinion on the effectiveness of the Borough of Chambersburg's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify a deficiency in internal control, described in the accompanying schedule of findings and questioned costs as 2020-001 that we consider to be a material weakness. To the Mayor and Borough Council Borough of Chambersburg Chambersburg, Pennsylvania

#### **COMPLIANCE AND OTHER MATTERS**

As part of obtaining reasonable assurance about whether the Borough of Chambersburg's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **BOROUGH OF CHAMBERSBURG'S RESPONSE TO FINDINGS**

Borough of Chambersburg's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. Borough of Chambersburg's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **PURPOSE OF THIS REPORT**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Smith Elliot Reams "Company, UC

Chambersburg, Pennsylvania June 28, 2021



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Mayor and Borough Council Borough of Chambersburg Chambersburg, Pennsylvania

#### **REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM**

We have audited the Borough of Chambersburg's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Borough of Chambersburg's major federal programs for the year ended December 31, 2020. The Borough of Chambersburg's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the Borough of Chambersburg's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Borough of Chambersburg's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the Borough of Chambersburg's compliance.

#### **Opinion on Each Major Federal Program**

In our opinion, the Borough of Chambersburg complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2020.

#### **REPORT INTERNAL CONTROL OVER COMPLIANCE**

Management of the Borough of Chambersburg is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Borough of Chambersburg's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Borough of Chambersburg's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency in internal control over compliance is a deficiency in internal control over compliance is a deficiency or a combination of deficiency, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Smith Elliot deams ! Company, UL

Chambersburg, Pennsylvania June 28, 2021

# Section I - Summary of Auditor's Results

### **Financial Statements**

Type of auditor's report issued:	Unmodified					
Internal control over financial reporting:						
Material weakness identified:     Similiant definition identified that and	🛛 Yes	□ No				
<ul> <li>Significant deficiencies identified that are not considered to be material weakness(es)?</li> </ul>	□ Yes	🛛 None Reported				
Noncompliance material to financial statements noted?	□ Yes	🖾 No				
Federal Awards						
Internal control over major program:						
Material weakness identified?	□ Yes	⊠ No				
<ul> <li>Significant deficiencies identified that are not considered to be a material weakness(es)?</li> </ul>	□ Yes	🔀 None Reported				
Type of auditor's report issued on compliance for the major program:	Unmodified					
• Any audit findings disclosed that are required to be reported in accordance with Section 2 CFR section 200.516?	□ Yes	⊠ No				
Identification of the major program(s):						
CFDA Number(s)	Name of	Federal Program				
21.019	Coronavirus	Relief Fund				
Dollar threshold used to distinguish between type A and type B programs	<u>\$ 750,000</u>					
Auditee qualified as low-risk auditee?	□ Yes	🖂 No				

# **Section II - Financial Statement Findings**

#### A. Material Weakness in Internal Control

Finding Reference:	2020-001 – Lack of Review or Reconciliation of Accounts
Criteria:	Internal control processes should include procedures to ensure all internal accounts are properly reconciled, supported by appropriate documentation, and adjusted to reflect the correct balances for presentation in accordance with generally accepted accounting principles for external financial reporting.
Condition:	There were multiple transactions not properly recorded in the general ledger system, including various receivable, payable and cash transactions. In addition, account reconciliations were not completed accurately for all accounts and therefore did not agree to the general ledger.
Cause:	Due primarily to extended leave of key personnel, an adequate review was not performed on the account reconciliations and related supporting documentation to verify accuracy and correctness.
Effect:	Without further analysis and resulting adjustments made subsequent to year-end, the financial statements would have been materially misstated.
Recommendation:	All significant accounts should be reconciled on a regular basis with adjusting journal entries made as needed to properly adjust general ledger balances for presentation in external financial statements. In addition, we recommend that the Borough implement a process at year- end to review and reconcile balances on the trial balance to supporting documentation. Although there have been considerably less correcting entries over the past few years, implementing the appropriate review and reconciliation procedures will further ensure proper reporting.
<i>Views of Responsible Officials and Planned Corrective Actions:</i>	Overseen by the Staff Accountant, Accounting Staff will reconcile accounts monthly, and the Accounting Technician will make adjusting journal entries when necessary. To ensure accuracy of year-end balances, the Accounting Technician will reconcile general ledger account balances to adequate supporting documentation. Year-end journal entries will require approval by the Staff Accountant prior to the Accounting Technician posting to the general ledger. Technology improvements designed to make entering monthly general ledger activity more efficient should allow for additional time to review the activity prior to initiating the annual audit process.

#### **B.** Compliance Findings

There were no compliance findings related to the financial statement audit required to be reported.

# **Section III - Federal Award Findings and Questioned Costs**

#### A. Significant Deficiencies in Internal Control

None noted

#### **B.** Compliance Findings

There were no findings related to the major federal awards as required to be reported in accordance with the Uniform Guidance by 2 CFR Section 200.516.



# **Borough of Chambersburg**

A full service municipality in Franklin County celebrating over 65 years of consumer owned natural gas service over 120 years of community electric and a regional wastewater, water, and municipal solid waste utility

#### Summary Schedule of Prior Audit Findings December 31, 2020

#### Findings related to financial statements:

Finding 2019-001:	Lack of Review or Reconciliation of Accounts
Condition:	There were a number of transactions not properly recorded in the general ledger system. In addition, account reconciliations were not completed accurately for all accounts and therefore did not agree to the general ledger.
Status:	The finding remains as certain reconciliations were not properly agreed to the general ledger balance at year-end requiring audit adjustments to correct balances in order to prevent the financial statements from being materially misstated.

#### Findings related to federal awards:

None noted